

Public Safety

Projects Summary

(\$ in thousands)

Project Title	Rank Fund		Project Requests for State Funds			Gov's Rec	Gov's Planning Estimates	
			2016	2018	2020	2016	2018	2020
New State Emergency Operations Center	1	GO	33,302	0	0	33,302	0	0
Oil Train Derailment - Joint Emergency Response Training Center (JERTC)	2	GO	3,521	0	0	3,521	0	0
Total Project Requests			36,823	0	0	36,823	0	0
General Obligation Bonds (GO) Total			36,823	0	0	36,823	0	0

<https://dps.mn.gov>

AT A GLANCE

- DPS has 1,855 employees
- We have nine operational divisions that include:
 - Alcohol and Gambling Enforcement Division (AGED)
 - Bureau of Criminal Apprehension (BCA)
 - Driver and Vehicle Servicers (DVS)
 - Emergency Communications Networks (ECN)
 - Homeland Security and Emergency Management (HSEM)
 - Minnesota State Patrol (MSP)
 - Office of Justice Programs (OJP)
 - Office of Traffic Safety (OTS)
 - State Fire Marshal Division (SFM), which also includes the Office of Pipeline Safety (OPS) and the Minnesota Board of Firefighter Training and Education (MBFTE)
- DPS, through its divisions, serves the majority of the state's population as well as numerous public safety, governmental, and non-profit organizations of the state.

PURPOSE

DPS is committed to protecting citizens and communities through activities that promote and support prevention, preparedness, response, recovery, education, and enforcement in order to ensure that **people in Minnesota are safe**.

These objectives are achieved through:

- A focus on saving lives
- Providing efficient and effective services
- Maintaining public trust
- Developing strong partnerships

DPS provides the administrative structure for nine diverse divisions focused on improving safety for all people in Minnesota. The agency also has four divisions that provide human resource, fiscal, internal affairs, and communication support. DPS, through its divisions, works in partnership with city, county, state, federal, and not-for-profit agencies to improve safety. We are funded through federal, state general fund, special revenue, trunk highway, and Highway User Tax Distribution funds.

STRATEGIES

We ensure that all people in Minnesota are safe by:

- Assisting in complex criminal investigations; providing full-service laboratory support to all law enforcement agencies; and providing training and criminal justice integration services to prevent and solve crimes.
- Providing services to prevent, prepare for, respond to and recover from natural and man-made disasters.
- Providing training, funding, and technical assistance to improve community safety and to assist crime victims.
- Provide training, investigation, inspection, regulation, data collection, and emergency response services to protect lives and property from fire and pipeline incidents.
- Enforcing the state's liquor and gambling laws to protect the public from illegal alcohol sales, illegal consumption, and illegal gambling.
- Providing funding, technical assistance, and research to prevent traffic deaths and serious injuries.
- Providing law enforcement services, education, and assistance to ensure the safe and efficient movement of traffic on Minnesota roads, the protection of the driving public, and the security of the Capitol Complex.

- Regulating motor vehicles, vehicle dealers, and licensed drivers to ensure that state and federal law are being implemented and followed.
- Providing funding and technical assistance to operate a state-of-the-art 911 system and the implementation of a state-wide interoperable communication system for emergency responders.
- Providing overall leadership, policy and direction to ensure the agency successfully meets its goals.

The Department of Public Safety's legal authority comes from [Minn. Statute 299A](https://www.revisor.mn.gov/statutes/?id=299A) (<https://www.revisor.mn.gov/statutes/?id=299A>).

At A Glance

The mission of the Department of Public Safety is to protect citizens and communities through relationship-building activities that promote and support prevention, preparedness, response, recovery, education and enforcement. The goals of the Homeland Security and Emergency Management (HSEM) division are consistent with this mission and include:

- Effectively prepare for disaster, which includes developing a statewide regional response capability to reduce the state's vulnerability from natural, technological and terrorism threats.
- Efficiently provide response assistance, which includes coordinating the availability and usage of statewide response assets, effectively managing relationships and improving the ability to respond 24/7 through cross-training and Emergency Operations Center procedure development and maintenance.
- Enhance recovery of a community through training to local agencies.
- These strategic operational goals support the capital budget request for the design of a new State Emergency Operations Center.

Factors Impacting Facilities or Capital Programs

A state emergency operations center (SEOC) is the essential facility at which coordination of information and resources to support incident management activities takes place. The requirements of an SEOC have changed since September 11, 2001, and the existing facility located in downtown St. Paul is inadequate. The goals of effectively providing response assistance – including the coordination of availability and usage of statewide response assets, management of relationships, and improvement of the ability to respond 24/7 – could be jeopardized without a new SEOC that meets security and functionality requirements. Further, the facility will also serve as a critical continuity of government (COG) facility for government leaders during a crisis affecting the capitol complex.

This project will address the deficiencies identified by a post-9/11 security audit, including its proximity to the capitol complex, and will leverage inherent efficiencies by locating near the Arden Hills Army Training Site (AHATS) operated and managed by Department of Military Affairs (Minnesota National Guard).

Self-Assessment of Agency Facilities and Assets

In recent years, Minnesota has sustained a large number of natural and technological emergencies and disasters. Virtually every county in the state has been included in a disaster declaration within the last ten years. Agriculture constitutes a large component of Minnesota's economy and the state has a large animal population susceptible to natural and artificial introduction of pathogens. Minnesota also is home to various critical infrastructure and key resources that are important to the economy of the United States. These factors are considered vitally important when evaluating the state's homeland security risks.

The facility will also be used to conduct training and exercises for an integrated response of local, state, and federal officials to simulated disasters. Additionally, the facility will house approximately 100 staff members on a daily basis and have the surge capacity to accommodate up to 200 state and federal personnel during a response. A pre-design study has been completed.

Agency Process for Determining Capital Requests

In 2006, the Real Estate Services Division of the Department of Administration published a request for proposals (RFP) on behalf of the Department of Public Safety seeking a new leased location for a SEOC. It became apparent that there were no affordable lease options for a facility that would meet the stringent

requirements of a SEOC. It was further determined the SEOC should be a state-owned facility. The only way to meet these requirements in a cost-effective manner is to build.

The 2010 bonding bill authorized \$2.25 mil. for pre-design and design of a new SEOC. Approximately \$250,000 was spent on initial studies and pre-design. A balance of just over \$2 mil. expired on December 31,2014.

Major Capital Projects Authorized in 2014 & 2015

None

New State Emergency Operations Center**AT A GLANCE**

2016 Request Amount:	\$33,302
Priority Ranking:	1
Project Summary:	Construction of new State Emergency Operations Center

Project Description

This request is for \$33,302,000 for design, site development, construction, and equipping of a new SEOC and HSEM office adjacent to the Minnesota National Guard's Arden Hills Army Training Site. The 52,200 square foot facility will serve as the location to coordinate the support of state agencies and local government during disasters and emergencies. The facility will also serve as a critical continuity of government (COG) facility for government leaders during a crisis at the capitol complex. It will also be used to conduct training and exercises for the integrated response of local, state, and federal government to simulated disasters. Additionally, the facility will house approximately 99 HSEM staff on a daily basis and have a surge capacity of up to 200 state and federal personnel during emergency/disaster response. A pre-design study has been completed.

Project Rationale

In times of disaster, people in Minnesota depend on the State of Minnesota to respond. It is the mission of the Department of Public Safety to protect citizens and communities. It is the mission of the Department of Homeland Security and Emergency Management (HSEM) to effectively prepare for disasters; coordinate statewide response; provide assistance; and enhance recovery of impacted communities. Not only do communities throughout Minnesota depend on the Department to be prepared to respond, so do other state agencies. The Governor has issued several executive orders directing the Department to facilitate the State's Continuity of Government and Continuity of Operation plans.

A state emergency operations center (SEOC) is a one-of-a-kind, critical, "no fail" facility that must be available when Minnesota needs it in a crisis. It is the central place where coordination of information and resources to support incident management activities takes place. The requirements of SEOCs have evolved and the existing facility located in downtown Saint Paul is not adequate in the areas of security or redundancy of power, communications, and network services. These vulnerabilities increase the risk of not being able to respond to support local communities, provide state agency coordination, or meet our lead obligations related to continuity of government and continuity of operations.

Other Considerations

In recent years, Minnesota has sustained a large number of natural and technological emergencies and disasters. Virtually every county in the state has been included in a disaster declaration within the last ten years. Agriculture constitutes a large component of Minnesota's economy and the state

has a large animal population susceptible to natural and artificial introduction of pathogens. Minnesota also is home to various critical infrastructure and key resources that are important to the economy of the United States. These factors are considered vitally important when evaluating the state's homeland security risks.

Impact on Agency Operating Budgets

The current biennial lease costs for HSEM at the Town Square location is approximately \$1,000,000. Using industry standard cost factors the new standalone facility is projected to cost approximately \$800,000 for operation, maintenance and repair, plus \$250,000 for building custodial services. At \$1,050,000 per biennium the new facility would cost about the same as HSEM's existing leased space, but would be more than twice as large, with greatly enhanced capabilities.

Description of Previous Appropriations

\$2,250,000 was appropriated to the Department of Administration in the 2010 bonding bill. Approximately \$250,000 was spent on initial studies and pre-design. A balance of just over \$2,000,000 expired on December 31, 2014.

Project Contact Person

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Governor's Recommendation

The Governor recommends \$33.302 million in general obligation bonds for this request.

(\$ in thousands)

New State Emergency Operations Center

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2016	FY 2018	FY 2020
State Funds Requested				
General Obligation Bonds	\$ 250	\$ 33,302	\$ 0	\$ 0
Funds Already Committed				
Pending Contributions				
TOTAL	\$ 250	\$ 33,302	\$ 0	\$ 0

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2016	FY 2018	FY 2020
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 250	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 2,000	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 21,000	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 20	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 6,780	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 3,502	\$ 0	\$ 0
TOTAL	\$ 250	\$ 33,302	\$ 0	\$ 0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2016	FY 2018	FY 2020
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 33,302	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

M.S. 16B.335 (1a): Construction/Major Remodeling Review (by Legislature)	Yes
M.S. 16B.335(3): Predesign Review Required (by Dept. of Administration)	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
M.S. 16B.325(1): Sustainable Building Guidelines Met	Yes
M.S. 16B.325(2) and M.S. 16B.335(4): Energy Conservation Guidelines	
Do the project designs meet the guidelines?	Yes
Does the project demonstrate compliance with the standards?	Yes
M.S. 16B.335(5 & 6): Information Technology Review (by MN.IT)	Yes
M.S. 16A.695: Public Ownership Required	Yes
M.S. 16A.695(2): Use Agreement Required	No
M.S. 16A.695(5): Program Funding Review Required (by granting agency)	N/A
M.S. 16A.86 (4b): Matching Funds Required	N/A
M.S. 16A. 642: Project Cancellation in 2021	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 174.93: Guideway Project	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

Oil Train Derailment - Joint Emergency Response Training Center (JERTC)**AT A GLANCE****2016 Request Amount:** \$3,521**Priority Ranking:** 2**Project Summary:** Construct a joint regional training facility for oil train derailment and pipeline safety training at the Camp Ripley..**Project Description**

The impact of an oil train or pipeline incident has the potential to be catastrophic. The construction of a \$3,521,000 joint regional training facility for oil train derailment and pipeline safety training at the Camp Ripley Joint Emergency Response Training Center meets the Governors requirements for response training. The centrally located Camp Ripley Training Center has established infrastructure and utilization by inter-agencies to provide cost effective preparation for domestic response incidents.

Seven trains transport 23 million gallons of crude oil through Minnesota daily and are expected to increase yearly over the next decade. Over 1.15 million gallons of crude oil was released from rail cars in 2013. Governor Dayton has stated that oil and ethanol transport by rail has a significant impact on over 3.5 million Minnesotans that reside near "high-hazard flammable train" routes. Over 65,000 miles of gas and liquid pipelines are managed by 86 pipeline companies within the state. Rail and pipeline incidents are low probability but an incident has the great potential of loss of life, property and damage to the environment.

Project Rationale

The Department of Public Safety (DPS) is required to work with emergency response agencies having jurisdiction along the train and pipeline routes in understanding dangers of oil and other hazardous substances.

The Minnesota National Guard (MNG) through the DMA has a state mission to provide forces and capabilities to the Governor in response to catastrophic Chemical, Biological, Radiological, Nuclear and Explosive (CBRNE) events or consequence management missions. Camp Ripley is a centrally located training center that supports all weather training with classrooms, live fire ranges, obstacle and leadership reaction courses, land navigation courses, and other training venues. Camp Ripley has life support activities to include; lodging, meals, laundry facilities, work out rooms, internet, and social activities. Additionally, Camp Ripley hosts an Emergency Vehicle Operators Course (EVOC) an Emergency Management Training Center (EMTC) and an Education Center. No other collective training facility exists within 400 miles of Camp Ripley with similar capabilities.

Other Considerations

Discussions with Burlington Northern Santa Fe Railway have resulted in an interest to collaborate with Camp Ripley in development of an oil train derailment training venue. The DPS, Minnesota Task

Force One and the National Joint Powers Alliance have all expressed support for such a venue at Camp Ripley. Over 17,000 inter-agency personnel conduct training at Camp Ripley annually, utilizing multiple ranges, facilities, and simulations to maximize training time and funds. The availability of oil train derailment and pipeline safety training venues will allow DMA and other public safety agencies the opportunity to validate emergency response plans in preparation for domestic operations.

Impact on Agency Operating Budgets

The estimated operational budget for the JERTC would total \$250,00.00 for the biennium to be paid from the Rail and Pipeline Safety Account established under MS 299A.55 subd 2.

Description of Previous Appropriations

None

Project Contact Person

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Governor's Recommendation

The Governor recommends \$3.521 million in general obligation bonds for this request.

Public Safety

Project Detail

(\$ in thousands)

Oil Train Derailment - Joint Emergency Response Training Center (JERTC)

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2016	FY 2018	FY 2020
State Funds Requested				
General Obligation Bonds	\$ 0	\$ 3,521	\$ 0	\$ 0
Funds Already Committed				
Pending Contributions				
TOTAL	\$ 0	\$ 3,521	\$ 0	\$ 0

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2016	FY 2018	FY 2020
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 3,100	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 421	\$ 0	\$ 0
TOTAL	\$ 0	\$ 3,521	\$ 0	\$ 0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2016	FY 2018	FY 2020
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0.0	0.0	0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 3,521	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

M.S. 16B.335 (1a): Construction/Major Remodeling Review (by Legislature)	No
M.S. 16B.335(3): Predesign Review Required (by Dept. of Administration)	
Does this request include funding for predesign?	N/A
Has the predesign been submitted to the Department of Administration?	N/A
Has the predesign been approved by the Department of Administration?	N/A
M.S. 16B.325(1): Sustainable Building Guidelines Met	N/A
M.S. 16B.325(2) and M.S. 16B.335(4): Energy Conservation Guidelines	
Do the project designs meet the guidelines?	N/A
Does the project demonstrate compliance with the standards?	N/A
M.S. 16B.335(5 & 6): Information Technology Review (by MN.IT)	N/A
M.S. 16A.695: Public Ownership Required	Yes
M.S. 16A.695(2): Use Agreement Required	Unsure
M.S. 16A.695(5): Program Funding Review Required (by granting agency)	Yes
M.S. 16A.86 (4b): Matching Funds Required	N/A
M.S. 16A. 642: Project Cancellation in 2021	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 174.93: Guideway Project	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A