

# Veterans Affairs

# Projects Summary

(\$ in thousands)

Project Title	Rank	Fund	Project Requests for State Funds			Gov's Rec 2026	Gov's Planning Estimates	
			2026	2028	2030		2028	2030
MDVA Asset Preservation	1	GO	41,152	41,152	41,152	23,700	23,700	23,700
Domiciliary Program Investments	2	GO	*	0	0	*	0	0
Minneapolis Veterans Home - Building 6 Exterior	3	GO	9,250	0	0	0	0	0
Minneapolis Veterans Home - Security Upgrades	4	GF	3,500	0	0	0	0	0
State Veterans Cemeteries - Security Upgrades	5	GF	1,080	0	0	0	0	0
State Veterans Cemeteries – Site Irrigation Improvements	6	GO	4,067	0	0	0	0	0
State Veterans Cemetery Bemidji- Land Acquisition	7	GO	2,673	0	0	0	0	0
State Veterans Cemetery Little Falls - Curb & Gutter	8	GO	900	0	0	0	0	0
State Veterans Cemeteries - Green Power Improvements	9	GF	950	0	0	0	0	0
State Veterans Cemetery Little Falls - Pedestrian Access to the MN Military & Veterans Museum	10	GO	800	0	0	0	0	0
<b>Total Project Requests</b>			64,372	41,152	41,152	23,700	23,700	23,700
<b>General Obligation Bonds (GO) Total</b>			58,842	41,152	41,152	23,700	23,700	23,700
<b>General Fund Cash (GF) Total</b>			5,530	0	0	0	0	0

\*The Governor's recommendation and the agency's request is budget neutral.  
See request for details.

<https://mn.gov/mdva/>

### AT A GLANCE

- The Minnesota Department of Veterans Affairs serves more than 285,000 Veterans and their families. This number represents about 6% of Minnesota's population
- Employs approximately 1,620 staff statewide
- The Agency operates eight State Veterans Homes and four State Veterans Cemeteries
- To meet the needs of Minnesota's Veterans, MDVA operates seven major program areas in two divisions. Each program area encompasses many additional Veteran services:
  - Skilled Nursing and Domiciliary care
  - Adult Day Center and Resources for Caregivers
  - Veteran Suicide Prevention and Awareness as well as a Community Health Navigator Program
  - Veterans Education and Occupational Resources
  - Federal Veterans Affairs (VA) Claims and Outreach Services
  - Homeless Veteran Prevention and Assistance Services
  - State Soldiers Assistance Program

### PURPOSE

The Minnesota Department of Veterans Affairs (MDVA) mission is to *"Serve Minnesota Veterans, their dependents and survivors by connecting them with the Federal and State care as well as the benefits they have earned."*

Established in 1943, MDVA is a post-war-time agency created to consolidate Veteran programs and services for service members. Since 2007, MDVA has also operated the Minnesota State Veterans Homes.

Approximately 41,000 Minnesotans have served since the terrorist attacks on 9/11/01. Veterans from all eras face common as well as unique employment, education, reintegration to society, and health challenges. More than 52% of Minnesota's Veterans are over the age of 65, creating specific, long-term care needs. Veterans from the current conflicts faced multiple deployment, burn pits, and an environment very different from Minnesota. As a result of these conflicts, Veterans may experience short as well as long-term health in addition to mental health challenges, unemployment or underemployment, and complications navigating the Federal Veterans Affairs programs. MDVA's mission is to also care for military/Veteran families. Many of these families faced both mental fatigue and physical injuries associated with multiple deployments of their Veteran loved one.

MDVA's leaders constantly seek opportunities to pioneer programming to meet the unique needs for Minnesota's Veterans and their families. The MDVA goal is to ensure Veterans are provided programs, services, and healthcare to maximize their quality of life in addition to enhance their opportunity to fulfil their desire to become productive Minnesotans.

### STRATEGIES

MDVA takes pride in offering innovative solutions specifically tailored to enhance the lives of Minnesota's Veterans and their families. Many of these innovative solutions can be seen in our 2024 Annual Report ([https://mn.gov/mdva/assets/2024-mdva-annual-report\\_tcm1066-664281.pdf](https://mn.gov/mdva/assets/2024-mdva-annual-report_tcm1066-664281.pdf).) Through strategic planning modalities, leaders develop as well as implement programming to meet current, ongoing, and future needs. MDVA does this through two divisions: **Programs & Services** (including Minnesota's four State Veterans Cemeteries) and **Veterans Healthcare** (eight Minnesota State Veterans Homes and support programs).

Many Veterans are not aware of the benefits they earned through their military service. The **Programs & Services Division** collaborates with its partners in the Veterans services community to assist Veterans in accessing these

benefits. Examples include securing or assisting in the provision of financial, educational, and medical benefits. Additionally, there are an estimated 200 Veterans without safe, stable or affordable housing on any given night in Minnesota. Through partnerships as well as collaboration with stakeholders and the Homeless Veteran Registry, (<https://mn.gov/mdva/resources/homelessnessandprevention/homelessveteranregistry.jsp>) MDVA strives to identify along with develop housing plans for Veterans who are homeless or at risk of homelessness. To date, Minnesota has achieved the effective end to Veteran homelessness in eight of 10 continuums of care.

MDVA operates four State Veterans Cemeteries (<https://mn.gov/mdva/memorials/>) located in Duluth, Little Falls, Preston and Redwood Falls.

Finally, the Programs & Services Division and partners provide resources to assist Veterans transitioning back to Minnesota, attending higher education, pursuing occupational resources strategies, accessing financial as well as family counseling, and filing federal claims.

The **Veterans Healthcare Division** operates eight Minnesota Veterans Homes located in Bemidji, Fergus Falls, Hastings, Luverne, Minneapolis, Montevideo, Preston, and Silver Bay. The three newest facilities in Bemidji, Montevideo, and Preston opened in early 2024.

MDVA works to ensure Veterans and their families have options for meeting long-term care needs while providing the highest-quality care. The division offers multiple options for Veterans as well as their families including 24-hour skilled nursing, domiciliary, adult day care, and pharmaceutical needs. The division provides specialty care units for Alzheimer's as well as dementia, oral health care initiative, physical rehabilitation, work therapy, transportation, chemical dependency, psychological, spiritual, and recreational services to improve the health along with quality of life of our Residents.

In addition, the Healthcare Division leads a robust effort to reduce Veteran suicide rates in Minnesota and has most recently engaged in strategic planning and program development for a Veteran health navigator program to further connect Veterans with their state and federal benefits when seeking healthcare services in the community.

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Minnesota Department of Veterans Affairs legal authority comes from:

Minn. Stat. 196 (<https://www.revisor.mn.gov/statutes/cite/196>)

Minn. Stat. 197 (<https://www.revisor.mn.gov/statutes/cite/197>)

Minn. Stat. 198 (<https://www.revisor.mn.gov/statutes/cite/198>)

**AT A GLANCE**

- The Minnesota Department of Veterans Affairs will ensure fiscal integrity by optimizing supplemental resources in addition to appropriated funds.
- The Minnesota Department of Veterans Affairs will ensure fiscal integrity by developing cost control and budget management improvement strategies.
- The Minnesota Veterans Homes will meet the needs of the Veteran community by providing innovative resident care and services.
- The Minnesota Veterans Homes will develop, optimize, and implement clinical capacity to promote program delivery to meet the needs of our Veterans and resident community.
- The Minnesota State Veterans Cemeteries will honor Veterans with dignified final resting places which commemorate their service and sacrifice to our Nation.
- The Minnesota State Veterans Cemeteries will be operated and maintained as models of excellence and as national shrines for our Nation's Veterans and their families.

**Factors Impacting Facilities or Capital Programs**

The Minnesota Department of Veterans Affairs (MDVA) - Veterans Healthcare Division is faced with an ever-changing healthcare landscape. Challenges experienced by the Veterans Homes are analogous to those faced by community-based providers and in many ways more expansive due to the complexities of state government and particular Veteran needs. These challenges include:

- Increased resident acuity related to dementia and complex medical conditions. Veterans who have experienced traumatic military service to their country are living longer, while cognitive and medical diagnoses can become even more pronounced and severe. Aggression and behavioral health issues are common and more frequently encountered in our resident population. The impact of these factors result in increased requirements for building systems including wander security alert systems, nurse call systems, access, and egress within areas of rescue, need for private rooms and bathrooms, as well as basic maintenance of MDVA campuses and property.
- Physical plants are aging and most buildings on the Minneapolis and Hastings campuses are average 100 years old. Our oldest campus dates to 1887 (Minneapolis); the Hastings campus was established in 1900 as an asylum and later opened as a state Regional Treatment Center in the 1940s and converted to the current Veterans Home in 1978; the Homes in Luverne and Fergus Falls were constructed in 1994 and 1998 respectively; and in 1991, an elementary school originally constructed in 1953 was modestly renovated to become the Silver Bay Veterans Home.
- The Minnesota Veterans Homes manage 68 buildings, with 1.5 million total square feet and a replacement value of \$635 million.
- All Veterans Homes are 24/7 operations requiring extensive and continuous system support to accommodate the necessities of infrastructure, utilities, and basic operating systems.
- Life/safety standards are constantly evolving and becoming more stringent in both requirements and compliance. Federal Veterans Affairs (VA), State, and Centers for Medicare and Medicaid Services (CMS) rules and regulations are demanding in terms of compliance, and ongoing audit and survey requirements.

MDVA – Memorial Affairs Division has one chance to get it right when providing a Veteran burial in our State Veterans Cemeteries. Veterans choose burial in our State Veterans Cemeteries in part because they and their families see the high quality of our facilities and the high level of care that is provided in maintaining our facilities.

Maintaining our cemetery facilities in this manner to ensure our Veterans are perpetually honored creates challenges. These challenges include:

- Maintaining highly visible structures that have been constructed with high-quality, long lived, durable materials. To ensure the longevity of these high-quality building materials, regular and consistent maintenance and preservation are required.
- Increased demand for burials and use of cemetery facilities. Demand at our oldest cemetery in Little Falls (est. 1994) has increased 500% in two decades. Almost 600 annual burials are now completed at Little Falls, with over 9,800 total burials since 1994. Demand is expected to follow similar trends at our cemeteries in Preston (est. 2015) and Duluth (est. 2018) and the new State Veterans Cemetery in Redwood Falls (est. 2023).
- Memorial Affairs manages 10 structures, 391 acres, 9,100+ occupied gravesites, 10,500+ available developed gravesites and over 80,000 future phased gravesites in undeveloped acreage throughout our currently established cemeteries.

### **Self-Assessment of Agency Facilities and Assets**

MDVA requests are submitted in order of highest priority. Priority 1 & 2 are based on facility condition audits initially conducted in 2013, and updated in 2015, 2017, 2018, 2019, 2020, 2021, 2023, 2024, and 2025. MDVA requires significant asset preservation dollars to maintain facilities with basic systems, life safety and meet regulatory requirements. Facility conditions audits (FCAs) were completed with support of Department of Administration in 2013. In 2015, 2017, 2018, 2019, 2020, 2021, 2023, 2024, and 2025 the FCAs were reviewed and updated by the Agency Facilities Manager, Total Infrastructure and Facility Management (TIFM) administrator, Plant Directors, and Building Foremen. MDVA is requesting asset preservation funding for all Priority 1 & 2 items.

### **Agency Process for Determining Capital Requests**

MDVA's strategic business plan and capital budget goals support and ensure that all MDVA facilities provide the highest level of professional service and care possible.

At our State Veterans Homes, quality care and programming in a therapeutic, highly adaptive, and dignified environment is required. The aging Veteran population and their increasing demand for services based on continued acuity and complexity, places stress on existing facilities and programming space and the need to expand these spaces. Federal and State rules and regulations require expanded and more stringent requirements for therapeutic environments and support systems and increased Homes' needs for space expansion and maintenance.

At our State Veterans Cemeteries, our grounds and facilities must be maintained as national shrines. The aging Veteran population and the correlating rate of death has increased the number of Veterans who are choosing our cemeteries as their final resting place. This increase in demand for burial services also places stress on existing facilities and programming space. The National Cemetery Administration standards and measures for the operation and maintenance of our State Veterans Cemeteries require a very high level of care and appearance of our grounds and facilities. This demands preservation of our high-quality cemetery assets to the highest level possible.

The ongoing assessments of physical plants and operations based on Facility Condition Audits (FCA) provides a consistent and disciplined approach to determining ongoing facility needs. The ARCHIBUS preventive maintenance system is fully implemented at all MDVA facilities.

To meet MDVA strategic plan goals and objectives over the next few years, we must ensure that each MDVA facility is in suitable operating condition. MDVA continues to update and improve our strategic business plan goals

and objectives and has utilized the results-based accountability process and tools to measure outcomes on an ongoing basis.

The strategic planning process has supported MDVA in identifying programmatic and facility needs which are reflected in our capital requests. If a facility requires renovation, expansion, or new construction, we have worked to analyze the need, review options and alternatives, and request only the necessary funding.

MDVA has also completed pre-designs on major requests to provide more detailed and accurate information and commissioned studies and audits to determine future demand for facility needs, both qualitative and quantitative.

The current capital budget request has been reviewed and recommended by MDVA Senior Leadership. The priorities were reviewed using the following criteria:

1. **MDVA strategic business plan.** This includes the development of strategic goals and objectives for the next few years for MDVA facilities.
2. **Quality service and Resident care.** This includes both the services available to our Veterans and the environment in which residents reside in our Homes to support a 24/7 operation.
3. **Regulatory requirements.** This includes Federal VA, State and CMS regulatory requirements for physical plant, life safety, and supportive systems and infrastructure.
4. **Maintenance and protection of the physical plant.** This includes correcting current deficiencies and maintaining the integrity of the physical plants and supporting systems.
5. **Adequate, viable infrastructure support.** This includes providing management with the tools necessary to ensure efficient operation of the Homes.

## **Major Capital Projects Authorized in 2024 & 2025**

### **2024**

- No Capital Projects Authorized

### **2025**

- \$7.5M for Asset Preservation projects at Minnesota Veterans Homes & Cemeteries

## MDVA Asset Preservation

**AT A GLANCE****2026 Request Amount:** \$41,152**Priority Ranking:** 1

**Project Summary:** This request is for \$41.152 million to replace components in the 64 buildings maintained by this agency. This request will address building components that have exceeded their intended useful life of each facility and will ensure facilities used to care for over 700 residents and the State Veterans Cemeteries are in good condition.

**Project Description**

The Minnesota Veterans Homes and the State Veterans Cemeteries occupy 1.2 million square feet in 64 buildings with a replacement value of \$453.3 million dollars. This request is for \$41.152 million to replace outdated systems and components in these buildings. Nine of these buildings have 24/7 occupancy. This request will address building systems that have exceeded their intended useful life. This request will also ensure facilities used to care for over 700 residents and the State Veterans Cemeteries are in good condition.

This request would repair and replace a variety of resident and cemetery building components. These projects serve to maintain a safe, efficient, and manageable environment for the residents, staff, and the public. Examples of projects in this request includes roofs, chillers, boilers, tuck-pointing, elevator repairs, window and door replacement, mechanical and electrical replacements, structural water damage repairs, and major communication system replacements.

The amount identified in this asset preservation request reflects a backlog of asset preservation needs to replace major systems that have exceeded their intended useful life.

**Project Rationale**

- Provides funding for upgrades to 64 buildings statewide.
- Continues to ensure buildings meet State and Federal building codes, life/safety codes, Department of Health and other licensing code agencies.
- Enables MDVA to provide a safe environment to care for vulnerable adults.
- Ensures continued, full use of all physical assets.
- Timely replacement of building components eliminates future higher costs.
- Projects are located at the Minnesota Veterans Homes (Minneapolis, Hastings, Luverne, Fergus Falls, Silver Bay) and Cemeteries (Little Falls, Preston, Duluth).

## **Project Timeline**

Project timeline will be spread out over 36 months, depending on funding levels, due to project management availability at the state level. MDVA will prioritize projects based on level of need, and we will work with other state agencies and local partners as required to complete all projects within this time frame.

## **Other Considerations**

Without necessary Asset Preservation funding, the agency's facilities will continue to deteriorate, increasing repair costs. In the absence of appropriate maintenance funding, failures can occur, forcing the agency to spend operational funds. This can potentially erode the quality of care for our residents, requiring the agency to request additional general fund appropriations for operations.

## **Impact on Agency Operating Budgets**

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address portions of asset preservation projects. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects.

## **Description of Previous Appropriations**

The Department of Veterans Affairs received \$4 million in 2008, \$4 million in 2010, \$3 million in 2012, \$2 million in 2014, \$5 million in 2017, \$9 million in 2018, \$6.3 million in 2020, \$12.360 million in 2023, \$7.5 million in 2025 for Asset Preservation.

## **Project Contact Person**

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## **Governor's Recommendation**

The Governor recommends \$23.7 million in general obligation bonds for this request. Also included are budget estimates of \$23.7 million for each planning period for 2028 and 2030.



## Veterans Affairs

## Project Detail

(\$ in thousands)

## MDVA Asset Preservation

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 26,160	\$ 41,152	\$ 41,152	\$ 41,152
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 26,160</b>	<b>\$ 41,152</b>	<b>\$ 41,152</b>	<b>\$ 41,152</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 26,160	\$ 41,152	\$ 41,152	\$ 41,152
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 26,160</b>	<b>\$ 41,152</b>	<b>\$ 41,152</b>	<b>\$ 41,152</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 41,152	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	Yes
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	N/A
Has the predesign been submitted to the Department of Administration?	N/A
Has the predesign been approved by the Department of Administration?	N/A
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

(\$ in thousands)

**Domiciliary Program Investments****AT A GLANCE****2026 Request Amount:** \***Priority Ranking:** 2

**Project Summary:** The Minnesota Department of Veterans Affairs is requesting to repurpose \$62.372 million in 2023 general obligation bonds to renovate existing domiciliary facilities at the Hasting and Minneapolis locations. This will allow the remaining funds from 2023 to still be used now that it is clear federal funding for the original project is unlikely to be secured.

**Project Description**

The 2023 appropriation was intended to provide state funding to secure the federal match needed for the replacement of administrative and residential buildings and infrastructure at the Minnesota Veterans Home Hastings Campus. \$62.372 million in general obligation bonds remain unspent from the 2023 appropriation. These funds would be canceled and repurposed towards projects at the two Minnesota Veterans Domiciliary locations. Of the total, \$45.172 million would be used to renovate existing facilities at the Hasting Campus, and \$17.2 million would be used to renovate Building 16 at the Minneapolis Veterans Home. These renovations will provide updated facilities for treatment and program space to better meet the needs of residents.

This change in funding allocation is being proposed because, after several budget cycles, it has become clear that Minnesota is unlikely to secure the necessary matching funds from the US Department of Veterans Affairs. As a result, the Minnesota Department of Veterans Affairs believes these funds should be redirected to make critical improvements to its domiciliary facilities.

**Project Rationale**

The Minnesota Legislature passed the 2023 bonding bill (Chapter 72, Article 1, Section 19, Subd 3) that included \$77.765 million in funding for a tear down and rebuild of the main facilities of the Hastings Domiciliary Campus. These funds are supposed to be matching state dollars for a Federal State Home Construction Grant Program (SHCGP) grant. Over the last few cycles (including the FY25 list released in the summer of 2025) the MN Hastings Domiciliary project has been towards the bottom of the State Grant list. While we have been waiting and working towards a more favorable position on the list, we have proceeded with some of the work with the Department of Administration. Demolition of Bldg.'s 1, 2, and 34 is anticipated to start mid-October at an estimated cost of \$1.8M. It is evident to the department leadership that we will not be able to secure these matching funds and need to move towards utilizing the bonding dollars already passed for the campus to make critical renovations.

In addition to the Hasting renovations, a portion of the funding will be used at the domiciliary facility at the Minneapolis Veterans Home. Building 16 is a resident building that is occupied 24/7. Pre-Design

work is complete , and the funding would enable the agency to move to the next stages of design and construct the remodeling of Building 16 to meet the needs of the residents. The facility currently has several mechanical system vulnerabilities and cosmetic enhancements are required to meet the resident care needs currently and into the future. The HVAC system has periodic failures and through the discovery process in predesign many other building systems are past their useful lives and need replacement. The remodel of building 16 will ensure the MDVA meets State and Federal building codes, life/safety codes, and Department of Health surveys. And it will enable the MDVA to provide a safe environment for vulnerable adults.

## **Project Timeline**

### **Hastings**

- Jul 2026 allows use of funds
- Dec 2026 design complete
- Apr 2027 bids complete and contracts executed
- May 2027 construction
- Nov 2027 mid-point of construction
- Jun 2028 Project complete

### **Minneapolis Building 16**

- Aug - Nov 2025: Schematic Design and Drawings complete.
- Jul - Sep 2026: DD Drawings Completed, Contracts Reviewed
- Sep - Nov 2026: RFP – Construction/Engineering
- Mar 2026: Notice to Proceed Contractors
- Feb 2027: Mid-point of construction
- Aug 2027: Complete construction Other Considerations

## **Other Considerations**

This proposal supports MDVA’s strategic goal to “ensure a seamless continuum of support through collaborative relationships at the federal, state and community level that addresses the evolving needs of Veterans and their families”. The MDVA Domiciliary program is a unique program that is unlike any other in the country – at times being noted as the “MN Model”. It provides a comprehensive program to Veteran residents who are primarily experiencing challenges from mental illness and chemical dependency and seeking a safe and supportive living environment. Ensuring the Domiciliary facilities is best positioned to meet the current and future needs of this Veteran population is a high priority for the agency and state.

## **Impact on Agency Operating Budgets**

There is no significant impact on the agency’s overall operating budget at this time. There could be a slight decrease in utility costs due to new technologies and updating the systems. This funding would allow future repair and betterment funds to be spent on more routine maintenance and repair

projects.

### **Description of Previous Appropriations**

Hastings:

- \$77.765 million 2023 Bond funds to build new facilities.

Minneapolis Bldg 16:

- \$65 thousand 2015 Asset Preservation funds to repair fence.
- \$4.8 million 2010 Bond funds to renovate to accommodate 52 resident

### **Project Contact Person**

Mike Jandro

Project Manager

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### **Governor's Recommendation**

The Governor recommends canceling \$62.372 million in 2023 general obligation bonds and appropriating \$62.372 million in 2026 general obligation bonds for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## Domiciliary Program Investments

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 77,765	\$ 62,372	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 77,765</b>	<b>\$ 62,372</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 5,200	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 77,765	\$ 52,291	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 4,881	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 77,765</b>	<b>\$ 62,372</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 62,372	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

**Minneapolis Veterans Home - Building 6 Exterior****AT A GLANCE****2026 Request Amount:** \$9,250**Priority Ranking:** 3

**Project Summary:** This request is for \$9.25 million to renovate the exterior of Minneapolis Veterans Home Building 6. This request is written considering a phased approach to renovating this prominent historical building, focusing on the exterior of the building to ensure it is maintained for the future.

**Project Description**

Historical Building 6, located on the Minneapolis Veterans Home campus, has stood as a cornerstone of the State of Minnesota's commitment to military veterans since its construction in 1905. This historic building reflects the mission established in the aftermath of the Civil War and the mission to serve military Veterans and their families. Following the completion of the full campus reconstruction in 2018, the building has remained vacant of resident care services and currently houses the fixed dental clinic for the MN Veterans Home – Minneapolis, as well as limited-use storage spaces on the lower level.

This legislative request of \$9.25 million seeks to fully restore and preserve the building's historic exterior and maintaining the buildings systems, ensuring that the architectural integrity and legacy of the campus remain intact. By investing in this structure, the proposal reinforces the continuity of the campus's historical presence and honors the over century-long tradition of service to Minnesota's veterans.

**Project Rationale**

Historical Building 6 is a distinguished three-story – with additional garden level/lower level - 14,000 square foot structure connected to the main skilled nursing campus of the Minneapolis Veterans Home.

The Minneapolis Veterans Home campus is our MN Veterans Home flagship campus with the largest number of licensed beds, three different levels of care and a campus that brings extensive history to the mission of the agency. Overlooking the Mississippi River, its striking white pillars, porticos and grand staircases make it the defining visual landmark for both visitors and residents. This building serves as a lasting symbol of Minnesota's commitment to honoring its military veterans. The building is visible in almost all locations on the Minneapolis campus and is the current main visual for residents and those visiting. Ensuring that this landmark is maintained into the future is of the utmost importance and priority for the agency.



A full study was completed in 2019 that included the key maintenance and exterior updates that would need to be made for full preservation. This list is inclusive of all interior systems and preservation of the exterior of the building from further deterioration.

### **Project Timeline**

- 2019 – Facility Condition Assessment/Study with recommendations from external contracted vendor.
- 7/1/2026 – Starting Timeline for construction

### **Other Considerations**

Building 6 was vacated in March of 2018 and all 91 residents receiving skilled care were moved to the new 100 bed building (building #22) on the Minneapolis Veterans Home Campus. This completed a multi-year construction project on the Minneapolis campus over the span of ten years to update and rebuild the three hundred skilled nursing beds – with three new buildings (Building 19, 21 and #22). Building 6 is over 120 years old and is on the state historic registry as part of the historic Minneapolis Veterans Home Campus. Building 6 continues to deteriorate both inside and out, and the agency continues to incur significant costs to heat, cool, and provide regular maintenance on the building and its systems, while receiving little benefit or use of the building.

This proposal to renovate the exterior of historic building 6 supports MDVA's strategic goals, and most importantly it preserves the history of the campus and ensures that its most recognized building remains intact and without further decline. This building is the most recognized on the campus and remains the prominent location for all visiting or residing.

In 2019, MDVA and the Department of Administration contracted to complete a full study and analysis with recommendations for immediate repair needs, occupying and maintaining at current state, and performing a major renovation. This study provided essential perspective in the future life of the building and needs under three different recommendations/funding plans. Specifically, the analysis provided a full maintenance of existing building option to include updates into major mechanical systems, exterior renovation for preservation and safety improvements and structural updates in alignment with the historic society preservation guidelines.

This proposal seeks to primarily restore the full interior mechanical systems and the exterior of Building 6, aligning with MDVA's strategic goals and reinforcing the commitment to historical preservation. While a full renovation—including interior restoration—would be ideal, the associated costs are significant. As a pragmatic approach, MDVA is focusing on maintaining the current structure and preserving the exterior, ensuring that this landmark remains a visual cornerstone of the campus for future generations, and is prepared for any future interior renovation that may be considered.

### **Impact on Agency Operating Budgets**

Additional operating funds are minimal to preserve the exterior of the facility.

### **Description of Previous Appropriations**

\$186,000 in asset preservation funds were used in 2008 on this building.

**Project Contact Person**

Mike Jandro  
Agency Facilities Director  
651-274-4945  
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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## Minneapolis Veterans Home - Building 6 Exterior

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 9,250	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 9,250</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 8,699	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 551	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 9,250</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 9,250	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	No
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

(\$ in thousands)

**Minneapolis Veterans Home - Security Upgrades****AT A GLANCE****2026 Request Amount:** \$3,500**Priority Ranking:** 4

**Project Summary:** The MN Veterans Home– Minneapolis campus is seeking \$3.5 million for security upgrades to the 53 acres campus. This is the flagship campus of the MN Department of Veterans Affairs and because of its location has safety and security risks that could be further mitigated with the below articulated enhancements.

**Project Description**

The MN Veterans Home – Minneapolis campus is the Minnesota Department of Veterans Affairs flagship state Veterans Home campus, built on 53 acres overlooking the Mississippi River near the Minnehaha Falls. The campus contains 16 buildings occupying 300 skill nursing facility licensed beds, 50 boarding care home licensed beds, an adult day healthcare program, and other administrative function buildings for the agency. With over 350 residents in our care each day and over 600 staff, this campus presents great security challenges with its size, scope and number of occupied and unoccupied buildings. The public access presents potential risk and challenges, and it is the recommendation of the agency that additional security upgrades be put in place to further mitigate the concerns.

The current recommendations are structure based and will have limited impact to the homes operational budget moving forward. In the past, some suggestions have been made to include a guard post and gated system for access, however with the requirements that that be in place 24 hours per day/7 days per week, the operational costs are too significant to move forward with that high level of security.

Previous studies and analysis reports have been provided that articulate the following recommended security upgrades:

- Perimeter Fencing – decorative iron material to match the aesthetic of the facility (not chain link)
- Updated electronic access control systems to all ingress/egress, critical infrastructure areas, med rooms, IT rooms and maintenance areas
- Improved exterior lighting
- Hardening of the centralized pharmacy
- Door prop alarms and mitigation systems – with 16 exterior doors
- Defenselite Pro Glazing

Currently, MN Veterans Home – Minneapolis has a variety of systems and several vendors that provide inconsistent support, and various levels of security apparatus, some of which lack the recommended level for securing the large campus. This request will ensure the campus, which is home to 350 licensed beds and a 35 licensed adult day healthcare program are safe. There has been an increase in the number of incidents at this campus that have required various levels of staff and local authority intervention, which has raised the alertness of MDVA Senior Management as it relates to the care of our vulnerable adults and safety of our over 600 employees. This project will provide funding for upgrades and security enhancements at our MN Veterans Home - Minneapolis and enable MDVA to provide a safe environment to care for vulnerable adults, employees, and guests.

### **Project Rationale**

Currently, MN Veterans Home – Minneapolis has a variety of systems and several vendors that provide inconsistent support, and various levels of security apparatus, some of which lack the recommended level for securing the large campus. This request will ensure the campus, which is home to 350 licensed beds and a 35 licensed adult day healthcare program are safe. There has been an increase in the number of incidents at this campus that have required various levels of staff and local authority intervention, which has raised the alertness of MDVA Senior Management as it relates to the care of our vulnerable adults and safety of our over 600 employees. This project will provide funding for upgrades and security enhancements at our MN Veterans Home - Minneapolis and enable MDVA to provide a safe environment to care for vulnerable adults, employees, and guests.

### **Project Timeline**

- 2019 – Homeland Security Report complete
- April 2022 – IMEG Contracted Study with recommendations

### **Other Considerations**

In recent year, the MN Veterans Home – Minneapolis campus has experienced various security incidents that present risk to current operations. Specifically, we have experienced car thefts from outside parties, foot traffic on the campus with the opening of the historic Truss bridge and other unusual incidents. To mitigate concerns, the agency has invested increased contracted security detail to ensure that 24/7 coverage is present and available to residents, visitors and staff.

### **Impact on Agency Operating Budgets**

Agency repair and betterment funds, which are operating dollars, have been used in recent years to address portions of current security systems. This funding will allow future repair and betterment funds to be spent on more routine maintenance and repair projects.

### **Description of Previous Appropriations**

N/A

### **Project Contact Person**

Mike Jandro

Agency Facilities Director  
651-274-4945  
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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## Minneapolis Veterans Home - Security Upgrades

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Fund Cash	\$ 0	\$ 3,500	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,500</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 3,500	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 3,500</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 0	
User Financing	\$ 0	



**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

## State Veterans Cemeteries - Security Upgrades

**AT A GLANCE****2026 Request Amount:** \$1,080**Priority Ranking:** 5

**Project Summary:** This request is for \$1.080 million to design, construct, and equip security improvements at the Duluth, Little Falls, Preston, and Redwood Falls sites. This request will allow that the Memorial Affairs Division to improve security for cemetery facilities, agency staff members and the public plus improve controlled access to private and public spaces at Veterans cemetery locations.

**Project Description**

The request for \$1.080 million in state funds to design, construct, and equip security improvements will allow MDVA to upgrade the physical security elements and systems to ensure the Memorial Affairs Division has full implementation of an integrated physical security system across the State Veterans Cemetery System locations at Duluth, Little Falls, Preston, and Redwood Falls including:

- 1) Installation of key card access systems for controlled entry to facilities
- 2) Retro fitting all interior/exterior doors with powered door locks to eliminate the need for physical keys to lock/unlock doors
- 3) Deployment of interior and exterior security cameras for comprehensive video surveillance
- 4) Installation of powered sliding gates at maintenance facilities to control and monitor vehicle access
- 5) Placement of license plate capture cameras at each main cemetery entrance to enhance vehicle identification and tracking

All components will be centrally managed through the Genetec Security Center application, enabling unified access control and real-time video monitoring.

**Project Rationale**

This project is designed to strengthen site security, enhance employee and visitor safety, deter and prevent vandalism, and ensure the continued safety and respectful environment of Minnesota's State Veterans Cemeteries. As such, this request leverages the recommendations resulting from the 2019 security assessment conducted by the US Department of Homeland Security at the Minneapolis, Hastings, and Silver Bay Veterans Homes and campuses. While the four (4) State Veterans Cemeteries constitute a different operating environment, the number of incidents at MDVA facilities state-wide has raised the alertness of MDVA Senior Management as it relates to the safety of the Agency's employees and promoted the extension of many of the observations and recommendations

from the 2019 security assessment to the State Veterans Cemetery System. Additionally, this project incorporates many of the same provisions included in the Capitol Complex – Physical Security Upgrades project contained in the 2025 Special Session Capital Investment bill, passed by the MN Legislature, citing: upgrades that include but are not limited to the installation of door access controls, surveillance systems, lighting system upgrades, locking devices, and traffic control devices.

### **Project Timeline**

Approximately 14 months to address items identified. Progress could be delayed depending on when the projects break ground, as frost levels are a considering factor, in addition to construction schedules of other projects at these locations. These projects have not undergone any design or engineering phase, although benchmarking the physical security improvement design & construction efforts conducted at the State Veterans Home sites could be used to shorten this phase. Engaging contractors/bidding is the next step in this process.

### **Other Considerations**

N/A

### **Impact on Agency Operating Budgets**

Completion of this project should have no appreciable impact on the Agency’s operating budget.

### **Description of Previous Appropriations**

N/A

### **Project Contact Person**

Mike Jandro  
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651-274-4945  
mike.jandro@state.mn.us

### **Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## State Veterans Cemeteries - Security Upgrades

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Fund Cash	\$ 0	\$ 1,080	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,080</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 1,080	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 1,080</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 0	
User Financing	\$ 0	

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

## State Veterans Cemeteries – Site Irrigation Improvements

**AT A GLANCE****2026 Request Amount:** \$4,067**Priority Ranking:** 6

**Project Summary:** This request is for \$4.067 million to design and construct irrigation system improvements at the Duluth, Little Falls, and Preston sites. This request will ensure that the Memorial Affairs Division can; optimize water supply sources, guarantee adequate irrigation water throughput while at the same time mitigate perennial & ongoing water quality issues.

**Project Description**

The request for \$4.067 million in state funds to design and construct irrigation system improvements will allow MDVA to ensure the Memorial Affairs Division can accomplish the following across the State Veterans Cemetery System locations at Duluth, Little Falls, and Preston:

- 1) Optimize water supply sources (retention ponds, rivers, wells, natural springs, and surrounding regional storm water shed systems) to ensure redundant water supply sources can provide adequate irrigation. This may include:
- 2) Mitigate water quality issues from all water supply sources properly to prevent headstone staining, especially at the Little Falls and Preston locations (approx. \$893K per site). This may include the inclusion of advanced water filtration systems and changes to surrounding regional storm water flow and retention strategies.
- 3) Guarantee water throughput of our water supply sources to ensure adequate supply to support sustained irrigation during drought conditions.
- 4) Optimize and implement automation wherever possible to reduce the number of staff hours to manage irrigation systems.
- 5) Inclusion of all relevant stakeholders (i.e. DNR, BWSR, Watershed Districts, etc.) in the consultation and design process to ensure a holistic approach is taken and all relevant policies and adherence to all permitting requirements.

**Project Rationale**

MDVA will contract with an engineering firm to design and construct irrigation system improvements at the State Veterans Cemetery sites as required to ensure that the facilities can continue to establish and maintain pristine turf areas that meet the guidelines of the US Department of Veterans Affairs National Cemetery Administration (NCA) as well as the high standards of excellence expected of Minnesota State Veterans Cemeteries that honor the memory and sacrifices of those who have served. MDVA will pursue these improvements while mitigating known issues that continue to hinder our operations.

The pristine turf sections of Minnesota State Veterans Cemeteries provide the families of loved ones their first impression of how the State of Minnesota honors and takes care of their loved one's final resting place and can establish a lasting impression that they will remember for years. It's important to always demonstrate, through a high standard of excellence, the honor and dignity bestowed on a Veteran's final resting place. Without the proper irrigation improvements which will result in an increased number of quality water supply sources, Minnesota State Veterans Cemeteries will continue to experience dormant and dying turf during drought conditions, the promotion of various drought resistant weed species, and the staining of headstones which requires increased staff time and resources to mitigate. It can take multiple years to recover from dead and dormant turf sections depending on when proper irrigation can be restored and the seasonal optimal germination cycles.

In keeping with Minnesota State and MDVA sustainability goals, it is an objective to capture 100% of the water runoff from the roadways within the State Veterans Cemetery System. However, the existing retention pond at the Little Falls location is insufficient to retain 100% of that runoff and some of it flows into the Mississippi River through the overflow outlet structure. Enlarging the retention pond will allow better management of water resources with the least environmental impact.

Likewise, the Preston location continues to have issues with runoff from area watersheds and naturally occurring springs, prompting a need to augment current mitigation processes by creating additional holding ponds in drainage areas, increasing the height of pond edges, and increasing the depth of irrigation ponds. This will assist with increasing the water quality and preventing the staining of the granite headstones.

Furthermore, the Little Falls location has utilized the adjacent Mississippi River for years as the primary water supply source for irrigation. However, this has presented many challenges arising from the need to continually adapt to differing water levels and changes to the pump sled system to respond to variable river water levels. During prolonged drought conditions, the river has proven an unreliable water source and the Little Falls location's watering permit can be suspended at any time when low water levels are observed for extended periods of time. In fact, while the site's watering permit was never suspended during the first 25 years of operation, over the past five (5) years the watering permit has been outright suspended twice, causing significant additional effort on the part of maintenance staff to recover following resumption of irrigation. Regardless of permit status, over the past five (5) years the water in the river is too low four (4) over those years to operate the pumps, which also prevents adequate irrigation. Presently, irrigation wells are used in all the State Veterans Cemeteries, except for the Little Falls location. Adding an irrigation well at that site as an additional water supply source to the location's irrigation system will ensure the ability to maintain a water supply to continue to establish and maintain turf areas. In conjunction with adding a well is the need to mitigate the known water quality issues with groundwater sources in the Little Falls area to prevent the staining of headstones.

Additionally, the Duluth location developed approximately 50% of the manicured turf along roadways with drought tolerant groundcover, to include the main cemetery entrance, the Avenue of Flags entrance boulevard, and a significant portion of the site's ring road. This was intentionally instituted in keeping with Minnesota State and MDVA sustainability goals. These areas were intended to thrive with little to no intervention while relying on natural weather cycles for sustainment. However, extreme drought conditions over the past several years undermined this initiative, requiring intervention by Cemetery Staff, with inconsistent results. Installation of irrigation infrastructure in line with the rest of the site will allow for the proper establishment of turfgrass/groundcover in those

areas, allow for staff intervention to augment the natural weather cycle as needed to mitigate continued extreme drought conditions, and ensure State Veterans Cemetery -Duluth continues to meet the high standard of appearance required by the NCA.

Yet another irrigation-related concern involves the Little Falls and Preston locations, both of which have known issues with water quality that have a secondary effect of staining the granite headstones. In fact, this was noted during recent NCA formal inspections/evaluations. Upright headstones aligned with precision in perfectly symmetrical columns and rows is a pillar of US Veterans cemeteries world-wide. It is a visualization that resonates in everyone's minds as an example of the honor and dignity afforded to our Veterans in their final resting place. The staff at the Preston location have especially battled water quality issues for years that result in visually obvious headstone staining. While there are labor intensive ways to clean the headstones as well as some irrigation system improvements that have provided an opportunity to more accurately diagnose the problem, the State Veterans Cemeteries are at the juncture where a broad holistic improvement design process needs to be undertaken to address the broader issue which includes (1) the reduction of particulates thru sand filtration, (2) reduction of iron thru increased aeration and large-scale filtration, and (3) reduction of vegetation thru mechanical skimming processes and/or potentially thru biological means.

Lastly, tying these new improvement measures together will be automation where it can be applied to streamline our irrigation system and reduce human error and the need for staff intervention.

### **Project Timeline**

These projects are expected to take approximately one year and could be delayed depending on when the projects break ground, as frost levels are a considering factor, in addition to construction schedules of other projects at these locations. These projects have not undergone any design or engineering phase, although benchmarking irrigation infrastructure design & construction conducted in previous phases of development at various State Veterans Cemetery System sites could be used to shorten this phase.

### **Other Considerations**

N/A

### **Impact on Agency Operating Budgets**

Irrigation infrastructure improvements will lower annual operations and maintenance costs related to (1) staff efforts dedicated to turf development/recovery (due to drought conditions) and (2) mitigating the staining of headstones (due to water quality issues).

### **Description of Previous Appropriations**

N/A

### **Project Contact Person**

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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## State Veterans Cemeteries – Site Irrigation Improvements

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 4,067	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 4,067</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 4,067	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 4,067</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 4,067	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	No
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	No
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

(\$ in thousands)

**State Veterans Cemetery Bemidji- Land Acquisition****AT A GLANCE****2026 Request Amount:** \$2,673**Priority Ranking:** 7**Project Summary:** This request is for \$2.673 million in state funds for the State Veterans Cemetery System to conduct predesign, design, and land acquisition actions for a projected State Veterans Cemetery - Bemidji.**Project Description**

The request for \$2.673 million in state funds will allow the MN State Veterans Cemetery network to conduct predesign and land acquisition actions for State Veterans Cemetery - Bemidji, which will enable the state to compete for federal funds to construct the new cemetery.

Specifically, this request is to initiate predesign, design, and land acquisition actions for a future 60-120 acre fifth State Veterans Cemetery in-line with the currently established State Veterans Cemetery and US Department of Veterans Affairs (USDVA) National Cemetery Administration (NCA) guidelines. This project will include the predesign, design, and land acquisition costs, but does not constitute the full funding for state construction cost share or equipping. This legislative appropriation is a required prerequisite to MDVA submission of a conforming pre-application for construction funding to the National Cemetery Administration (NCA) for federal funding opportunity consideration.

**Project Rationale**

This project aligns Minnesota with the NCA strategic goal of providing 95% of Veterans nation-wide with a burial option within 75 miles of their home. In addition to the NCA-managed Ft. Snelling National Cemetery, the State of Minnesota currently operates four State Veterans Cemeteries (SVC) in Little Falls, Preston, Duluth and Redwood Falls, which leaves an area that is unserved in Northwestern Minnesota. This project will impact an estimated 12,000 Veterans and their families who reside within 75 miles of the Bemidji area and an additional 3,000 Veterans and their families residing in the remaining “unserved” region of northwestern MN. Veterans in this northwestern region of Minnesota are currently served by two Veterans cemetery locations: the MN State Veterans Cemetery in Little Falls and the Fargo National Cemetery (a small NCA Rural National Cemetery). Both locations require Veterans in the Bemidji area to travel more than 125 miles for burial in one of these cemeteries. Without legislative support to add an additional location in the Bemidji area, Minnesota will have a gap for Veterans in northwestern Minnesota that doesn’t exist in other regions of the State. This request will allow MDVA to acquire the land and proceed with predesign and design efforts that will qualify the location for “conforming” pre-application eligibility within the Veterans Cemetery Grant Program (VCGP) process in the summer of 2026. Note: this subsequent federal funding approval will result in reimbursement of predesign and design funding back to the State.

## Project Timeline

Timing is contingent upon completion of the search for potential sites for State Veterans Cemetery – Bemidji, which could take upwards of a year or more to properly identify a parcel(s) that will have (1) sufficient acreage for continued operations well into the future, (2) is representative of the geographical region in which it serves, and (3) provides easy access to those it serves. Beyond that, it is expected to take less than a year to execute acquisition and predesign actions. However, delays may arise due to the necessary negotiations with the current owners of the real estate over price and timing of availability for sale.

- Apr 2026: Certification of State funding availability
- May 2026: Conforming pre-application Grant ready for submission to VCGP
- Oct 2026: VCGP pre-application Grant inclusion on the conforming list for federal funding opportunities. If approved, RFP Design Contracts issued
- Nov 2026 – May 2027: Design and Engineering
- June 2027: Project Bids
- Sep 2027: Federal Funding Approval

## Other Considerations

This proposal is one of two complementary Veterans Cemetery projects in the western/northwestern region to address unserved/underserved MN Veterans. The other project involves improvements to the Fargo National Cemetery (details below).

- While the Fargo National Cemetery is already established, the status of this facility as a small NCA Rural National Cemetery means it has little supporting infrastructure. This situation prompted local organizations to develop a “Memorial Building” project involving a \$3M North Dakota state-sponsored “line of credit” approval for construction of a chapel/gathering hall/admin building and associated parking lot. The Federal VA will assume annual O&M costs for these new facilities upon completion of construction.

- Completion of this project will improve the provision of Veteran/eligible dependent burial benefits to over 7,000 MN Veterans within the 75-mile radius “catchment area” of the Fargo National Cemetery

- Additionally, during the 2025 Legislative Session Sen Kupec introduced SF2550, a blank FY26 appropriation “from the general fund to the Commissioner of Veterans Affairs for a grant to [North Dakota] to support their project related to the Veterans National Cemetery in North Dakota.” As there was no House companion bill, SF2550 was ultimately not included in the Veterans and Military Affairs Omnibus. However, this initiative may be refreshed during the 2026 Legislative Session to leverage the momentum of the ongoing design/construction process.

- Given limited MN budgetary resources, MDVA advocates that establishment of a new State Veterans Cemetery in NW MN providing Veteran/eligible dependent burial benefits to 12,000-15,000 currently unserved/underserved Veterans in northwestern MN serves a greater number of Veterans and best aligns Minnesota with the NCA nation-wide strategic goal.

Additionally, as stated above, this request will allow MDVA to acquire the land and proceed with

predesign and design efforts that will qualify the location for “conforming” pre-application eligibility within the Veterans Cemetery Grant Program (VCGP) process in the summer of 2026. Upon federal approval of grant funding for construction of this cemetery, funding appropriated for predesign and design (approximately \$1.870M of the \$2.673M requested) will be reimbursed back to the State.

#### **Impact on Agency Operating Budgets**

Beyond limited cost outlays related to site selection activities, eventual addition of a projected fifth State Veterans Cemetery will drive an eventual increase to the operating budgets required to maintain the sites. However, the fact of acquiring the real estate for the proposed site does not provide a significant impact to our agency's overall operating budget with this project at this time.

#### **Description of Previous Appropriations**

N/A

#### **Project Contact Person**

Mike Jandro  
Project Manager  
612-548-5958  
mike.jandro@state.mn.us

#### **Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## State Veterans Cemetery Bemidji- Land Acquisition

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 2,673	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 2,673</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 2,673	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 0	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 2,673</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 2,673	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
<b>Predesign Review (M.S. 16B.335 subd. 3):</b>	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
<b>Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?</b>	Yes
<b>Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?</b>	Yes
<b>Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 &amp; 6)?</b>	Yes
<b>Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?</b>	Yes
<b>Will the project meet public ownership requirements (M.S. 16A.695)?</b>	Yes
<b>Will a use agreement be required (M.S. 16A.695 subd. 2)?</b>	Yes
<b>Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?</b>	Yes
<b>Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?</b>	No
<b>Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?</b>	Yes
<b>M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required</b>	Yes
<b>M.S. 473.4485: Guideway Project</b>	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A



## State Veterans Cemetery Little Falls - Curb &amp; Gutter

**AT A GLANCE****2026 Request Amount:** \$900**Priority Ranking:** 8**Project Summary:** This request is for \$900 thousand to design and construct curb and gutter repair measures at the Little Falls site.**Project Description**

The request for \$900 thousand in state funds will allow MDVA to implement design and construction of curb and gutter repair/replacement measures at the State Veterans Cemetery Little Falls. This effort will include removing and replacing all curb and gutter sections and associated storm water catch basins within the system of roadways at the cemetery. Due to likely damage to the asphalt roadway during the curb & gutter removal process, the roadways will also require removal and resurfacing.

**Project Rationale**

The existing nearly two (2) linear miles of curb and gutter sections are 20+ years old and were negatively impacted by a 2017 roadway mill and overlay project. Some of this residual damage was subsequently repaired but the overall effect reduced the normal life expectancy of the location's water management system and roadway components. Water pooling at intersections has further degraded the water management system/roadway components. Overall, the degradation of the location's curbs & gutters has accelerated the functional failure timeline of the site's road network.

**Project Timeline**

This project is expected to take approximately one season and could be delayed depending on when the project breaks ground, as frost levels are a considering factor, in addition to construction schedules of other projects at this location. Additionally, State Veterans Cemetery - Little Falls is coordinating with the National Cemetery Administration on expanding the site's burial infrastructure and with the Minnesota Military & Veterans Museum, adjacent to our property, on new sidewalks and access points. As this project moves forward construction could be delayed/extended up to ten (10) months depending on the level of coordination required.

- Jul 2026: RFP Design Contracts
- Aug-Dec 2026: Design and Engineering
- Jan 2027: Go out for Bid
- Mar 2027: Award Contracts
- April 2027: Notice to Proceed on Projects

- Nov 2027: Complete construction

**Other Considerations**

N/A

**Impact on Agency Operating Budgets**

Completion of this project should have no appreciable impact on the Agency's operating budget.

**Description of Previous Appropriations**

N/A

**Project Contact Person**

Mike Jandro  
Agency Facilities Director  
651-274-4945  
mike.jandro@state.mn.us

**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## State Veterans Cemetery Little Falls - Curb &amp; Gutter

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 900	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 900</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 900	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 900</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 900	100 %
User Financing	\$ 0	0 %

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A

## State Veterans Cemeteries - Green Power Improvements

**AT A GLANCE****2026 Request Amount:** \$950**Priority Ranking:** 9

**Project Summary:** This request is for \$950 thousand to design, construct, and equip Green Design power infrastructure/backup improvements at the Duluth and Preston locations. Neither of these locations currently have backup power capability.

**Project Description**

The request for \$950 thousand in state funds will allow MDVA to establish Green Power infrastructure and power backup improvements at any one or more of the State Veterans Cemetery locations:

The design and construction of green design power infrastructure and backup improvements will ensure that MDVA can accomplish the following at the State Veterans Cemetery sites in Duluth and Preston (approx. \$475,000 per site):

**Project Rationale**

MDVA will contract with an engineering firm to design and construct 40kW solar arrays and backup power infrastructure at State Veterans Cemetery sites in alignment with the Agency's environmental sustainability initiatives of reducing energy use, fossil fuel consumption and greenhouse gas emissions. These sustainability initiatives were established in compliance with Governor Walz's Executive Order 19-27 and will ensure that the facilities can continue to reduce environmental impacts and costs while meeting the guidelines of the US Department of Veterans Affairs National Cemetery Administration as well as the high standards of excellence expected of Minnesota State Veterans Cemeteries that honor the memory and sacrifices of those who have served.

The design and construction of green design power infrastructure and backup improvements for the State Veterans Cemeteries at Duluth and Preston will follow the model established in the design and establishment of sustainability features at the new State Veterans Cemetery at Redwood Falls, which already includes a solar array and will soon incorporate a backup system. Inclusion of green design power infrastructure at Duluth and Preston will:

**Project Timeline**

- This project is expected to take approximately one year and could be delayed depending on when the project breaks ground, as frost levels are a considering factor, in addition to construction schedules of other projects. As those projects move forward construction could be delayed/extended up to ten (10) months depending on the level of coordination required. This project has not undergone any design or engineering phase, although benchmarking solar array planning conducted for the Redwood Falls location could be used to shorten this phase.

- Jul 2026: RFP Design Contracts
- Aug-Dec 2026: Design and Engineering
- Jan 2027: Go out for Bid
- Mar 2027: Award Contracts
- April 2027: Notice to Proceed on Projects
- Jun 2027: Complete construction

**Other Considerations**

N/A

**Impact on Agency Operating Budgets**

Overall, implementation of green design power will reduce overall utility costs across the State Veterans Cemetery System.

**Description of Previous Appropriations**

N/A

**Project Contact Person**

Mike Jandro  
Project Manager  
612-548-5958  
mike.jandro@state.mn.us

**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## State Veterans Cemeteries - Green Power Improvements

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Fund Cash	\$ 0	\$ 950	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 950</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 950	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 950</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 0	
User Financing	\$ 0	

**STATUTORY REQUIREMENTS**

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A



(\$ in thousands)

**State Veterans Cemetery Little Falls - Pedestrian Access to the MN Military & Veterans Museum****AT A GLANCE****2026 Request Amount:** \$800**Priority Ranking:** 10**Project Summary:** This request is for \$800 thousand to design, construct, and equip a new security/pedestrian access point connecting to the future Minnesota Military & Veterans Museum, which is currently under construction.**Project Description**

The request for \$800 thousand in state funds will allow MDVA to establish a new security/pedestrian access point directly connecting State Veterans Cemetery Little Falls to the future Minnesota Military and Veterans Museum as well as providing utility tie-in access to co-located utility provisioning to the museum complex. The outside security access point component will include sidewalks, landscaping, security lighting, and an improved perimeter security fence between the facilities, to include an entry gate to serve as a pedestrian access point/security gate connecting the Minnesota Military & Veterans Museum to the eastern perimeter of the Little Falls location. This access point will match the architectural details/motif of the site's main entry, in accordance with State Historic Preservation Office (SHPO) standards and will connect to a sidewalk and crosswalk leading to the future museum. The separate museum project scope includes the adjacent crosswalk and sidewalk, which is not part of this project.

**Project Rationale**

This secure pedestrian access point will provide key integration with the adjacent Minnesota Military & Veterans Museum while simultaneously maintaining site security standards. Additionally, development of this access point promotes safe pedestrian transit between the two adjacent facilities, as they would otherwise be forced to walk along County Road 76 and Trunk Highway 115 to access the main cemetery entrance. The State Veterans Cemetery - Little Falls will enhance the public's experience at the Minnesota Military & Veterans Museum by affording visitors the chance to visit and pay respects to those who have served and paid the ultimate sacrifice. The Minnesota Military & Veterans Museum will enhance the State Veterans Cemetery - Little Falls by allowing the public who are visiting their loved one's final resting place an opportunity to learn about their sacrifices and experiences in the military. It will also act as a support facility for our large public events such as Memorial Day by providing increased parking and ancillary event space as MDVA further develops the annual Memorial Day programs at the cemetery.

**Project Timeline**

This project is expected to take approximately one year and could be delayed depending on when the project breaks ground, as frost levels are a considering factor, in addition to construction schedules of other projects at this location. Additionally, State Veterans Cemetery - Little Falls is coordinating with

the National Cemetery Administration on expanding the site's burial infrastructure and with the Minnesota Military & Veterans Museum, adjacent to our property, on new sidewalks and access points. As this project moves forward construction could be delayed/extended up to ten (10) months depending on the level of coordination required.

- Jul 2026: RFP Design Contracts
- Aug-Dec 2026: Design and Engineering
- Jan 2027: Go out for Bid
- Mar 2027: Award Contracts
- April 2027: Notice to Proceed on Projects
- Jun 2028: Complete construction

**Other Considerations**

N/A

**Impact on Agency Operating Budgets**

Completion of this project should have no appreciable impact on the Agency's operating budget.

**Description of Previous Appropriations**

N/A

**Project Contact Person**

Mike Jandro  
Project Manager  
612-548-5958  
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**Governor's Recommendation**

The Governor does not recommend capital funding for this request.

## Veterans Affairs

## Project Detail

(\$ in thousands)

## State Veterans Cemetery Little Falls - Pedestrian Access to the MN Military &amp; Veterans Museum

## PROJECT FUNDING SOURCES

Funding Source	Six Prior Years	FY 2026	FY 2028	FY 2030
<b>State Funds Appropriated and Requested</b>				
General Obligation Bonds	\$ 0	\$ 800	\$ 0	\$ 0
<b>State Funds Pending</b>				
<b>Non-State Funds Already Committed</b>				
<b>Non-State Funds Pending</b>				
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 800</b>	<b>\$ 0</b>	<b>\$ 0</b>

## TOTAL PROJECT COSTS

Cost Category	Six Prior Years	FY 2026	FY 2028	FY 2030
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 0	\$ 0	\$ 0
Construction	\$ 0	\$ 800	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 0	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 0	\$ 0	\$ 0
<b>TOTAL</b>	<b>\$ 0</b>	<b>\$ 800</b>	<b>\$ 0</b>	<b>\$ 0</b>

## IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2026	FY 2028	FY 2030
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 0	\$ 0
Operating Budget Impact (FTE)	0	0	0

## SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 800	100 %
User Financing	\$ 0	0 %

## STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Has the project owner requesting state funds reviewed and agree to meet the applicable capital requirements listed in the “Statutory Requirements” below and in the “Capital Budget Requirements” section of the MMB Capital Budget Instruction documents?	Yes
Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	No
Has the predesign been approved by the Department of Administration?	No
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	No
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2030?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	N/A
Is the required information included in this request?	N/A