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Corrections

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<https://mn.gov/doc/>

AT A GLANCE

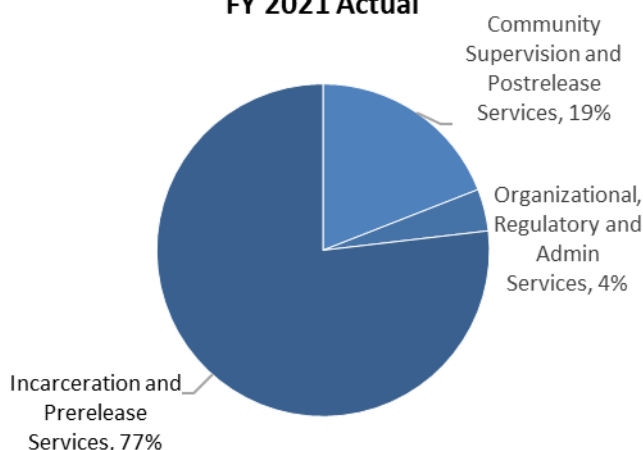
- More than 4,100 employees
- 10 prisons statewide
- Approximately 8,000 incarcerated adults and juveniles in state correctional facilities
- Approximately 95,000 persons under community supervision in Minnesota including more than 19,000 supervised by the DOC and approximately 76,000 supervised by community partners
- 76% of people released from prison do not return for a new conviction
- 95% of incarcerated persons will return to their communities upon release from prison

PURPOSE

The mission of Minnesota Department of Corrections (DOC) is to transform lives for a safer Minnesota. By successfully addressing the needs of the people served, the DOC provides the opportunity for redemption, and productive community reintegration. It is the goal of these services to advance public safety. To achieve the agency's mission, strategies are prioritized to hold people accountable for the offenses they commit while providing them with the tools to become successful and contributing members of their communities. The DOC is committed to achieving justice through promotion of racial equity, reducing and repairing the harmful impacts of crime, and building community connectedness. The DOC serves adults and youth in the state's correctional facilities or in the community through supervision. No matter the custody status, transformative opportunities and the path to community reintegration are prioritized by the DOC starting the first day a person begins their sentence and throughout successful completion of their sentence. As the third largest state agency, the DOC accomplishes its mission through the committed efforts of more than 4,100 employees.

BUDGET

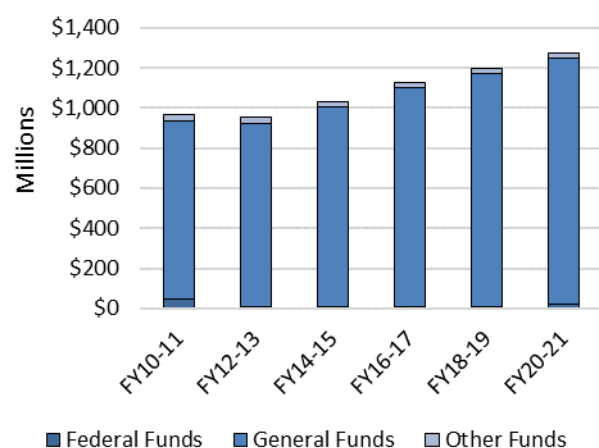
**Spending by Program
FY 2021 Actual**



Approximately 55% of spending in Community Supervision and Postrelease Services is grant/subsidy pass-through funds to county corrections agencies to provide supervision services in the community.

Source: Budget Planning & Analysis System (BPAS)

Historical Spending



Federal funds for FY10-11 include \$38 million of one-time stabilization funds legislatively appropriated to supplant the general fund budget.

Source: Consolidated Fund Statement

More than 96% of the DOC's total biennial budget comes from the general fund. Special revenue and miscellaneous agency funds represent nearly 3% of the budget and federal funds represent less than 1%.

STRATEGIES

Strategies to Achieve Mission

The DOC works to support and achieve established priorities and goals as it executes its mission of transforming lives for a safer Minnesota. The work of transforming lives is all about building connections, helping people become good neighbors when they return to their communities, and making Minnesota a great place for families and children.

The DOC implements several specific strategies including:

- Increasing the use of evidence-based practices in the rehabilitation of those who are in the department's care, including programming, treatment, education, and processes surrounding incarceration.
- Increasing the number of people released from prison who, within 30 days, obtain meaningful employment, enroll in educational programming, or actively engage in community-based treatment by 90 percent.
- Reducing the number of technical readmissions to prison by 70 percent overall, including for American Indians and Minnesotans of color, through effective use of community supervision and support services.
- Increasing the number of people in prison enrolled in full-time classroom college and enrolling people in new pathways from DOC technical training to Minnesota State sponsored associate and undergraduate degrees.
- Transforming data collection and reporting process into a strategic and performance-based model, resulting in dynamic, real-time dashboards (internal and public facing) displaying accurate and predictive key performance indicators.
- Using the Department of Administration's Equity Select program.
- Training staff and encouraging the use of Targeted Group, Economically Disadvantaged, and Veteran Owned (TG/ED/VO) vendors whenever possible.

The DOC is focused on two priorities to achieve the mission of transforming lives: (1) Improving internal organizational culture and (2) Providing consistent delivery of exceptional public services. Several strategies support these priorities.

Improved internal organizational culture:

- Aligning the organization's structure to reflect and support the mission.
- Identifying leaders within the organization and providing support needed to help them become invested in this mission and lead the organization into the future.
- Protecting staff, those who are incarcerated, and clients under supervision from harm and injury.
- Increasing retention rates of employees by improving the onboarding process, developing supervisors' capacity for encouraging professional development, and increasing pride in working for the DOC.
- Hiring people to fill critical vacancies especially among corrections officers.
- Advancing equity and inclusion across the agency by retaining at least 75 percent of newly hired employees for at least two years and achieve this retention rate for American Indians, people of color, people who have a disability, and Veterans.
- Transforming the culture of local workplaces into creating more successful, positive, and healthier experiences for others by practicing servant leadership, using performance management, and engaging employees in decision-making.

- Empowering leaders, engaging front line staff, and fostering collaboration.

Consistent delivery of exceptional public services:

- Increasing engagement of the public, particularly those impacted by our programs, in creation and revision of our programs, policies, and decisions.
 - Significantly increasing the use of evidence-based practices in the rehabilitation of those who are incarcerated, on community supervision or probation; including programming, treatment, education, and processes surrounding incarceration.
 - Increasing the number of people released from prison who, within 30 days, obtain meaningful employment, enroll in educational programming, or actively engage in community-based treatment by 90 percent.
 - Reducing the number of technical readmissions to prison by 70 percent overall, including for American Indians and Minnesotans of color, through effective use of community supervision and support services.
 - Increasing the number of people in prison enrolled in full-time classroom college by 400 percent and enrolling people in new pathways from DOC technical training to Minnesota State sponsored associate and undergraduate degrees.
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M.S. 241.01 (<https://www.revisor.mn.gov/statutes/cite/241>) provides the legal authority for the DOC.

Corrections

Agency Expenditure Overview

(Dollars in Thousands)

	Actual FY20	Actual FY21	Actual FY22	Estimate FY23	Forecast Base FY24 FY25		Enacted Budget FY24 FY25	
<u>Expenditures by Fund</u>								
1000 - General	595,373	628,748	621,268	659,295	637,435	637,883	796,716	825,054
1251 - COVID-19 Minnesota	2,235							
2000 - Restrict Misc Special Revenue	6,625	3,909	6,179	7,537	8,058	8,182	8,058	8,182
2001 - Other Misc Special Revenue	8,723	6,164	11,327	15,928	15,133	13,290	15,652	13,505
2403 - Gift	9	4	7	19	11	11	11	11
3000 - Federal	2,469	1,645	12,077	9,417	5,405	3,718	5,405	3,718
3010 - Coronavirus Relief	4,783	12,042						
3015 - ARP-State Fiscal Recovery			1,099	4,901				
4400 - Correctional Industries	47,222	42,892	47,441	45,045	45,224	47,524	45,224	47,524
6000 - Miscellaneous Agency	3,068	3,317	3,231					
6001 - Social Welfare Agency	30,194	34,766	36,749	33,075	33,175	33,175	33,175	33,175
Total	700,700	733,486	739,379	775,217	744,441	743,783	904,241	931,169
Biennial Change			80,411		(26,372)		320,814	
Biennial % Change			6		(2)		21	
Enacted Budget Change from Base							347,186	
Enacted Budget % Change from Base							23	

Corrections

Agency Financing by Fund

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast Base		Enacted Budget	
	FY20	FY21	FY22	FY23	FY24	FY25	FY24	FY25
1000 - General								
Balance Forward In		18,438	183	8,403				
Direct Appropriation	611,127	632,287	631,153	652,164	638,707	639,155	797,988	826,326
Transfers In	15,673	63,285	31,958	9,371	4,395	4,395	4,395	4,395
Transfers Out	16,621	78,113	33,212	10,643	5,667	5,667	5,667	5,667
Cancellations	28	6,966	409					
Balance Forward Out	14,777	183	8,405					
Expenditures	595,373	628,748	621,268	659,295	637,435	637,883	796,716	825,054
Biennial Change in Expenditures				56,443		(5,245)		341,207
Biennial % Change in Expenditures				5		(0)		27
Enacted Budget Change from Base								346,452
Enacted Budget % Change from Base								27

1251 - COVID-19 Minnesota

Direct Appropriation	2,255							
Cancellations	20							
Expenditures	2,235							
Biennial Change in Expenditures				(2,235)		0		0
Biennial % Change in Expenditures								
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								

2000 - Restrict Misc Special Revenue

Balance Forward In	5,564	6,129	7,678	7,596	7,624	7,005	7,624	7,005
Receipts	7,317	5,982	6,460	7,759	7,769	7,769	7,769	7,769
Transfers In			81					
Transfers Out	369	360	441	330	330	330	330	330
Net Loan Activity	242	(306)	0	136				
Balance Forward Out	6,129	7,535	7,598	7,624	7,005	6,262	7,005	6,262
Expenditures	6,625	3,909	6,179	7,537	8,058	8,182	8,058	8,182
Biennial Change in Expenditures				3,183		2,524		2,524
Biennial % Change in Expenditures				30		18		18
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								0

Corrections

Agency Financing by Fund

(Dollars in Thousands)

	Actual FY20	Actual FY21	Actual FY22	Estimate FY23	Forecast Base FY24 FY25		Enacted Budget FY24 FY25	
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2001 - Other Misc Special Revenue

Balance Forward In	10,937	9,323	10,458	9,636	11,486	9,387	11,486	9,387
Receipts	7,109	7,291	10,506	13,049	13,034	13,034	13,553	13,249
Internal Billing Receipts	1,651	1,807	4,457	4,127	4,127	4,127	4,127	4,127
Transfers In				4,729				
Balance Forward Out	9,322	10,451	9,637	11,486	9,387	9,131	9,387	9,131
Expenditures	8,723	6,164	11,327	15,928	15,133	13,290	15,652	13,505
Biennial Change in Expenditures				12,369		1,168		1,902
Biennial % Change in Expenditures				83		4		7
Enacted Budget Change from Base								734
Enacted Budget % Change from Base								3

2403 - Gift

Balance Forward In	8	7	11	8				
Receipts	8	7	5	11	11	11	11	11
Balance Forward Out	7	10	8					
Expenditures	9	4	7	19	11	11	11	11
Biennial Change in Expenditures				13		(4)		(4)
Biennial % Change in Expenditures				103		(16)		(16)
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								0

3000 - Federal

Balance Forward In	6,256	6,537	6,526	4,881	1,655	60	1,655	60
Receipts	2,749	1,635	10,432	6,191	3,810	3,712	3,810	3,712
Balance Forward Out	6,536	6,526	4,880	1,655	60	54	60	54
Expenditures	2,469	1,645	12,077	9,417	5,405	3,718	5,405	3,718
Biennial Change in Expenditures				17,380		(12,371)		(12,371)
Biennial % Change in Expenditures				422		(58)		(58)
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								0

Corrections

Agency Financing by Fund

(Dollars in Thousands)

	Actual	Actual	Actual	Estimate	Forecast Base		Enacted Budget	
	FY20	FY21	FY22	FY23	FY24	FY25	FY24	FY25
3010 - Coronavirus Relief								
Balance Forward In		4,323						
Direct Appropriation	9,090	7,908						
Cancellations		189						
Balance Forward Out	4,307							
Expenditures	4,783	12,042						
Biennial Change in Expenditures				(16,825)		0		0
Biennial % Change in Expenditures				(100)				
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								
3015 - ARP-State Fiscal Recovery								
Balance Forward In				1				
Direct Appropriation			1,100	4,900	0	0	0	0
Balance Forward Out			1					
Expenditures			1,099	4,901				
Biennial Change in Expenditures				6,000		(6,000)		(6,000)
Biennial % Change in Expenditures						(100)		(100)
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								
4400 - Correctional Industries								
Balance Forward In	13,145	10,632	12,414	12,245	13,125	14,451	13,125	14,451
Receipts	44,634	44,668	47,273	45,925	46,550	48,550	46,550	48,550
Transfers In		2,000	1,500					
Transfers Out		2,000	1,500					
Balance Forward Out	10,557	12,408	12,246	13,125	14,451	15,477	14,451	15,477
Expenditures	47,222	42,892	47,441	45,045	45,224	47,524	45,224	47,524
Biennial Change in Expenditures				2,372		262		262
Biennial % Change in Expenditures				3		0		0
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								0

Corrections

Agency Financing by Fund

(Dollars in Thousands)

	Actual FY20	Actual FY21	Actual FY22	Estimate FY23	Forecast Base FY24 FY25		Enacted Budget FY24 FY25	
Balance Forward In	4,318	4,665	4,772	4,729				
Receipts	3,415	3,411	3,189					
Transfers Out				4,729				
Balance Forward Out	4,665	4,759	4,729					
Expenditures	3,068	3,317	3,231					
Biennial Change in Expenditures				(3,154)		(3,231)		(3,231)
Biennial % Change in Expenditures				(49)				
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								

6001 - Social Welfare Agency

Balance Forward In	5,443	6,535	9,617	7,967	8,317	8,567	8,317	8,567
Receipts	31,285	37,846	35,098	33,425	33,425	33,425	33,425	33,425
Transfers In			51					
Transfers Out			51					
Balance Forward Out	6,535	9,615	7,966	8,317	8,567	8,817	8,567	8,817
Expenditures	30,194	34,766	36,749	33,075	33,175	33,175	33,175	33,175
Biennial Change in Expenditures				4,865		(3,474)		(3,474)
Biennial % Change in Expenditures				7		(5)		(5)
Enacted Budget Change from Base								0
Enacted Budget % Change from Base								0

Corrections

Agency Change Summary

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25
Direct				
Fund: 1000 - General				
FY2023 Appropriations	639,521	639,521	639,521	1,279,042
Base Adjustments				
All Other One-Time Appropriations		(1,321)	(1,321)	(2,642)
Current Law Base Change		507	955	1,462
Forecast Base	639,521	638,707	639,155	1,277,862
Change Items				
Operations Deficiency	12,643			
Maintain Current Service Levels		57,182	88,338	145,520
Prison Population Increase		4,070	5,977	10,047
Public Safety Data Infrastructure		22,914	22,915	45,829
Fully Implement Prison Rape Elimination Act Standards		500	500	1,000
Health Services		2,750	2,750	5,500
Virtual Court Coordination and Modernization		500	500	1,000
Increased Funding for Community Supervision		43,617	43,617	87,234
Tribal Supervision		2,750	2,750	5,500
Clemency Review Commission		986	986	1,972
Recruitment and Retention		3,200	400	3,600
Transformational Education for Productive and Safer Communities		5,600	4,000	9,600
Indeterminate Sentence Release Board		40	40	80
Evidence-Based Practices Unit		750	750	1,500
Public Safety Through Stable Housing		2,130	2,130	4,260
Family Stabilization and Support		3,580	3,580	7,160
Accountability and Transparency Investments		1,000	1,000	2,000
Body-worn Cameras for Corrections Officers and ISR Agents		1,000	1,000	2,000
State Corrections Safety and Security Investments		1,932	1,932	3,864
Successful Re-Entry for Public Safety		375	875	1,250
Sex Offense Specific Treatment System		1,915	1,915	3,830
ARMER Radio System Maintenance and Upgrades		1,500	1,500	3,000
Legalizing Adult-Use Cannabis		(165)	(368)	(533)
Qualified Domestic Orders		19	47	66
Fentanyl Charged the Same as Heroin		19	58	77
Fentanyl - Narcan Costs		2	2	4
Aiding and Abetting Felony Murder Limitation		(140)	(277)	(417)
Organized Retail Theft Crime Establishment		29	75	104
Supportive Art		425		425
Converted Machine Guns Criminal Enhancement		10	18	28
Regional and County Jail Study		150		150
Moving JDAI to MN State		(500)	(500)	(1,000)
Expanding Work Release		500	500	1,000

Corrections

Agency Change Summary

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25
Model Discharge Plans for Jails		80	80	160
Supervision Advisory Committee		75		75
Interstate Compact Co. Transport Reimbursement		250	250	500
Aiding and Abetting Task Force		25		25
Juvenile Release Board		(15)	(242)	(257)
Burglary Following Trespass		10	40	50
Corrections Claims		51		51
Persons Serving Felony Sentences Who are Currently 17 Years of Age or Older Report		165	33	198
Total Enacted Budget	652,164	797,988	826,326	1,624,314
Fund: 3015 - ARP-State Fiscal Recovery				
FY2023 Appropriations	4,900	4,900	4,900	9,800
Base Adjustments				
All Other One-Time Appropriations		(4,900)	(4,900)	(9,800)
Forecast Base	4,900	0	0	0
Total Enacted Budget	4,900	0	0	0
Dedicated				
Fund: 2000 - Restrict Misc Special Revenue				
Planned Spending	7,537	8,058	8,182	16,240
Forecast Base	7,537	8,058	8,182	16,240
Total Enacted Budget	7,537	8,058	8,182	16,240
Fund: 2001 - Other Misc Special Revenue				
Planned Spending	15,928	15,133	13,290	28,423
Forecast Base	15,928	15,133	13,290	28,423
Change Items				
Oak Park Heights Mental Health Unit Pilot Program		519	215	734
Total Enacted Budget	15,928	15,652	13,505	29,157
Fund: 2403 - Gift				
Planned Spending	19	11	11	22
Forecast Base	19	11	11	22
Total Enacted Budget	19	11	11	22
Fund: 3000 - Federal				
Planned Spending	9,417	5,405	3,718	9,123
Forecast Base	9,417	5,405	3,718	9,123
Total Enacted Budget	9,417	5,405	3,718	9,123

Corrections

Agency Change Summary

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25
Fund: 4400 - Correctional Industries				
Planned Spending	45,045	45,224	47,524	92,748
Forecast Base	45,045	45,224	47,524	92,748
Total Enacted Budget	45,045	45,224	47,524	92,748
Fund: 6001 - Social Welfare Agency				
Planned Spending	33,075	33,175	33,175	66,350
Forecast Base	33,075	33,175	33,175	66,350
Total Enacted Budget	33,075	33,175	33,175	66,350
Revenue Change Summary				
Dedicated				
Fund: 2000 - Restrict Misc Special Revenue				
Forecast Revenues	7,759	7,769	7,769	15,538
Total Enacted Budget	7,759	7,769	7,769	15,538
Fund: 2001 - Other Misc Special Revenue				
Forecast Revenues	13,049	13,034	13,034	26,068
Change Items				
Oak Park Heights Mental Health Unit Pilot Program		519	215	734
Total Enacted Budget	13,049	13,553	13,249	26,802
Fund: 2403 - Gift				
Forecast Revenues	11	11	11	22
Total Enacted Budget	11	11	11	22
Fund: 3000 - Federal				
Forecast Revenues	6,191	3,810	3,712	7,522
Total Enacted Budget	6,191	3,810	3,712	7,522
Fund: 4400 - Correctional Industries				
Forecast Revenues	45,925	46,550	48,550	95,100
Total Enacted Budget	45,925	46,550	48,550	95,100
Fund: 6001 - Social Welfare Agency				
Forecast Revenues	33,425	33,425	33,425	66,850
Total Enacted Budget	33,425	33,425	33,425	66,850

Corrections

Agency Change Summary

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25
<i>Non-Dedicated</i>				
Fund: 1000 - General				
Forecast Revenues	9,752	9,752	9,752	19,504
Total Enacted Budget	9,752	9,752	9,752	19,504

Corrections

Enacted Budget Changes

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Operations Deficiency

This provision provides additional operating funds to the Department of Corrections (DOC) to fund a deficiency for the remainder of Fiscal Year 2023. The deficiency is located within DOC's Incarceration and Prerelease Services program and its Organizational, Regulatory, and Administrative Services program.

1000 - General Fund Cost (Savings)	12,643	0	0	0	0	0	0
Expenditures	12,643	0	0	0	0	0	0

Maintain Current Service Levels

This provision provides additional operating funds to maintain the current level of service delivery at the Department of Corrections.

1000 - General Fund Cost (Savings)	0	57,182	88,338	145,520	88,338	88,338	176,676
Expenditures	0	57,182	88,338	145,520	88,338	88,338	176,676

Prison Population Increase

This provision provides increased Corrections' base operating funding used for expenses directly attributable to the incarceration of individuals at state correctional facilities to account for an anticipated increase in the prison population in the next biennium. These expenses include food, linens, compensation for work programming, and other facility costs related to supporting the incarcerated population. Current incarceration projections indicate a daily estimated average of 8,686 beds needed for Fiscal Year 2024 and 9,057 beds needed for Fiscal Year 2025.

1000 - General Fund Cost (Savings)	0	4,070	5,977	10,047	0	0	0
Expenditures	0	4,070	5,977	10,047	0	0	0

Public Safety Data Infrastructure

This provision provides funding to upgrade and modernize the Department of Corrections' (DOC) information technology infrastructure, including replacing the central, deficient agency-wide data management system. The modernizations will address security concerns from the Office of Legislative Auditor report on Safety and Security in State Correctional Facilities and update systems to more effectively provide information on corrections and public safety systems for decision making and sharing across partnering criminal justice systems across the state.

1000 - General Fund Cost (Savings)	0	22,914	22,915	45,829	4,097	4,097	8,194
Expenditures	0	22,914	22,915	45,829	4,097	4,097	8,194

Fully Implement Prison Rape Elimination Act Standards

This provision provides funding to allow the Department of Corrections (DOC) to fully implement standards required by the federal Prison Rape Elimination Act (PREA). DOC is currently in corrective action with the Department of Justice (DOJ) for failing three audits in 2022 and four in 2021 related to PREA compliance, which can result in a five percent loss of DOJ grants to the state of Minnesota.

1000 - General Fund Cost (Savings)	0	500	500	1,000	500	500	1,000
Expenditures	0	500	500	1,000	500	500	1,000

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Health Services

This provision provides funding for essential medical services provided to incarcerated persons. The funding will allow the Department of Corrections to continue fulfilling its constitutional mandate to provide safe, timely, and quality medical care in the face of rising medical costs and increased need for medical services of the aging and high-need incarcerated population.

1000 - General Fund Cost (Savings)	0	2,750	2,750	5,500	3,400	3,400	6,800
Expenditures	0	2,750	2,750	5,500	3,400	3,400	6,800

Virtual Court Coordination and Modernization

This provision expands the Department of Corrections' (DOC) virtual court proceedings infrastructure and ensures that virtual court hearings are effectively planned and conducted in coordination with the Minnesota Judicial Branch. The funding allows DOC to purchase necessary equipment, such as soundproof booths and video conferencing tools, and hire an additional four FTEs to coordinate the virtual hearings.

1000 - General Fund Cost (Savings)	0	500	500	1,000	500	500	1,000
Expenditures	0	500	500	1,000	500	500	1,000

Minnesota Rehabilitation and Reinvestment Act

This provision creates a new model of earned, incentivized release for individuals incarcerated in state prisons and earned supervision abatement from active supervision. The Minnesota Rehabilitation and Reinvestment Act (MRRA) provides the opportunity for early release to those who are serving determinate sentences, complete an individualized rehabilitation plan, and qualify under policies developed by the Department of Corrections. Savings created through the program are transferred to a new special revenue fund and equally invested in crime victim services, supervised release services, grants for community-based services, and the General Fund. This is a budget neutral provision until fully implemented in mid-2025, when earned releases are expected to begin.

Increased Funding for Community Supervision

This provision increases community supervision funding and FTEs across the state of Minnesota to comply with statutory funding requirements for supervision delivery systems, increases supervision services provided, requires evidence-based practices through uniform standards, and provides a new funding formula for all three delivery systems. The funding will allow supervision providers to provide adequate and equitable supervision services for those persons under supervision, reduce caseloads, and assist counties in service delivery in traditionally underserved areas of the state.

1000 - General Fund Cost (Savings)	0	43,617	43,617	87,234	43,617	43,617	87,234
Expenditures	0	43,617	43,617	87,234	43,617	43,617	87,234

Tribal Supervision

This provision provides funding to Tribal Nations throughout the geographic boundaries of Minnesota for provision of community supervision services. This funding gives Tribal Nations the option to either join one of the state's three community supervision delivery systems or provide supervision-related services independently.

1000 - General Fund Cost (Savings)	0	2,750	2,750	5,500	2,750	2,750	5,500
Expenditures	0	2,750	2,750	5,500	2,750	2,750	5,500

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Clemency Review Commission

This provision establishes a Clemency Review Commission to support the Minnesota Board of Pardons in the review of applications for clemency. This commission will consist of nine members, three of which will be appointed by each member of the Board of Pardons (the Governor, Chief Justice, and Attorney General). This funding includes the support of six full-time staff and grants for education and outreach to community organizations supporting clemency in Minnesota.

1000 - General Fund Cost (Savings)	0	986	986	1,972	986	986	1,972
Expenditures	0	986	986	1,972	986	986	1,972

Recruitment and Retention

This provision provides funding to increase the Department of Corrections' ability to recruit and retain employees and improve employee wellness and stability. This funding will be used to hire additional staff to support recruitment, retention, and wellness efforts and stand-up programs to provide opportunities for training and peer support.

1000 - General Fund Cost (Savings)	0	3,200	400	3,600	400	400	800
Expenditures	0	3,200	400	3,600	400	400	800

Transformational Education for Productive and Safer Communities

This provision provides additional opportunities for educational programming for those incarcerated in Minnesota state prisons. This funding will be used to hire additional FTEs and invest in additional technology, services, and resources to support and administer DOC's educational programs for incarcerated persons. This funding will improve teacher-student ratios to benefit student educational outcomes while also providing the support staff and resources necessary to increase educational access and achievement.

1000 - General Fund Cost (Savings)	0	5,600	4,000	9,600	2,000	2,000	4,000
Expenditures	0	5,600	4,000	9,600	2,000	2,000	4,000

Indeterminate Sentence Release Board

This provision establishes the Indeterminate Sentence Release Board, replacing the Commissioner of Corrections as the sole decision-maker in parole determinations. The new board will make release decisions for the roughly 600 individuals currently sentenced to life with possibility of parole in the state of Minnesota. This funding will provide compensation to five board members, as well as purchase needed supplies and materials.

1000 - General Fund Cost (Savings)	0	40	40	80	40	40	80
Expenditures	0	40	40	80	40	40	80

Evidence-Based Practices Unit

This provision establishes an evidence-based practices unit within the Department of Corrections. This unit will direct and oversee the use of evidence-based correctional practices across the department, and funds will be used to create positions to support and oversee training on evidence-based programming and quality assurance. This unit will help the state evaluate the effectiveness of the state in all aspects of secure confinement, treatment, programming, and community supervision, as well as to ensure that Minnesota is focused on providing the most effective outcomes for public safety.

1000 - General Fund Cost (Savings)	0	750	750	1,500	750	750	1,500
Expenditures	0	750	750	1,500	750	750	1,500

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Public Safety Through Stable Housing

This provision will increase the state's ability to ensure that incarcerated persons have access to stable housing upon release. This funding will be used to provide housing stabilization services, housing coordinator capacity within the Department of Corrections (DOC), increased rental assistance, and grants for culturally responsive transitional housing. Two FTEs will be hired as housing coordinators within DOC's Reentry Services Unit's Community Stability Team.

1000 - General Fund Cost (Savings)	0	2,130	2,130	4,260	1,685	1,685	3,370
Expenditures	0	2,130	2,130	4,260	1,685	1,685	3,370

Family Stabilization and Support

This provision will establish a Family Support Unit within the Department of Corrections, which will be tasked with increasing opportunities for meaningful connections between incarcerated persons and their families. Additionally, this funding will provide free phone calls for incarcerated persons to stay in touch with their families and communities. Any additional funding that remains available after free phone calls are provided to incarcerated persons will be used to support additional voice communication options for incarcerated persons to remain in contact with their families.

1000 - General Fund Cost (Savings)	0	3,580	3,580	7,160	3,580	3,580	7,160
Expenditures	0	3,580	3,580	7,160	3,580	3,580	7,160

Accountability and Transparency Investments

This provision will hire additional FTEs to ensure the effective and efficient oversight and accountability of the department's systems and services and to ensure the safety of the department's staff and incarcerated persons. This additional funding, and the hiring of additional FTEs, will ensure that investments in data analysis, oversight, and the implementation of transparent and cohesive policies and procedures do not fall behind.

1000 - General Fund Cost (Savings)	0	1,000	1,000	2,000	1,480	1,480	2,960
Expenditures	0	1,000	1,000	2,000	1,480	1,480	2,960

Body-worn Cameras for Corrections Officers and ISR Agents

This provision will allow the Department of Corrections (DOC) to implement a body-worn camera pilot program at two state correctional facilities for uniformed correctional security personnel. Implementation of this program will give DOC the ability to study the impact body-worn cameras have on improving facility safety, in alignment with concerns identified in a 2020 Office of Legislative Auditor report. The pilot will also allow DOC to better assess interactions between staff and those being served, analyze responsiveness to incidents, aid the investigative process of incidents involving assault, reduce violence, and help prevent sexual misconduct.

1000 - General Fund Cost (Savings)	0	1,000	1,000	2,000	0	0	0
Expenditures	0	1,000	1,000	2,000	0	0	0

State Corrections Safety and Security Investments

This provision will fund multiple initiatives and hire additional FTEs to improve the safety and operations of Department of Corrections (DOC) facilities and staff, including updating mail sorting and distribution security crisis intervention training and the hiring of staff for facility maintenance and safety. Funding these initiatives and hiring additional staff will assist DOC in its ongoing efforts to address recommendations from a 2020 Office of Legislative Auditor report on safety and security in correctional facilities.

1000 - General Fund Cost (Savings)	0	1,932	1,932	3,864	2,625	2,625	5,250
Expenditures	0	1,932	1,932	3,864	2,625	2,625	5,250

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Successful Re-Entry for Public Safety

This provision will support the successful reintegration and reentry of incarcerated persons who are released into their communities, including by creating a culturally specific release program for Native Americans. This provision will assist the department in expanding partnerships and proven practices to invest in successful reintegration strategies, improve public safety, and reduce recidivism.

1000 - General Fund Cost (Savings)	0	375	875	1,250	875	875	1,750
Expenditures	0	375	875	1,250	875	875	1,750

Sex Offense Specific Treatment System

This provision will increase funding for the Department of Corrections (DOC) for community-based sex offender treatment programming and to hire additional staff to assist in administering the programming. This provision will assist DOC in matching resources and services to the number of persons required to undergo treatment.

1000 - General Fund Cost (Savings)	0	1,915	1,915	3,830	1,915	1,915	3,830
Expenditures	0	1,915	1,915	3,830	1,915	1,915	3,830

ARMER Radio System Maintenance and Upgrades

This provision will allow the Department of Corrections (DOC) to upgrade and maintain the Allied Radio Matrix for Emergency Response (ARMER) radio system within all DOC facilities. Funding will be used to create a replacement cycle to purchase and upgrade necessary hardware on a rolling basis to ensure that DOC's ARMER infrastructure remains functional and up to date.

1000 - General Fund Cost (Savings)	0	1,500	1,500	3,000	0	0	0
Expenditures	0	1,500	1,500	3,000	0	0	0

Oak Park Heights Mental Health Unit Pilot Program

This provision will create a mental health pilot program at the Oak Park Heights prison's Mental Health Unit (MHU). The pilot will allow the Department of Corrections (DOC) to contract with counties to allow the transfer of up to five individuals incarcerated in county jails to the MHU for the treatment of serious and persistent mental illness. Counties are responsible for all expenses and will reimburse the DOC for services and treatment rendered. This pilot program will run through November 16, 2024, it will be developed in consultation with the Minnesota Sheriffs' Association, and it is budget neutral to the state.

2001 - Other Misc Special Revenue Fund Cost (Savings)	0	0	0	0	0	0	0
Revenues	0	519	215	734	0	0	0
Expenditures	0	519	215	734	0	0	0

Legalizing Adult-Use Cannabis

This provision provides funding for the safe and responsible legalization of cannabis for adults in Minnesota. It allows for the monitoring and regulation of cannabis cultivation, processing, and sales. The provision also includes measures to promote public health, public safety, criminal justice, and economic growth. The Department of Corrections' base budget will be reduced as a part of this proposal due to a projected decrease in bed costs as a result of the decriminalization and legalization of cannabis.

1000 - General Fund Cost (Savings)	0	(165)	(368)	(533)	(460)	(503)	(963)
Expenditures	0	(165)	(368)	(533)	(460)	(503)	(963)

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Alternatives to Incarceration Program Base Reduction

This provision reduces the Department of Corrections' Alternatives to Incarceration program's base funding by \$960,000 in the Fiscal Year 2026-27 biennium.

1000 - General Fund Cost (Savings)	0	0	0	0	(480)	(480)	(960)
Expenditures	0	0	0	0	(480)	(480)	(960)

Qualified Domestic Orders

This provision provides funding for additional bed costs related to expanding the list of qualified domestic violence-related offenses eligible for enhanced criminal penalties. The expanded list now includes first-degree manslaughter, second-degree manslaughter, kidnapping, and false imprisonment.

1000 - General Fund Cost (Savings)	0	19	47	66	79	92	171
Expenditures	0	19	47	66	79	92	171

Fentanyl Charged the Same as Heroin

This provision provides funding for additional bed costs related to modifying the weight and dosage unit limits for fentanyl in the controlled substances statutes to conform with the amounts used for heroin.

1000 - General Fund Cost (Savings)	0	19	58	77	97	134	231
Expenditures	0	19	58	77	97	134	231

Fentanyl - Narcan Costs

This provision provides funding for new requirements for chief law enforcement officers to train their officers in the use of opiate antagonists and to supply their officers with antagonists for use in overdose calls. These new requirements also apply to corrections officers.

1000 - General Fund Cost (Savings)	0	2	2	4	2	2	4
Expenditures	0	2	2	4	2	2	4

Aiding and Abetting Felony Murder Limitation

This provision generates savings for the Department of Corrections related to a reduction in the number of beds needed for the crime of felony murder due to new limitations included in statute. New limits apply to first-degree murder and second-degree murder.

1000 - General Fund Cost (Savings)	0	(140)	(277)	(417)	(277)	(277)	(554)
Expenditures	0	(140)	(277)	(417)	(277)	(277)	(554)

Organized Retail Theft Crime Establishment

This provision provides funding for additional bed costs related to the establishment of a new organized retail theft crime in statute. These additions to statute also include amending the crime of burglary in the third and fourth degree.

1000 - General Fund Cost (Savings)	0	29	75	104	92	92	184
Expenditures	0	29	75	104	92	92	184

Corrections

Enacted Budget Changes

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Supportive Art

This provision provides onetime funding to the Department of Corrections to create a new grant program that provides funds to nonprofits that use certain forms of art to support the rehabilitative needs of incarcerated persons or persons on supervised release.

1000 - General Fund Cost (Savings)	0	425	0	425	0	0	0
Expenditures	0	425	0	425	0	0	0

Converted Machine Guns Criminal Enhancement

This provision provides funding for additional bed costs related to increasing the penalty for persons who unlawfully possess or operate machine guns, trigger activators, or machine gun conversion kits. The criminal penalty has been increased from a five-year felony to a 20-year felony in statute.

1000 - General Fund Cost (Savings)	0	10	18	28	18	18	36
Expenditures	0	10	18	28	18	18	36

Regional and County Jail Study

This provision provides onetime funding to the Department of Corrections to create a new study evaluating jail construction projects that request state funding. The study will also make recommendations on the consolidation or merger of county jails and alternatives to incarceration for persons with mental health disorders.

1000 - General Fund Cost (Savings)	0	150	0	150	0	0	0
Expenditures	0	150	0	150	0	0	0

Moving JDAI to MN State

This provision generates savings for the Department of Corrections (DOC) through the movement of the Juvenile Detention Alternatives Initiative from DOC to the Board of Trustees of the Minnesota State Colleges and Universities. \$500,000 per fiscal year is reduced from DOC's base budget as a result.

1000 - General Fund Cost (Savings)	0	(500)	(500)	(1,000)	(500)	(500)	(1,000)
Expenditures	0	(500)	(500)	(1,000)	(500)	(500)	(1,000)

Expanding Work Release

This provision provides additional funding for the Department of Corrections' (DOC) work release program. DOC's work release program will receive \$500,000 in additional funding each fiscal year.

1000 - General Fund Cost (Savings)	0	500	500	1,000	500	500	1,000
Expenditures	0	500	500	1,000	500	500	1,000

Model Discharge Plans for Jails

This provision provides onetime funding to the Department of Corrections to develop model discharge plans to be used by counties in releasing individuals incarcerated in county correctional facilities.

1000 - General Fund Cost (Savings)	0	80	80	160	0	0	0
Expenditures	0	80	80	160	0	0	0

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Supervision Advisory Committee

This provision provides onetime funding for the establishment of a Supervision Advisory Committee charged with collaboratively developing standards of probation, supervised release, and community supervision to be presented to the Commissioner of Corrections for consideration adopting as statewide standards.

1000 - General Fund Cost (Savings)	0	75	0	75	0	0	0
Expenditures	0	75	0	75	0	0	0

Interstate Compact Co. Transport Reimbursement

This provision provides funding for the Commissioner of Corrections to reimburse transportation expenses incurred by counties in the transport of probationers to the state where they committed crimes. These probationers are held in custody under the Interstate Compact for Adult Supervision, and reimbursement will be provided for the transport of individuals to or from locations over 250 miles from the office of the sheriff arranging and supervising the transport of the individual in question.

1000 - General Fund Cost (Savings)	0	250	250	500	0	0	0
Expenditures	0	250	250	500	0	0	0

Aiding and Abetting Task Force

This provision provides onetime funding for the reestablishment and extension of the Task Force on Aiding and Abetting Felony Murder. This task force was created during the 2021 1st special session on a onetime basis, and this provision reestablishes the task force and provides it with an expanded focus on reviewing the state's felony murder doctrine and aiding and abetting liability schemes discussed in the "Task Force on Aiding and Abetting Felony Murder" report provided to the legislature in February of 2022. The provision requires that an additional report be provided to the legislature on January 15, 2024, and that the task force will expire on January 16, 2024, or the day after submitting its report, whichever is earlier.

1000 - General Fund Cost (Savings)	0	25	0	25	0	0	0
Expenditures	0	25	0	25	0	0	0

Juvenile Release Board

This provision requires the Department of Corrections (DOC) to review life and extended sentences of those who were juveniles at the time of their offense. That review will initially be done by the Commissioner of Corrections until the Supervised Release Board is Established by July 1, 2024. At that time, the board will review these cases. The provision also projects savings to the DOC through the reduction of bed costs due to changes in statute that require that a person who commits an offense as a juvenile and is sentenced to life or long mandatory terms of imprisonment be made eligible to be reviewed for release after serving between 15-30 years in custody.

1000 - General Fund Cost (Savings)	0	(15)	(242)	(257)	(383)	(465)	(848)
Expenditures	0	(15)	(242)	(257)	(383)	(465)	(848)

Burglary Following Trespass

This provision provides funding for additional bed costs related to changes made in statute to third-degree and fourth-degree burglary crimes to include situations where someone enters a building open to the public with the intent to steal while inside or who does steal while inside. Previous statute generally required that the building involved be a building that the person is not allowed to enter.

1000 - General Fund Cost (Savings)	0	10	40	50	55	55	110
Expenditures	0	10	40	50	55	55	110

Corrections

Enacted Budget Changes

(Dollars in Thousands)

	FY23	FY24	FY25	Biennium 2024-25	FY26	FY27	Biennium 2026-27
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Corrections Claims

This provision provides onetime funding to the Department of Corrections to pay claims made against the department by incarcerated persons for losses suffered while incarcerated or for injuries suffered by incarcerated persons while performing community service or sentence-to-service work.

1000 - General Fund Cost (Savings)	0	51	0	51	0	0	0
Expenditures	0	51	0	51	0	0	0

Persons Serving Felony Sentences Who are Currently 17 Years of Age or Older Report

This provision provides funding to the Commissioner of Corrections to oversee and publish a report on individuals 17 years of age or older who are currently serving felony sentences under the commissioner's jurisdiction or are on probation for felony offenses that resulted in the loss of civil rights.

1000 - General Fund Cost (Savings)	0	165	33	198	33	33	66
Expenditures	0	165	33	198	33	33	66