

Board Meeting Minutes

December 12, 2025

I. CALL TO ORDER

Chair Payne called the meeting to order at 9:32 am. Board Meeting was held in person and via WebEx.

Board members present:

Dr. Lucy Payne, Board Chair
Amy Aho (Virtual – joined in Oral Arguments)
Brandee Shoemaker (Virtual)
Dr. Gift Saloka
Dr. Kurt Stumpf (Virtual)
Jennifer Trask
Justin Hoelscher (Virtual)
Glazell Toledo (Virtual)
Rochelle Dyer (Virtual)
Janie Yang (Virtual)
Liana Lingofelt
Nathan Wood

Board staff (present at various times):

Dr. Yelena Bailey, Executive Director
Steve Rollin, Rulemaking Attorney
Kat Anthony-Wigle, Data & Policy Specialist
Caren Custer, Data and Compliance Specialist
Maria Zaloker, Teacher Ethics Attorney (Virtual)
Katherine Oswald, Office Manager

Attorney General's Office:

Nathan Hartshorn, Assistant Attorney General
(Virtual)
Erin Farmer, Assistant Attorney General
(Virtual)
David Cullen, Assistant Attorney General
(Virtual)

II. APPROVAL OF BOARD MEETING AGENDA

MOTION: Trask moved to approve the Agenda with flexibility. Wood seconded the motion.

VOTE: All aye.

RESULT: The motion passed.

III. ORAL ARGUMENTS

The board heard oral arguments in the matter of Mr. William Jackson's license. The board was advised by Assistant Attorney General Nathan Hartshorn. Oral arguments were made by Assistant Attorney General Erin Farmer. Neither Mr. Jackson, or their attorney, were present.

MOTION: Shoemaker moved to enter Closed Session. Trask seconded the motion.

VOTE: All aye.

RESULT: The motion passed.

IV. DISCIPLINE MATTERS (Closed Session)

Pursuant to Minnesota Statutes 13D.01, subdivision 2, the Board moved into closed session for the purposes of disciplinary proceedings.

V. REPORT OUT: DISCIPLINE MATTERS (Open Session)

Chair Payne announced Board action from Closed Session as follows:

1. **Kevin Burgess (FFN 379499):** The Board adopted a stipulation agreement and consent order whereby Kevin Burgess's teaching license is surrendered.
2. **William Jackson (FFN 518705):** The Board adopted findings of fact, conclusions of law, and order, whereby William Jackson's teaching licenses are suspended for two years.
3. **Courtney Kramer (FFN 508093):** The Board adopted a stipulation agreement and consent order whereby Courtney Kramer's teaching licenses are subject to a one year stayed suspension.
4. **Max Mangelsdorf (FFN 353695):** The Board adopted a stipulation agreement and consent order whereby Max Mangelsdorf's teaching licenses are suspended.
5. **David Myles (FFN 1037484):** The Board adopted a stipulation agreement and consent order whereby David Myles's teaching licenses are subject to a one year stayed suspension.
6. **Joseph Palm (FFN 322324):** The Board adopted a stipulation agreement and consent order whereby Joseph Palm's teaching license is subject to a three year stayed suspension.
7. **Preston Palmer (FFN 1036271):** The Board adopted findings of fact, conclusions of law, and order, whereby Preston Palmer's teaching license is automatically revoked.
8. **Dale Reinert (FFN 338994):** The Board adopted a stipulation agreement and consent order whereby Dale Reinert's teaching licenses are surrendered.
9. **Seth Salyers (FFN 1026541):** The Board adopted a stipulation agreement and consent order whereby Seth Salyers's teaching licenses are subject to a one year stayed suspension.
10. **Lillie Soler (FFN 1008708):** The Board adopted a stipulation agreement and consent order whereby Lillie Soler's teaching licenses are subject to a one year stayed suspension.

VI. CONSENT AGENDA

MOTION: Trask moved to approve the Consent Agenda. Toledo seconded the motion.

VOTE: All aye.

RESULT: The motion passed.

VII. PUBLIC COMMENT

Matt Shaver, EdAllies

Spoke appreciation for the Supply and Demand Report to give context and understanding how budgetary and policy choices affect the education system.

VIII. UNFINISHED BUSINESS

A. Streamlining Licensure

Chair Payne outlined the recommended guiding philosophies for the Board's work. Board members discussed clarifying language.

MOTION: Dyer moved to adopt the guiding philosophy with proposed changes. Toledo seconded the motion.

VOTE: All aye.

RESULT: The motion passed.

B. Executive Director Evaluation

Brandee Shoemaker, PELSB Board Member, presented a summary of the Executive Director evaluation discussed in Closed Session during the November 21 board meeting.

C. 2026 Legislative Priorities

Dr. Yelena Bailey, PELSB Executive Director, outlined the proposed priorities for the 2026 Legislative session. The priorities focus on removing barriers to licensure, meeting the needs of Minnesota students, and working toward operational excellence.

MOTION: Trask moved to adopt the 2026 legislative priorities presented by the Legislative Committee. Saloka seconded the motion.

VOTE: All aye.

RESULT: The motion passed.

BOARD IN RECESS 11:01 – 11:12 AM

D. R4863 Rulemaking

Steve Rollin, PELSB Rulemaking Attorney, presented the updated rulemaking language based on the questions and requested changes brought up during the October 10 board meeting.

Board members discussed the rulemaking language sections discussing endorsement.

MOTION: Stumpf moved to adopt rulemaking language as presented, removing the ethnic studies and computer science K-6 endorsements. Dyer seconded the motion.

VOTE: All aye.

RESULT: The motion passed.

IX. NEW BUSINESS

A. Literacy Update

Chair Payne outlined members of the Minnesota Hunt Literacy Path Forward team as well as the success of the Early Literacy Fellows program pilot run.

B. S&D and Tiered Licensure Reports

Kat Anthony-Wigle, PELSB Data & Policy Specialist, presented the data highlights from the Supply & Demand Report and the updated Data Dashboard on the PELSB website. Board members asked about the high number of Tier 1 teachers.

X. REPORTS

A. COMMITTEES & SUBCOMMITTEES

i. Executive Committee

The committee met on November 12 to discuss the November Board Meeting agenda and review the Executive Director evaluation. The committee met on December 3 to prepare the December Board Meeting agenda and the board training retreat that will take place in January.

ii. Licensing Committee

The committee met on November 12 to approve tiered licenses and discretionary variances. The next meeting is on December 16.

iii. Teacher Preparation Committee

The committee met on November 10; all items were on the November board meeting consent agenda. The December 8 meeting was canceled. The next meeting is on January 5.

iv. Legislative Committee

No report.

v. Increase Teachers of Color and Indigenous Teachers Committee

No report.

vi. Standards and Rules Advisory Committee

The committee's next meeting is on February 5.

B. Staff Report

Dr. Bailey highlighted the past month's work group and community partner engagement.

C. Chair Report

Chair Payne thanked the data and rulemaking specialists for their hard work and reminded board members that they will have an in-person professional development day in January.

XI. ADJOURN

Chair Payne adjourned the meeting at 12:14 pm.

Appendix A: CONSENT AGENDA

I. APPROVE MINUTES

Approve Minutes from November 21, 2025, board meeting.