



Office of Addiction and Recovery - Monthly webinar

<https://mn.gov/mmb/oar/>

Hello and introductions

Meeting logistics:

- All attendees, except presenters, will remain muted
- We will work to address all questions during the time allotted.

Agenda

- | | |
|------------|---|
| 11:00 a.m. | Hello and introductions |
| 11:05 a.m. | Overview of the Interagency Substance Use Disorder
State Plan Report |
| 11:55 a.m. | Closing |



Interagency State Substance Use Plan Report

Jeremy Drucker | Director and Assistant Commissioner

Subcabinet on Opioids, Substance Use, and Addiction

Created in 2022 by the legislature and Governor Walz to improve outcomes for Minnesotans experiencing substance use disorder, their families, and their communities by working across state government.

Chaired by the Addiction and Recovery Director and consisting of 12 state agencies:

- Human Services
- Children, Youth, and Families
- Health
- Education
- Higher Education
- Public Safety
- Corrections
- Commerce
- Management and Budget
- Direct Care and Treatment
- Cannabis Management
- Interagency Council on Homelessness

The purposes of the subcabinet are to identify:

- Challenges that exist within state government that create silos around addiction, treatment, prevention, and recovery;
- Opportunities that exist within state government that support accessible and effective substance use disorder treatment options or addiction-related services;
- Barriers and gaps in service for all Minnesotans seeking treatment for opioid or substance use disorder, particularly those barriers and gaps affecting members of communities disproportionately impacted by substance use and addiction;
- How the state can address addiction as a chronic disease, emphasizing that there are multiple ways to enter sobriety; and
- Policies and strategies that address prevention efforts, including addressing underlying causes of addiction and public awareness and education around the dangers of issues including but not limited to opioid abuse, use of fentanyl and other synthetic opioids, other substance use, excessive alcohol consumption, and addiction.

Governor's Advisory Council on Opioids, Substance Use, and Addiction

- Advises the subcabinet regarding implementation of its purpose, policy and strategy development, and public engagement.
- Identifies opportunities and barriers for the development and implementation of policies and strategies to expand access to effective services for people in Minnesota suffering from (experiencing) addiction (and recovery).
- Examines what services and supports are needed in communities that are disproportionately impacted by the opioid epidemic.
- Provides opportunities for Minnesotans who have directly experienced addiction (and recovery) to address needs, challenges, and solutions.

[2024 Report and Recommendations to the Governor's Subcabinet on Opioids, Substance Use, and Addiction](#)

Advisory Council Members	
Wendy Jones –Chair	Saint Paul, MN
Colin Cash—Vice Chair	Onamia, MN
Dr. Gavin Bart	Minneapolis, MN
Brandy Brink	Mankato, MN
Autumn Dillie	Minneapolis, MN
John Donovan	Big Lake, MN
Fiyyaz Karim	St. Paul, MN
Pamela Lanhart	Burnsville, MN
Jeffrey Lind	Bemidji, MN
Janice Mehle	Virginia, MN
William Messinger	St. Paul, MN
Susan Nash	Minneapolis, MN
Lynne Redleaf	Minneapolis, MN
Anderson Saint Georges	Detroit Lakes, MN
Kimberly Stokes	Britt, MN
LaTricia Tate	Minneapolis, MN
Vang Khou	Saint Paul, MN
Travis Winship	Minneapolis, MN

Office of Addiction and Recovery (OAR) core functions

Work across state government to break down silos to better target the state's role in addressing addiction, treatment, and recovery

Coordinate and align efforts across state government and with city, county, and tribal partners

Conduct robust public engagement to build relationships with communities and community leaders to ensure people with direct experience drive efforts

Look for new interagency opportunities to leverage systems to address addiction, treatment, and recovery

Promote innovative programs that are demonstrating results

Provide oversight to programs and strategies developed to more effectively coordinate and marshal state resources

Create and maintain a database of relevant program spending

Interagency State Substance Use Plan

- Sec. 4046 MN Statutes, Subd. 3. Policy and strategy development.

(9) develop and publish a comprehensive substance use and addiction plan for the state. The plan must establish goals and priorities for a comprehensive continuum of care for substance misuse and substance use disorder for Minnesota. All state agencies' operating programs related to substance use prevention, harm reduction, treatment, or recovery or that are administering state or federal funds for those programs shall set program goals and priorities in accordance with the state plan. Each state agency shall submit its relevant plans and budgets to the subcabinet for review upon request.

Multi-phased approach

Aspect	Phase 1: Current State	Phase 2: Strategic Alignment	Phase 3: Statewide Planning
Timeline	2024-2025	2026	2027+
Status	✓ Complete	→ In Progress	→ Future
Scope of planning	Interagency	Interagency	Statewide

Three-phase approach to planning: Phase 1

Understanding the Current State:

- Analyzing existing plans, recommendations, and federal and state commitments
- Conducting fiscal mapping across all state SUD spending
- Mapping current state of Minnesota's SUD continuum of care
- Identifying areas of alignment

Purpose: Establish foundational understanding of the current continuum necessary for strategic alignment

Approach: State enterprise planning – descriptive and comprehensive

Deliverable: Phase 1 Report (Early 2026) documenting current state

Interagency State Substance Use Plan Report

Key substance use and SUD prevalence data

Identification of the roles and responsibilities of subcabinet state agencies as they relate to response to substance use, misuse, and SUD

Highlights of the results of the state's first fiscal mapping of all state spending related to substance use response across the continuum of care

Analysis of state commitments made through state statute, other state plans, and community and partner reports and a description of the system as it is currently

Key substance use and SUD prevalence data

- **Data Systems Across State Agencies:** Minnesota tracks demographic and outcomes data across multiple state agencies showing how programs and state resources impact Minnesotans.
- **Surveillance of Substance Use Trends:** State data systems provide critical sightlines into substance use patterns informing statewide responses to substance use.
- **Monitoring Effectiveness:** [SUD Metrics Workgroup](#) creating catalog of key SUD metrics enabling subcabinet agencies and external partners to evaluate whether interventions are working and where resources are most needed.

Coordinates across agencies to improve outcomes for those experiencing SUD, their families, and their communities

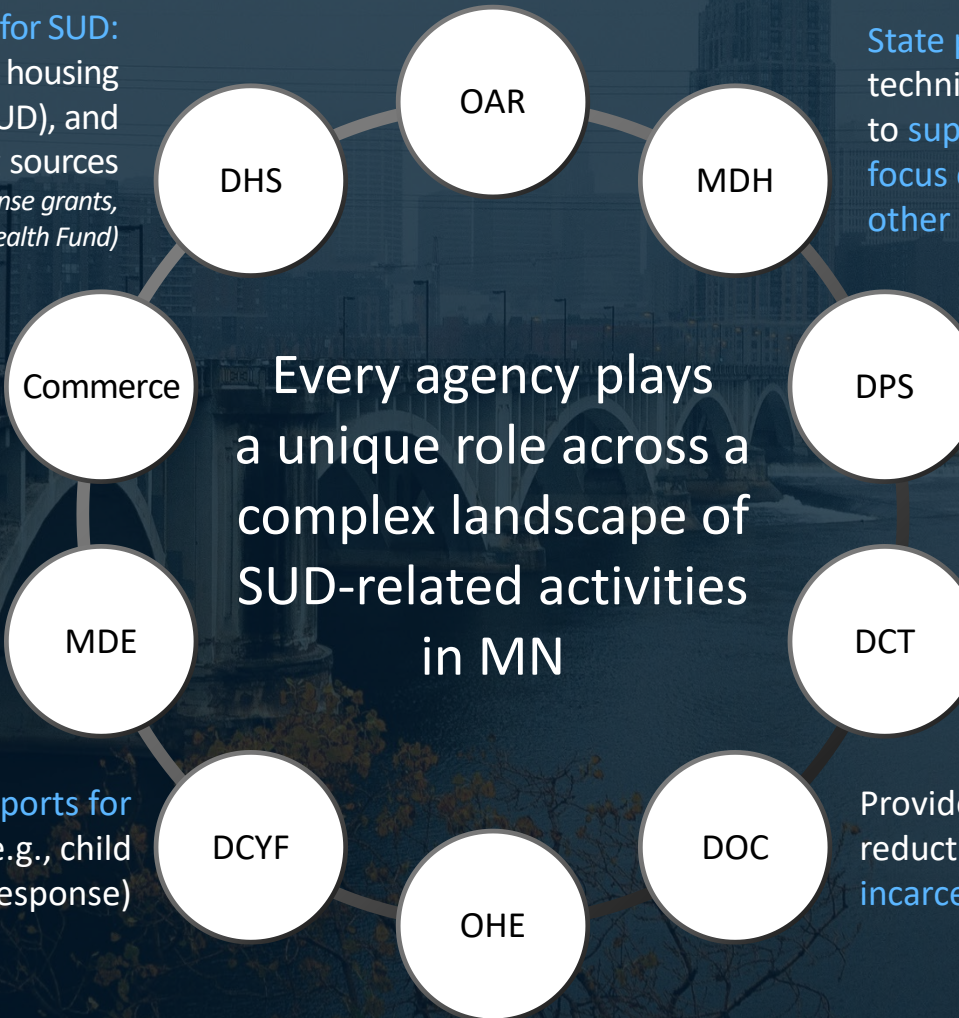
State Medicaid Agency and Single State Authority for SUD: administers MN Health Care Programs, funds housing supports (inc. for those experiencing SUD), and administers key SUD-related funding sources (e.g., SAMHSA Substance Abuse Block Grant, State Opioid Response grants, opioid settlement funds, Behavioral Health Fund)

State public health authority: leverages grant funding, technical assistance, and epidemiological surveillance to support SUD activities across the continuum with focus on prevention, recovery, and intersections with other public health issues

Administers office that ensures health plan compliance with substance abuse requirements

Funds school-based prevention and recovery efforts (e.g., grants for recovery schools)

Funds early intervention and recovery supports for children and families affected by SUD (e.g., child protection, prenatal substance exposure response)



Leads investigation & enforcement efforts, and SUD-related crime intervention and prevention efforts

Runs inpatient residential SUD treatment facilities, and provides SUD treatment to civilly committed individuals

Provides treatment, recovery, and harm reduction services for Minnesota's incarcerated population

Administers grant supporting training for licensed drug and alcohol counselor programs

State SUD spending

- Nine state agencies administered roughly \$823 million in SUD funding in Fiscal Year 2024 (FY24), ninety-five percent of which is administered by grantees or providers vs. state agencies.
- Federal sources provided 65% of FY24 funding (primarily Medicaid), state sources 32%, and the remaining 3% from opiate epidemic response funds, county/Tribal dollars, and private grants.
- Approximately \$672 million in SUD funding was spent on treatment and recovery services across 110 Medicaid billing codes, representing 82% of total continuum of care funding.
- Approximately \$160 million funded 123 grant programs and directly related services.
- Outpatient/community-based care makes up the majority of treatment and services funding, driven primarily by Medicaid (96%).
- Subcabinet agencies reported that nearly 80% of SUD funding has federal or state restrictions on how it must be used.

To better understand the current state the report includes analysis of:

- State and federal statutory commitments and federal grant guidelines (i.e. federal funding streams that outline how those dollars need to be spent)
- Existing plans, reports and recommendations
- State agency goals and priorities; including 1115 SUD System Reform waiver goals
- National best practices and evidence-based approaches to addressing substance use and responding to SUD

Analysis of directives and commitments

- [Minn. Stat. 254B.15 SUBSTANCE USE DISORDER SYSTEM REFORM](#)
- [Minn. Stat. 256.042 OPIATE EPIDEMIC RESPONSE ADVISORY COUNCIL](#)
- [Minn. Stat. 4.046 OPIOIDS, SUBSTANCE USE, AND ADDICTION SUBCABINET](#)
- [Minn. Stat. 144.0528 COMPREHENSIVE DRUG OVERDOSE AND MORBIDITY PREVENTION ACT](#)
- Many other statutes and initiatives are referenced in the report and are equally important in the state's response to SUD

Current state is anchored in directives and commitments

Minn. Stat. 254B.15 SUBSTANCE USE DISORDER SYSTEM REFORM

- Established in 2016 and required DHS to reform the continuum of treatment for individuals with SUD including a “Direct Access” to treatment model
- Created the pathway for implementing an array of Medicaid services that supports and expands the continuum of care and the 1115 SUD System Reform waiver.

Minn. Stat. 256.042 OPIATE EPIDEMIC RESPONSE ADVISORY COUNCIL (OERAC)

- OERAC was established in 2019, “to develop and implement a comprehensive and effective statewide effort to address the opioid use and overdose epidemic in Minnesota.”
- Oversees an array of grant funded programs guided by the statute

Current state is anchored in directives and commitments

Minn. Stat. 4.046 OPIOIDS, SUBSTANCE USE, AND ADDICTION SUBCABINET

- Subcabinet was established in 2022, “to more effectively coordinate and marshal state resources...”
- Break down silos that limit access to SUD services by identifying gaps and strategic and innovative approaches to responding to substance use, misuse and SUD.

Minn. Stat. 144.0528 COMPREHENSIVE DRUG OVERDOSE AND MORBIDITY PREVENTION ACT (COMPA)

- COMPA was established in 2023, to further fund prevention activities, harm reduction, surveillance and epidemiologic investigations, and evaluations for monitoring, addressing, and preventing drug overdoses statewide through integrated strategies paid for with state grant funding

Analysis of plans and recommendations

The One Minnesota Plan

Substance Use Disorder
System Reform Report
and Recommendations

Minnesota Naloxone
Saturation Strategy

2023 American Indian
SUD Summit Report

Minnesota Interagency
Council on Homelessness
Crossroads to Justice Plan

Opioid Epidemic
Response Advisory
Council 2025 Legislative
Report

2024 Comprehensive
Overdose and Morbidity
Prevention Act Legislative
Report

The Department of
Human Services' 1993-99
study "The Challenges
and Benefits of Chemical
Dependency Treatment"

Minnesota's Model of
Care for Substance Use
Disorder Legislative
Report

Interim evaluation report:
Minnesota SUD System
Reform Section 1115
demonstration project
evaluation

2024 Statewide Health
Assessment

2023 Governor's Advisory
Council on Opioids,
Substance Use, and
Addiction Report

Key findings: Analysis of the current state

- Minnesota has a continuum of care—it is fragmented in places and there are gaps in service, but the underlying framework exists. Care coordination, linkages to care, and increased organizational coordination are critical to an individual's ability to navigate the system
- Minnesota has made significant investments aligned with national best practices and evidence-based responses to address SUD and substance misuse
- Ensuring adequate ongoing funding for each continuum component will continue to be a challenge—enhanced coordination and alignment between state agencies and partners will be key to meeting future needs
- Every state agency plays a unique and important role in supporting individuals across the continuum
- Minnesota has a robust community and public engagement framework, but ongoing engagement is critical to meeting the needs of community
- Ensuring Minnesota has an array of services and supports that meet an individual's unique needs no matter where they are in their recovery journey is critical

Key findings: Areas of alignment across state agencies

Naloxone
distribution

Justice-involved
treatment and
recovery pathways

Culturally responsive
services such as
traditional healing

Addressing the
interaction between
SUD and maternal &
child health

Integration of
behavioral health
into school-based
settings

Strategies focused
on addressing
unsheltered
homelessness

A focus on data &
quality
infrastructure

Expanding access to
medications for
opioid use disorder

Next steps

- Report to be released early February
- Share out with partners and stakeholders for reaction
- Establish foundational understanding necessary for strategic alignment



Looking Ahead

Towards Phase 2



The statute requires that agencies "set program goals and priorities in accordance with the state plan"



Interagency SUD Metrics Workgroup developing a catalog of SUD measures



Work with subcabinet to identify cross-agency priorities, goals and measures and potential areas of alignment that support this effort

Three-phase approach to planning: Phase 2

Developing Strategic Alignment:

- Identifying shared strategic priorities
- Identifying measurable goals
- Establishing accountability mechanisms for alignment

Purpose: Transform descriptive understanding into strategic action with clear priorities, goals, and accountability

Approach: Interagency planning—collaborative and action-oriented

Deliverable: Published Interagency State SUD Plan (Late 2026)

Engagement and resources

- Register to attend the Dept. of Human Services [SUD Community of Practice](#) on February 18th, to engage further with OAR on the presentation of this report
- Visit our [website](#) where you can subscribe to our [newsletter](#) – OAR will use this listserv to communicate future engagement opportunities
- Attend future [OAR monthly webinars](#) for updates and discussions on phase 2 development of the Interagency State Substance Use Plan

Thank You

Office of Addiction and Recovery

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- Attendees are muted.
- Please open the Chat panel to submit your question.
 - Please post chat questions to everyone to allow for all attendees to see conversation.

OAR webinar series information

- The next webinar will be on February 25 at 11 a.m.
- Visit <https://mn.gov/mmb/oar/monthly-update/> for:
 - A list of all webinar dates
 - A link to register for the next scheduled session
 - Past presentations

Thank You!

Contact Information

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