

(\$ in thousands)

Project Title	Rank	Fund	Project Requests for State Funds			Gov's Rec	Gov's Planning Estimates	
			2024	2026	2028	2024	2026	2028
BCA Southern Minnesota Regional Office and Laboratory	1	GO	47,998	0	0	47,998	0	0
BCA Bemidji Regional Office and Laboratory Expansion	2	GO	45,093	0	0	4,061	0	0
State Patrol Headquarters Building	3	GO	119,482	0	0	22,456	0	0
Total Project Requests			212,573	0	0	74,515	0	0
General Obligation Bonds (GO) Total			212,573	0	0	74,515	0	0

<https://www.dps.mn.gov>

AT A GLANCE

- Workforce: Department of Public Safety (DPS) has approximately 2,200 employees
- DPS' operational divisions include:
 - Alcohol and Gambling Enforcement Division (AGED)
 - Bureau of Criminal Apprehension (BCA)
 - Driver and Vehicle Servicers (DVS)
 - Emergency Communications Networks (ECN)
 - Homeland Security and Emergency Management (HSEM)
 - Minnesota State Patrol (MSP)
 - Office of Justice Programs (OJP)
 - Office of Traffic Safety (OTS)
 - The Office of Pipeline Safety (OPS)
 - State Fire Marshal Division (SFM)
- DPS serves every resident of the state as well as numerous public safety, governmental, and non-profit organizations in the state.

PURPOSE

The Department of Public Safety's (DPS) mission is serving all communities to build a safer Minnesota. DPS works to protect residents through activities that promote and support prevention, intervention preparedness, response, recovery, education, and enforcement. This is accomplished with a focus on saving lives, providing efficient and effective services, maintaining public trust, and developing strong partnerships.

STRATEGIES

DPS fulfills its mission of serving all communities to build a safer Minnesota through the following strategies:

Children and Families

- We enhance safety for children and families through programs that focus on school and fire safety, teen driving, and domestic violence prevention.
- DPS supports the Missing and Murdered Indigenous Relatives Office as it implements solutions to reduce and end violence against Indigenous women and girls, including the Two-Spirit community.
- DPS is supporting the creation of the Missing and Murdered Black Women and Girls office.
- DPS works to increase awareness of the needs of homeless children and families due to domestic violence.
- The Minnesota School Safety Center and the State Fire Marshal support and assist administrators, faculty, and staff to help keep our children safe at school.

Thriving Communities

- To help communities thrive, DPS offers programs that focus on reducing violent crime by supporting the Making Minnesota Safe and Secure campaign including distributing free gun locks, dedicating investigative resources to support local law enforcement, including in the city of Minneapolis, leading efforts to address street racing and car-jackings, conducting strategic traffic enforcement, and providing the critical air asset of the State Patrol helicopter.
- DPS offers programs supporting traffic safety such as the Towards Zero Deaths initiative and car seat safety education, and provides access to crime victim services and violence prevention and intervention

programs. We continuously improve efficiencies within Driver and Vehicle Services (DVS) to provide a streamlined Identification card (ID) and driver's license (DL) application process, DL exams, and customer services. DL and ID services are now available to all Minnesotans regardless of legal status.

- Through Homeland Security and Emergency Management (HSEM), we help communities prepare for and recover after disasters.
- DPS continues to support the statewide strategies created by the Minnesota Working Group on Police-Involved Deadly Force Encounters to prevent, reduce, and better respond to police-involved deadly force encounters.

Inclusion and Equity

- To promote equity and inclusion, DPS prioritizes public engagement in order to inform the way we deliver services. Examples include:
 - DPS hosted a series of round tables with the fire service providers from around the State. These round table hosted by the DPS Commissioner's office and the State Fire Marshal help DPS shine a light on what support firefighters on the front line need and how those needs might be different based on location or if they are fulltime, on call or volunteer.
 - The Office of Justice Programs (OJP) conducted grant information workshops with communities affected by violence in advance of violence prevention grant opportunities.
 - DPS has joined and hosted several listening sessions and town halls to receive community perspective and feedback about police-involved deadly force encounters, enforcement of social distancing and COVID19 response measures, DPS services that impact immigration and refugee communities, drivers licenses for all, partnerships with interfaith communities, and crime victim services.
- DPS prioritizes language accessibility in our communications with communities and is developing public safety campaigns and communications that are visually and contextually inclusive and representative of Minnesota's diversity. DVS is undergoing a plain language project to as the first step to ensure our communications are informative and understandable. Along with that project DVS is investing in a large-scale real-time translation project with Google. This will allow customer in multiple languages to chat or talk by phone to DVS in a language that chosen by the customer.
- DPS utilizes Diversity and Inclusion staff to provide intercultural support and education internally to increase DPS' internal cultural competency to match our increased public engagement efforts.

Fiscal Accountability and Measurable Results

- To ensure fiscal accountability and measurable results, DPS conducts an annual risk assessment.
- Financial management training is provided to grantees who are then held to high standards to ensure proper use of state and federal dollars.
- All projects have measurable milestones and detailed budgets. For example, MNDRIVE, the vehicle services technology platform, was successfully launched on time and within scope and budget.

Minnesota's Environment

- To protect Minnesota's environment, DPS actively participates in statewide sustainability workgroups.
- DPS has taken steps to reduce paper and added electric and fuel-efficient vehicles, while retaining performance needs for law enforcement.
- DPS supports climate adaptation efforts by providing federal funds for projects to protect communities and the environment from the effects of a changing climate.

By leveraging the expertise of our diverse workforce, the Department of Public Safety improves the lives of Minnesotans by engaging with community and government partners to promote safety, service, and justice.

The Department of Public Safety’s legal authority comes from Minnesota Statutes Chapter 299A
(<https://www.revisor.mn.gov/statutes/?id=299A>)

AT A GLANCE

The Department of Public Safety's (DPS) mission is serving all communities to build a safer Minnesota. DPS works to protect residents through activities that promote and support prevention, preparedness, response, recovery, education, and enforcement. This is accomplished with a focus on saving lives, providing efficient and effective services, maintaining public trust, and developing strong partnerships.

The Department of Public Safety administers numerous critical functions of government across a wide range of divisions: from providing funds for school safety and emergency services, to fire and murder investigations, and reducing crashes through enforcement and educational programs. The goal of the agency is to deliver empathetic, respectful, timely, and high-quality customer service, whether the interaction is on a snow-packed roadside, with a crime victim, or at a Driver and Vehicle Services counter.

Factors Impacting Facilities or Capital Programs

The Department of Public Safety has ten externally facing divisions, each of which provides services to Minnesotans. However, many of the agency's downtown Saint Paul facilities, including the State Patrol's headquarters, are difficult for the public and stakeholders to access. Additionally, the Department has outgrown its current space at multiple Bureau of Criminal Apprehension (BCA) locations, including the BCA headquarters in Saint Paul and the northern regional facility. Even with the additional space that was approved to be built out in 2023, Saint Paul will still be over capacity by more than 150 staff.

There is an ongoing conversation, both locally and nationally, about policing and community relationships, which speaks to the necessity of building trust that leads to communities that are safe for everyone. As the goals, values, and standards of public safety transform to align with the demands of 21st century policing, we must transform the way we deliver services to be community-centered, inclusive, and accessible—especially with our law enforcement based divisions.

Self-Assessment of Agency Facilities and Assets

Advances in technology and changes in criminal behavior have made forensic evidence testing an increasingly frequent demand of the State's criminal justice system. Testing of all sexual assault kits is now required by law, DNA evidence on everything from burglary to homicide cases are required to identify suspects from current crimes to cold cases. Additionally, digital evidence, which was unheard of even a decade ago, is now the basis for charging decisions. Crime trends have shifted and increased over the last decade: methamphetamine has continued to wreak havoc in our communities along with opioid abuse, and internet crimes have added to child abuse and human trafficking cases and must be pursued as we continue to respond to domestic homicides statewide. DPS is seeking improvements to better meet current demands. Some examples of the increased demand for services include:

- Evidence submissions for DNA analysis has increased by 200% in the last decade
- Controlled substance submissions have nearly doubled over the last five years
- Requests for analysis of digital media evidence increased by 122% between 2017 and 2021

Southern Minnesota BCA Regional Office and Laboratory

An additional facility is needed to meet the needs of Minnesota law enforcement agencies and criminal justice partners.

Laboratory services are highly technical with unique instrumentation, equipment and storage needs requiring specific conditions within a secure facility. A BCA facility in southern Minnesota will address a currently underserved geographic area and will reduce delays in evidence testing. Currently, evidence needs to be driven up by the local agency taking resources out of service in that community or is mailed. With Rochester and Olmsted County recently designated as a High Intensity Drug Trafficking Area, having adequate lab and investigative resources properly located is essential to making sure that we can respond to current community needs and demands. This project will also increase available training space for use by BCA to provide statutorily required training programs available to law enforcement officers throughout the state, local law enforcement, and for informational sessions to various groups and community members.

In addition, a new facility in southern Minnesota will allow BCA to relocate several positions from the Saint Paul headquarters which is significantly over capacity. With new positions appropriated by the legislature in 2023, this new facility will house approximately 50 BCA staff, adding these high-paying jobs to the economy in the Mankato area and creating the opportunity for future growth. The funding for the design was approved in 2023, and the Department of Administration is currently in the process of purchasing the land, meaning there has already been a significant state investment in this request for a new facility.

BCA Bemidji Regional Office and Laboratory

The Bemidji regional facility was built in 2001 and has provided exceptional services in support of northern MN criminal justice efforts. However, the Bemidji facility is also just over its design capacity with no room to add additional staff, and an expansion of the facility, including land acquisition, is needed to continue providing the cutting-edge law enforcement resources required in northeastern and northwestern Minnesota.

The renovation and expansion project will provide additional space and resources to support the increases in demand for investigatory and laboratory analysis for criminal investigations in the northern region of Minnesota. This project will also increase available training space for use by BCA to provide statutorily required training programs available to law enforcement officers throughout the state, local law enforcement, and for informational sessions to various groups and community members.

Minnesota State Patrol Headquarters

The current State Patrol Headquarters is located in a nondescript multi-tenant commercial office building lacking any distinct presence or ease of public access. Law enforcement partners and the public alike often have no idea where the State Patrol is located. This hidden facility is not intentional and in no way meets modern police facility standards. It cannot be used to build trust with community.

The current location lacks the ability to hold all State Patrol leadership in one location; instead, leadership is spread between multiple facilities all within the metro area. All suffer from similar deficiencies as State Patrol headquarters. Troopers are forced to process evidence (guns, controlled substances, etc.) in the break room. Some supervisors are forced to double-up in offices that are designed for a single person. Secure evidence storage is limited, and no temperature-controlled storage exists for larger evidence (e.g., vehicles). Evidence storage is inadequate and does not meet national accreditation standards.

The State of Minnesota expects that State Troopers are provided the best training, the best equipment, and all resources needed to serve the citizens of Minnesota to the fullest, whether that be assisting allied agencies, assisting crash victims, or helping stranded motorists. A secure, modern, and consolidated headquarters facility is needed. One that includes space for relationship building, leadership collaboration, effective training, evidence processing, and equipment storage.

Agency Process for Determining Capital Requests

Department leadership reviewed pressure points in agency operations that could be alleviated with facility improvements. Those pressure points included having outgrown current space, service demands, complaints from the public and business partners around locating the divisions, and security concerns.

Major Capital Projects Authorized in 2022 and 2023

State Emergency Operations Center Increased Costs – \$11.392 million
BCA Southern Minnesota Regional Office and Laboratory – \$4.5 million
BCA Maryland Building Improvements – \$6.033 million
Grants to political subdivisions – \$51.065 million
DPS Grant Administration – \$266 thousand

BCA Southern Minnesota Regional Office and Laboratory

AT A GLANCE

2024 Request Amount: \$47,998

Priority Ranking: 1

Project Summary: The Minnesota Department of Public Safety's Bureau of Criminal Apprehension is requesting state funds to acquire land, construct, and equip a new southern Minnesota regional office, and laboratory in Mankato, Minnesota.

Project Description

This project includes the construction of a new, 43,700 square foot regional office and laboratory in Mankato, MN. The new facility will provide investigatory and laboratory analysis for criminal investigations in the southern region of Minnesota and provide a convenient location for law enforcement agencies to access services in a more efficient manner. This project will also increase available training space for use by BCA training, local law enforcement, and for informational sessions to various groups and community members.

Project Rationale

The Minnesota Bureau of Criminal Apprehension (BCA) is the state's criminal investigative agency providing law enforcement services, criminal justice records, and forensic laboratory services to all 87 counties within Minnesota as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex criminal investigations, laboratory analysis, criminal history record keeping, and training throughout the state.

In addition to BCA headquarters in Saint Paul and a regional office in Bemidji, the BCA maintains 11 investigative field offices co-located with local law enforcement across Minnesota to provide support to our criminal justice partners. The BCA currently provides forensic services within the Saint Paul and Bemidji offices. The BCA also has an evidence drop off and pick-up facility located in St. Cloud with limited drug testing at that location. Currently there is a resource gap in the southern half of the state including Mankato and the communities in southeastern and southwestern Minnesota.

Crime labs throughout the nation continue to experience dramatic increases in requests for forensic science services. The BCA is no exception to this upward trend and currently are experiencing large backlogs due to the number of requests and reliance on forensic evidence in criminal investigations and court proceedings. The overall demand for forensic testing has increased over the last decade. For example: the demand for DNA analysis has increased steadily every year with an overall 200% increase in the last decade; controlled substance submissions have nearly doubled over the last five years; and requests for analysis of digital media evidence has increased from 240 to more than 400 between 2017 and 2020. The typical turnaround time on a DNA case is currently about 120 days and having a facility in the southern part of the state would help reduce that time dramatically. Minnesota police chiefs and sheriffs in the southern half of the state continue to face staffing shortages and

challenges due to the number trips that they have to make to St. Paul in order to drop off and pick up evidence from the St. Paul lab. In some cases these agencies are driving over 400 miles round trip which is consuming an entire day, sometimes having to do this multiple times in a month. By having a BCA Regional Office located in Mankato, the BCA would be able to accommodate local law enforcement more efficiently by significantly reducing the amount of travel required by their agencies for evidence submission, review, pick-up, and interaction with laboratory and investigative staff.

The BCA Investigations Division currently has four BCA agents located within the Blue Earth County Sheriff's Office in Mankato. These Agents work closely with all law enforcement agencies within the southern half of the state. Currently, this office lacks an interview room, secure evidence vault, polygraph room, and adequate training space. There is also a current need to expand digital evidence examination but there is no space available to expand these services.

With the recent formation of the Force Investigations Unit, the BCA has shifted resources to southern Minnesota to be more efficient and responsive when requested to investigate an officer involved shooting or use of force case. This unit should remain physically separated from local law enforcement so that there are no conflicts of interest when called upon to investigate these crimes.

The BCA is also statutorily responsible for providing law enforcement training throughout the state of Minnesota. Training for officers within this part of the state is often offered in the metro or other locations requiring travel and overnight lodging. This can be an extreme burden on law enforcement agencies in southern Minnesota that may have limited resources available to them. This facility would provide a location for BCA trainings and reduce the burden to those agencies. This facility would also allow for the forensic testing of evidence in-house and not require items to be transferred to and from BCA headquarters in Saint Paul.

This facility would also allow specialized investigative functions such as polygraph exams, facial reconstruction, digital evidence examination, audio/video enhancement, 3D Scanner data review and preparation, to be completed within this new facility. It is anticipated that this facility will handle about 6,000 forensic cases annually and examine 12,000 pieces of evidence. This facility will improve turnaround times, which will allow for a more efficient investigative process for local law enforcement and the county attorneys that they work with, which ultimately benefits the victims of crimes.

Project Timeline

Predesign: Completed June 2021

Design: September 2023 to May 2024 (9 months)

Bidding & Award: June 2024 to August 2024 (2 months)

Construction: September 2024 to August 2025 (12 months)

Occupancy: September 2025

Other Considerations

None.

Impact on Agency Operating Budgets

This project includes the construction of a new, 43,700 square foot regional office and laboratory in Mankato, MN. The BCA Bemidji regional office and laboratory lease rate from the Department of Administration is currently \$24.00 per square foot. Using this rate, the annual lease cost to operate

this facility is approximately \$1.05 million annually upon completion. The BCA also estimates needing additional operating costs of \$698,000 annually, including \$363,000 for an assistant lab director and a special agent in charge, \$185,000 for a laboratory processor and administrator, and \$150,000 for operating costs.

Description of Previous Appropriations

The 2020 capital budget provided an appropriation of \$100,000 in general obligation bonds for project predesign, and the 2023 capital budget provided \$4.5 million in General Fund cash for design.

Project Contact Person

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Governor's Recommendation

The Governor recommends \$47.998 million in general obligation bonds for this request.

Public Safety

Project Detail

(\$ in thousands)

BCA Southern Minnesota Regional Office and Laboratory

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
State Funds Appropriated and Requested				
General Obligation Bonds	\$ 100	\$ 47,998	\$ 0	\$ 0
General Fund Cash	\$ 4,500	\$ 0	\$ 0	\$ 0
State Funds Pending				
Non-State Funds Already Committed				
Non-State Funds Pending				
TOTAL	\$ 4,600	\$ 47,998	\$ 0	\$ 0

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 0	\$ 0	\$ 0
Predesign Fees	\$ 100	\$ 0	\$ 0	\$ 0
Design Fees	\$ 4,500	\$ 0	\$ 0	\$ 0
Project Management	\$ 0	\$ 745	\$ 0	\$ 0
Construction	\$ 0	\$ 36,300	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 225	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 6,830	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 3,898	\$ 0	\$ 0
TOTAL	\$ 4,600	\$ 47,998	\$ 0	\$ 0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 3,496	\$ 3,496
Operating Budget Impact (FTE)	0.0	3.0	3.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 47,998	100 %

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

BCA Bemidji Regional Office and Laboratory Expansion

AT A GLANCE

2024 Request Amount: \$45,093

Priority Ranking: 2

Project Summary: The Minnesota Department of Public Safety’s Bureau of Criminal Apprehension is requesting state funds to acquire land, design, construct, furnish, and equip the renovation and expansion of the Bemidji Regional Facility located in Bemidji, MN.

Project Description

This project includes renovating the 26,000 square foot Bemidji Regional Office and Forensic Science Laboratory and a 27,000 square foot expansion. The renovation and expansion project will provide additional space and resources to support the increases in demand for investigatory and laboratory analysis for criminal investigations in the northern region of Minnesota. This project will also increase available training space for use by BCA training, local law enforcement, and for informational sessions to various groups and community members.

Project Rationale

The Minnesota Bureau of Criminal Apprehension (BCA) is the state’s criminal investigative agency providing law enforcement services, criminal justice records, and forensic laboratory services to all 87 counties within Minnesota as well our other partners at the local, state, and federal levels. Services provided by the BCA include providing investigative assistance in complex criminal investigations, laboratory analysis, criminal history record keeping, and training throughout the state.

In addition to BCA headquarters in Saint Paul and a regional office in Bemidji, the BCA maintains 11 investigative field offices co-located with local law enforcement across Minnesota to provide support to our criminal justice partners. The BCA currently provides forensic services within the Saint Paul and Bemidji offices. The BCA also has an evidence drop off and pick-up facility located in St. Cloud with limited drug testing at that location. Currently there is a resource gap in the southern half of the state including Mankato and the communities in southeastern and southwestern Minnesota.

The Bemidji regional facility was built in 2001 with the goal to provide equitable services and response times to those served in the northern portion of the state. Over the past 20 years, this facility has provided exceptional services in support of northern MN criminal justice efforts. However, the existing facility is no longer adequate to address the needs of the region as the service demands continue to increase in volume and complexity. An expansion of the existing facility is needed in order to continue providing the cutting edge law enforcement resources required in the communities in northeastern and northwestern Minnesota.

The BCA Bemidji Regional Office opened its doors in October of 2001 and included a forensic services laboratory and an investigations division. When it opened, the forensic laboratory was staffed with less than 10 full time employees (FTE) and has since grown to 20 FTEs who provide forensic analysis in firearms, latent prints, biology, chemistry, and crime scene response. The demand for forensic services on this laboratory has more than tripled over the past 15 years – there were about 5,060 items submitted in 2003 and more than 14,200 in 2018. The addition of Rapid DNA technology and Digital and Multimedia Evidence (DME) analysis capabilities, as well as increased expedited evidence screening services have further challenged the limited space that is currently available for the vast array of services offered to law enforcement. In order to keep up with growing service demands, BCA projects that staff size will need to double in the next 20 years, but the BCA has maximized the use of this facility and there is no more room to grow. One example of the lack of space includes the recent retrofitting of a windowless storage closet in order to house the recently added DME section of the laboratory, which includes workspace for two digital media evidence (DME) analysts and their equipment.

Crime labs throughout the nation continue to experience dramatic increases in requests for forensic science services. The BCA is no exception to this upward trend and currently are experiencing large backlogs due to the number of requests and reliance on forensic evidence in criminal investigations and court proceedings. The overall demand for forensic testing has increased over the last decade. For example: the demand for DNA analysis has increased steadily every year with an overall 200% increase in the last decade; controlled substance submissions have nearly doubled over the last five years; and requests for analysis of digital media evidence has increased from 240 to more than 400 between 2017 and 2020. The typical turnaround time on a DNA case is currently about 120 days and having a facility in the southern part of the state would help reduce that time dramatically.

Expansion of the current facility would allow for more efficient deployment of services and provide support for the needed expansions to address current and future caseloads. This will improve turnaround times, which will allow for a more efficient investigative process for local law enforcement and the county attorneys that they work with, which ultimately benefits the victims of crimes.

The BCA Investigations Division currently has ten special agents located in the Bemidji regional office. These agents work closely with all law enforcement agencies in the northern portion of the state. Currently, this office lacks an interview room, secure evidence vault, polygraph room, and adequate training space. There is a need to expand digital evidence examination, but there is no space available to expand these services. This facility would also allow specialized investigative functions such as polygraph exams, facial reconstruction, digital evidence examination, audio/video enhancement, 3D Scanner data review and preparation, to be completed within this new facility.

With the recent formation of the Force Investigations Unit, the BCA has shifted resources to northern Minnesota to be more efficient and responsive when requested to investigate an officer involved shooting or use of force case. This unit should remain physically separated from local law enforcement so that there are no conflicts of interest when called upon to investigate these crimes.

The BCA is also statutorily responsible for providing law enforcement training throughout the state of Minnesota. Although the Bemidji regional facility has some training space, it is too small for most training classes. With few exceptions, training for officers within this part of the state is often offered in the metro or other locations requiring travel and overnight lodging. Predesign planning of Bemidji Facility expansion includes a significant increase in space allotted for training activities. By expanding BCA training opportunities, the BCA would be able to accommodate local law enforcement more efficiently by significantly reducing costs associated with lodging, drive time, and duty backup coverage associated with required continuing education.

Project Timeline

Predesign: Completed June 2021

Design: September 2024 to May 2025 (9 months)

Bidding & Award: June 2025 to August 2025 (2 months)

Construction: September 2025 to August 2026 (12 months)

Occupancy: September 2026

Other Considerations

None.

Impact on Agency Operating Budgets

This project will add an additional 27,000 square feet of space. The current BCA Bemidji lease rate from the Department of Administration is \$24.00 per square foot. The annual cost to expand this facility will cost approximately \$648 thousand annually upon completion. Staff operating out of this facility will include new positions funded during the 2023 legislative session, and others that will be relocated from the six investigations field offices in the region and the St. Paul Forensic Laboratory.

Description of Previous Appropriations

None.

Project Contact Person

Dana Gotz

Deputy Superintendent

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Governor's Recommendation

The Governor recommends \$4.061 million in general obligation bonds for this request.

Public Safety

Project Detail

(\$ in thousands)

BCA Bemidji Regional Office and Laboratory Expansion

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
State Funds Appropriated and Requested				
General Obligation Bonds	\$ 0	\$ 45,093	\$ 0	\$ 0
State Funds Pending				
Non-State Funds Already Committed				
Non-State Funds Pending				
TOTAL	\$ 0	\$ 45,093	\$ 0	\$ 0

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 550	\$ 0	\$ 0
Predesign Fees	\$ 0	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 3,511	\$ 0	\$ 0
Project Management	\$ 0	\$ 900	\$ 0	\$ 0
Construction	\$ 0	\$ 32,041	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 200	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 2,407	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 5,484	\$ 0	\$ 0
TOTAL	\$ 0	\$ 45,093	\$ 0	\$ 0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 648	\$ 1,296
Operating Budget Impact (FTE)	0.0	0.0	0.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 45,093	100 %
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	Yes
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A

State Patrol Headquarters Building

AT A GLANCE

2024 Request Amount: \$119,482

Priority Ranking: 3

Project Summary: The Minnesota Department of Public Safety’s Minnesota State Patrol is requesting state funds to acquire land, design, construct, furnish, and equip a new headquarters building.

Project Description

The Minnesota Department of Public Safety’s Minnesota State Patrol is requesting funding to acquire land, design, construct, and equip a headquarters building with consolidated metropolitan area office space, training space, evidence storage, and related warm and cold storage facilities to aid in public safety response.

Project Rationale

The current State Patrol Headquarters is in leased commercial office space in downtown Saint Paul, a location that does not meet the minimum requirements for a secure police facility. Similarly, District 2400 East Metro (Oakdale), District 2500 /Investigative Services Section West Metro (Golden Valley), District 4700 Commercial Vehicle (Mendota Heights), and Training and Development Section (Arden Hills) are situated in buildings that are inadequate and not designed to be secure law enforcement facilities. This project would fully address the deficiencies of the current facilities. This request also includes developing recommendations for equipment maintenance and storage for the State Patrol and DNR Conservation Officers.

The Minnesota State Patrol Central Headquarters houses support staff, centralized information technology staff, fleet operations staff, public information personnel, data request personnel, legal staff, and command staff. The facility is a multi-tenant commercial office building lacking a distinct presence, so much so that police and the public have limited awareness of a State Patrol has office location in Saint Paul. There are known serious security deficiencies that are inconsistent with best practices for the design of a police facility. The headquarters space is not easily accessible for the public, as parking is limited and is not free to any visitor. The current facility fails to meet minimum standards for a modern-day police facility.

District 2400 East Metro operations are headquartered inside a MnDOT facility in Oakdale. District 2500 West Metro operations are inside a MnDOT facility in Golden Valley. District 4700 operations (Commercial Vehicle) are located in an office building in Mendota Heights. All suffer from similar deficiencies as State Patrol headquarters. Troopers are forced to process evidence (guns, controlled substances, etc.) in the break room, on the same tables that people eat on. Some supervisors are

forced to double-up in offices that are designed for a single person. Secure evidence storage is limited, and no temperature-controlled storage exists for larger evidence (e.g. vehicles). None of the facilities have garage space to store squad cars as necessary or vehicles held as evidence. This lack of garage space makes it difficult to keep spare squad cars operational during winter months. As with the State Patrol Headquarters, the other metro operations facilities fail to meet minimum standards for a modern-day police facility. Currently, there is no centralized storage facility for equipment. Both the State Patrol and DNR store vehicles and sensitive equipment at inadequate borrowed space scattered across the state.

Several entities have highlighted the importance of logistics and rapid response to civil unrest, which can be improved through this project. Wilder Research conducted an after-action review of the 2020 civil unrest in the Twin Cities. They noted, “Procedures for coordinating resources and other logistics, such as transportation to support law enforcement operations, need improvement.” The State of Minnesota’s Civil Unrest Response Guide (2022) noted that having state assets located around the state is a challenge, as it takes time to assemble those assets. The Police Executive Research Forum (PERF) noted that logistics must be integrated into the planning process for management of mass demonstration. When discussing the design of police facilities, the International Association of Chiefs of Police (IACP) wrote, “There are also many shared programmatic areas that several agencies in a public safety facility can potentially share...Cost savings through common use can be substantial...”

Project Timeline

Predesign: Completed November 2023

Design: November 2024 to July 2025

Bidding & Award: July 2025 to August 2025

Construction: September 2025 to March 2027

Occupancy: April 2027

Other Considerations

None.

Impact on Agency Operating Budgets

The predesign estimates annual operating costs for energy, utilities, maintenance, custodial, and lawn and snow removal costs at \$650 thousand annually. The new facility will also require three additional FTEs to operate, estimated at \$289 thousand annually. There will also be additional operating costs, at an unknown amount, for leasing.

Description of Previous Appropriations

The 2023 transportation omnibus budget provided an appropriation of \$350,000 from the General Fund for project predesign.

Project Contact Person

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Governor's Recommendation

The Governor recommends \$22.456 million in general obligation bonds for this request.

(\$ in thousands)

State Patrol Headquarters Building

PROJECT FUNDING SOURCES

Funding Source	Prior Years	FY 2024	FY 2026	FY 2028
State Funds Appropriated and Requested				
General Obligation Bonds	\$ 0	\$ 119,482	\$ 0	\$ 0
General Fund Cash	\$ 350	\$ 0	\$ 0	\$ 0
State Funds Pending				
Non-State Funds Already Committed				
Non-State Funds Pending				
TOTAL	\$ 350	\$ 119,482	\$ 0	\$ 0

TOTAL PROJECT COSTS

Cost Category	Prior Years	FY 2024	FY 2026	FY 2028
Property Acquisition	\$ 0	\$ 15,000	\$ 0	\$ 0
Predesign Fees	\$ 350	\$ 0	\$ 0	\$ 0
Design Fees	\$ 0	\$ 7,456	\$ 0	\$ 0
Project Management	\$ 0	\$ 897	\$ 0	\$ 0
Construction	\$ 0	\$ 77,141	\$ 0	\$ 0
Relocation Expenses	\$ 0	\$ 0	\$ 0	\$ 0
One Percent for Art	\$ 0	\$ 0	\$ 0	\$ 0
Occupancy Costs	\$ 0	\$ 4,278	\$ 0	\$ 0
Inflationary Adjustment	\$ 0	\$ 14,710	\$ 0	\$ 0
TOTAL	\$ 350	\$ 119,482	\$ 0	\$ 0

IMPACT ON STATE OPERATING COSTS

Cost Category	FY 2024	FY 2026	FY 2028
IT Costs	\$ 0	\$ 0	\$ 0
Operating Budget Impact (\$)	\$ 0	\$ 939	\$ 1,878
Operating Budget Impact (FTE)	0.0	3.0	3.0

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
General Fund	\$ 119,482	100 %

SOURCE OF FUNDS FOR DEBT SERVICE PAYMENTS

	Amount	Percent of Total
User Financing	\$ 0	0 %

STATUTORY REQUIREMENTS

The following requirements will apply to projects after adoption of the bonding bill.

Is this project exempt from legislative review under M.S. 16B.335 subd. 1a?	No
Predesign Review (M.S. 16B.335 subd. 3):	
Does this request include funding for predesign?	No
Has the predesign been submitted to the Department of Administration?	Yes
Has the predesign been approved by the Department of Administration?	Yes
Will the project design meet the Sustainable Building Guidelines under M.S. 16B.325?	Yes
Will the project designs meet applicable requirements and guidelines for energy conservation and alternative energy sources (M.S. 16B.335 subd. 4 and 16B.32)?	Yes
Have Information Technology Review Preconditions been met (M.S. 16B.335 subd. 5 & 6)?	Yes
Will the project comply with the targeted group purchasing requirement (M.S. 16C.16 subd. 13)?	Yes
Will the project meet public ownership requirements (M.S. 16A.695)?	Yes
Will a use agreement be required (M.S. 16A.695 subd. 2)?	No
Will program funding be reviewed and ensured (M.S. 16A.695 subd. 5)?	Yes
Will the matching funds requirements be met (M.S. 16A.86 subd. 4)?	N/A
Will the project be fully encumbered prior to the Cancellation Deadline (M.S. 16A.642): December 31, 2028?	Yes
M.S. 16A.502 and M.S. 16B.31 (2): Full Funding Required	Yes
M.S. 473.4485: Guideway Project	
Is this a Guideway Project?	No
Is the required information included in this request?	N/A