# **Table of Contents**

# **District Courts**

Agency Profile	
Expenditures Overview	
Financing by Fund	
Chief Justice Transmittal Letter.	
Change Item: Maintain Core Justice Operations	12
Change Item: New Judge Units	
Change Item: Treatment Courts Sustainability	
Change Item: Mandated Services Deficit	

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#### AT A GLANCE

- Each year about 1.3 million cases are filed in District Courts.
- District Court proceedings are held in 104 locations throughout all 87 Minnesota counties.
- District Courts are organized into ten judicial districts for administrative purposes.
- There are 290 judges at the District Court level.
- District courts serve all Minnesota citizens.

## **PURPOSE**

District Courts are the backbone of the state's court system, processing roughly 1.3 million case filings every year.

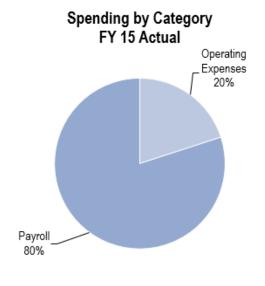
District Courts provide access to the justice system across the state, with courthouses located in all 87 counties. For administrative purposes, district courts are divided between ten judicial districts.

District Court judges hear everything from traffic tickets, to civil and family conflicts, to first degree murder trials. Some District Courts may have separate divisions, such as criminal, civil, probate, family, and juvenile courts.

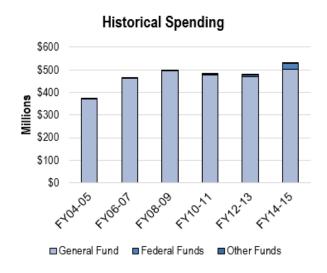
A chief judge serves as the administrative head in each judicial district. Judicial District Administrators assist the Chief Judge in carrying out his/her responsibilities. Court administration staff at the county level manage scheduling, case flow, finance, personnel and juries.

The work of the District Courts promotes strong and stable families and communities, helps to insure people in Minnesota are safe and provides efficient and accountable government services.

#### **BUDGET**







Source: Consolidated Fund Statement

The District Courts spent \$283 million in FY 2015. Of this amount, \$266 million (94%) was from state general fund appropriations, with the remaining \$17 million (6%) funded from various sources such as federal and local government grants, and foundations.

#### **STRATEGIES**

The mission of the Judicial Branch is "To provide justice through a system that assures equal access for the fair and timely resolution of cases and controversies." The District Court conducts its functions in support of three strategic goals to deliver its mission and to support the statewide outcomes of promoting strong families and communities, insuring people in Minnesota are safe and providing efficient and accountable government services:

- 1. Access to Justice Ensuring the justice system is open, affordable, effective and accountable to the people it serves.
- 2. Administration of Justice for Effective Results Working across branches of government and with other justice system stakeholders to improve outcomes for and the delivery of services for children, families, and alcohol and other addicted offenders who come to its courts.
- 3. Public Trust, Accountability, and Impartiality Through education, outreach to diverse communities and a commitment to effective and efficient customer service and accountability, improving citizens' understanding of and confidence in the Third Branch of government.

To further the Judicial Branch's mission, many District Courts operate or partner in drug court programs, such as Adult Substance Abuse Courts, DWI Courts, Mental Health Courts, and Veterans Courts.

#### RESULTS

District Courts conduct frequent assessments to ensure efficient court operations. It is the policy of the Minnesota Judicial Branch to establish core performance goals and to monitor key results that measure progress toward meeting these goals in order to ensure accountability of the Branch, improve overall operations of the court and enhance the public's trust and confidence in the Judiciary. Throughout the year the District Courts are directed to review performance measure results. This review is shared with the Judicial Council (the Branch's governing body) twice a year. An important goal is whether courts handle cases in a timely manner.

Type of Measure	Name of Measure	Previous	Current	Dates
Results	Statewide Clearance Rate – The Clearance Rate measures whether courts are disposing of as many cases as are filed in the same year.	94%	96%	2010 and 2014
Results	Statewide Time to Disposition - Time to Disposition assesses the length of time it takes a court to process cases.	98% disposed of within Judicial Branch time limits.	97% disposed of within Judicial Branch time limits.	2010 and 2014

Data are from the Judicial Branch 2015 Performance Measures – Key Results and Measures Annual Report and the Judicial Branch 2011 Performance Measures – Key Results and Measures Annual Report. The reports can be found at <a href="https://www.mncourts.gov/">www.mncourts.gov/</a>.

The Minnesota Constitution, Article VI provides the legal authority for the District Court: https://www.revisor.mn.gov/constitution/#article 6.

(Dollars in Thousands)

#### **Expenditures By Fund**

Experialtures by Fund						
	Actual	Actual	Actual	Estimate	Forecaste	d Base
	FY14	FY15	FY16	FY17	FY18	FY19
1000 - General	237,615	266,120	254,370	290,969	278,694	278,694
2000 - Restrict Misc Special Revenue	1,366	1,276	1,631	2,343	2,223	2,256
2403 - Gift	125	142	168	197	110	94
3000 - Federal	8,539	15,141	12,333	11,793	11,797	11,821
6000 - Miscellaneous Agency	1,709	4,760	3,606	8,092	7,598	7,598
Total	249,354	287,439	272,107	313,393	300,421	300,462
Biennial Change Biennial % Change				48,708 9		15,383 3
Expenditures by Program		,				
Program: Trial Courts	249,354	287,439	272,107	313,393	300,421	300,462
Total	249,354	287,439	272,107	313,393	300,421	300,462
Expenditures by Category						
Compensation	211,746	228,970	230,366	246,038	244,848	244,877
Operating Expenses	33,859	44,998	34,945	54,560	44,268	44,280
Other Financial Transactions	3,313	11,639	5,818	11,336	9,845	9,845
Grants, Aids and Subsidies	66	307	192	177	177	177
Capital Outlay-Real Property	369	1,525	787	1,282	1,282	1,282
Total	249,354	287,439	272,107	313,393	300,421	300,462
Full-Time Equivalents	2,213.6	2,286.9	2,315.4	2,315.4	2,315.4	2,315.4

3

# 1000 - General

	Actual		Actual Estimate		Forecast Base	
	FY14	FY 15	FY 16	FY17	FY18	FY19
Balance Forward In	0	10,466	0	12,275	0	0
Direct Appropriation	247,459	256,622	266,645	278,694	278,694	278,694
Net Transfers	0	(900)	0	0	0	0
Cancellations	0	68	0	0	0	0
Expenditures	237,615	266,120	254,370	290,969	278,694	278,694
Balance Forward Out	9,843	0	12,275	0	0	0
Biennial Change in Expenditures				41,603		12,050
Biennial % Change in Expenditures				8		2
Full-Time Equivalents	2,168.7	2,220.7	2,281.3	2,281.3	2,281.3	2,281.3

2000 - Restrict Misc Special Revenue

	Actual		Actual	Actual Estimate		tual Estimate Forecast E		t Base
	FY14	FY 15	FY 16	FY17	FY18	FY19		
Balance Forward In	897	998	1,192	1,433	998	685		
Receipts	1,297	1,338	1,746	1,796	1,796	1,796		
Net Transfers	169	129	125	115	115	115		
Expenditures	1,366	1,276	1,631	2,343	2,223	2,256		
Balance Forward Out	998	1,189	1,433	998	685	339		
Biennial Change in Expenditures				1,331		506		
Biennial % Change in Expenditures				50		13		
Full-Time Equivalents	4.1	3.3	4.3	4.3	4.3	4.3		

# 2403 - Gift

	Actual		Actual	Actual Estimate		t Base
<u>-</u>	FY14	FY 15	FY 16	FY17	FY18	FY19
Balance Forward In	192	229	208	184	66	37
Receipts	161	119	144	81	81	81
Net Transfers	0	0	0	0	0	0
Expenditures	125	142	168	197	110	94
Balance Forward Out	229	206	184	66	37	24
Biennial Change in Expenditures				99		(162)
Biennial % Change in Expenditures				37		(44)
Full-Time Equivalents	0.7	1.0	0.9	0.9	0.9	0.9

(Dollars in Thousands)

# 3000 - Federal

	Actual		Actual Estimate		Forecast Base	
	FY14	FY 15	FY 16	FY17	FY18	FY19
Balance Forward In	9,064	7,132	8,774	6,159	4,864	3,564
Receipts	6,349	13,065	9,719	10,498	10,498	10,498
Expenditures	8,539	15,141	12,333	11,793	11,797	11,821
Balance Forward Out	6,874	5,056	6,159	4,864	3,564	2,240
Biennial Change in Expenditures				445		(508)
Biennial % Change in Expenditures				2		(2)
Full-Time Equivalents	40.1	62.0	28.9	28.9	28.9	28.9

6000 - Miscellaneous Agency

	Actual		al Actual Estimate		Forecast Base	
	FY14	FY 15	FY 16	FY17	FY18	FY19
Balance Forward In	14,176	17,151	17,156	23,428	22,932	22,932
Receipts	4,684	4,765	9,878	7,598	7,598	7,598
Expenditures	1,709	4,760	3,606	8,092	7,598	7,598
Balance Forward Out	17,151	17,156	23,428	22,932	22,932	22,932
Biennial Change in Expenditures				5,229		3,497
Biennial % Change in Expenditures				81		30

5



# THE SUPREME COURT OF MINNESOTA MINNESOTA JUDICIAL CENTER 25 REV. DR. MARTIN LUTHER KING JR. BLVD. SAINT PAUL, MINNESOTA 55155

CHAMBERS OF LORIE S. GILDEA CHIEF JUSTICE

(651) 296-3380

October 31, 2016

Governor Mark Dayton
Office of the Governor & Lieutenant Governor
116 Veterans Service Building
20 West 12th Street
Saint Paul, MN 55155

Commissioner Myron Frans Minnesota Management & Budget 658 Cedar Street Saint Paul, MN 55155

Dear Governor Dayton and Commissioner Frans:

On behalf of the people of Minnesota, and the employees and judges of the Minnesota Judicial Branch, I transmit the Judicial Branch's FY2018-19 biennial budget request.

The Judicial Branch's budget request is focused on a number of key priorities:

- Maintaining the caliber of employees and judges necessary to continue driving innovation in Minnesota's court system and improving our service to the public.
- Ensuring that Minnesota's district courts have the necessary judicial complement to process a rising caseload in an efficient and effective manner.
- Increasing long-term stability for the growing number of drug court and other treatment court programs in the state.
- Enhancing our information security and risk management program, which is aimed at ensuring the security and reliability of the Judicial Branch network and electronic tools and safeguarding the private data maintained by the Branch.
- Addressing the rising cost of providing mandated services for court participants, including psychological evaluations and interpreter services.

• Holding court services harmless from unavoidable insurance cost increases and proposed employer contribution increases for the state's pension system.

In total, the Judicial Branch is seeking an increase of \$51,436,000—or 7.9%—over the Branch's biennial base budget to address these important priorities.

# Building on a decade of redesign and innovation

It has now been 11 years since Minnesota transitioned to a unified, state-funded court system under the strategic direction of the Minnesota Judicial Council. That transition sparked a decade of innovation and redesign within our court system, including the implementation of a statewide case management system, the statewide centralization of citation processing, and, most notably, our transition to an electronic case record. This historic effort—eCourtMN—has made it easier for Minnesotans to interact with and access their court system, and is increasing efficiency in the judiciary. This transition reached a major milestone in July 2016, when electronic filing and service of court documents became mandatory for the vast majority of court users. The eCourtMN transformation has also brought an increased focus on the reliability of our Judicial Branch network infrastructure and the security of the private data held by our courts.

In addition, the Judicial Branch has also embraced the implementation of drug courts and other treatment court programs. Supported by investments from all three branches of state government, local governments, and federal agencies—and backed by state and national research showing the effectiveness of these programs—the Judicial Branch has greatly expanded the availability of treatment courts over the past decade. Minnesota will soon have 57 operational treatment courts, including 11 multi-county programs, meaning that we will have treatment courts in over 70% of Minnesota's counties. While this expansion has served to combat drug crime recidivism and improve public safety in communities across the state, many of these programs are relying on short-term and uncertain funding sources to remain operational.

During this decade of innovation, the Minnesota Judicial Branch has also faced some significant challenges, including a series of funding cuts and freezes resulting from the state's difficult budget situation in the late-2000s.

7

Because of these funding challenges, the Judicial Branch implemented a 6-year salary freeze in order to preserve essential court functions. As a result, the Judicial Branch emerged from that difficult period with a salary structure well below similar public sector employers. Salaries for judicial officers had also fallen well below the national average. Over the last two budget cycles, the Governor and Legislature have provided increased funding to help us address the competitiveness of our salary structure, which has had a very positive impact on the Branch and our ability to attract high-quality employees. We believe that we need to build on this progress, especially as we are feeling and will continue to feel the effects of a retirement wave that will see one-third of current Judicial Branch staff reach retirement age in the next 10 years. In addition, by 2020, at least 37% of all judges that were on the Bench in 2015 will have either retired, or will have turned 65 years old.

The Minnesota Judicial Branch is also experiencing significant increases in the cost of providing services mandated under federal and state law. Under state law, courts are required to pay the court-related costs of psychological examination services in certain criminal proceedings. The cost of providing this mandated service has grown 13% from FY2012 to FY2016. In addition, federal and state laws require the court to provide interpreter services for individuals who are "handicapped in communication." Due to the fact that the hourly payment rate for non-English speaking interpreters has not been increased since 1999, and the hourly payment rate for sign language interpreters has not been raised since 2006, the Judicial Branch is finding it increasingly difficult to secure contract interpreters.

Our district courts are also seeing a significant increase in case filings. Notably, the biggest increases are in the types of cases that require the most time and resources—such as major criminal cases and cases involving Children in Need of Protection or Services (CHIPS). As a result, 8 of our 10 judicial districts have seen an upward trend in judge need. Since 1980, the Judicial Branch has used a weighted caseload analysis to estimate judicial resource needs. According to the most current weighted caseload analysis, the Judicial Branch is in need of two additional judge units to keep up with these increasing caseloads.

The Minnesota Judicial Council crafted the budget request that I am submitting on behalf of the Judicial Branch specifically to address some of these growing challenges our courts face, while also positioning the Judicial Branch to continue building on the innovation and redesign we have achieved in the past decade.

## FY2018-19 Biennial Budget Request

The Judicial Branch's FY2018-19 biennial budget request seeks funding to increase employee and judge salaries, add two new judge units in our district courts, stabilize funding for our existing treatment court programs, enhance our information security and risk management program, address the rising cost of providing mandated services, and hold court services harmless from other unavoidable cost increases.

Judicial officer and staff salaries and benefits

In addition to the base budgets of the Supreme Court, the Court of Appeals, and the district courts, I present a change request of \$42,060,000 to establish a 3.5% compensation increase pool for Judicial Branch employees in both FY2018 and FY2019, and increase judge salaries by 3.5% in both FY2018 and FY2019. This funding will ensure that the Judicial Branch will be ready to respond to the ongoing retirement wave of judges and court staff, while maintaining the caliber of workforce needed to continue driving innovation within the court system.

This additional funding will also hold court services harmless from unavoidable health insurance increases and statutorily mandated employer pension contribution increases. Health insurance premiums are estimated to increase by 8.9% in 2018 and 4.19% in 2019. The Judicial Branch does not negotiate its own insurance agreements—it participates in the general plan negotiated by Minnesota Management and Budget. The Minnesota State Retirement System (MSRS) will be seeking increases in the employer and employee contributions to the General Employees Retirement Plan which would result in a 1.5% increase in the Judicial Branch employer contribution. The Judicial Branch cannot absorb the increased insurance and pension contribution costs and would need to divert funding from court functions to pay for these increases without additional funding.

#### Additional trial court judge units

I am also presenting a change request of \$1,702,000 in the FY2018-19 biennium to add two new trial court judge units (which include a judge, court reporter, and law clerk). The addition of two judge units will enable the trial courts to address current caseload pressures, especially in the areas of dependency and neglect cases, permanency cases, and major criminal cases. It is imperative that the trial courts meet federal and state mandates in cases of child abuse and neglect. It is equally imperative that the trial courts carry out their constitutional and legal mandates to protect the rights and safety of all citizens. To do so, the courts must be staffed sufficiently to ensure prompt service.

## Treatment court funding stabilization

On behalf of the Judicial Branch, I am also presenting a change request of \$3,378,000 in the FY2018-19 biennium to provide funding stability for Minnesota's treatment court programs. This request is based on the recommendation of the Drug Court Funding Workgroup, which was established by the Minnesota Judicial Council in June 2015, in partnership with the National Center for State Courts, to develop recommendations for the long-term financial stability of treatment courts. The Workgroup's recommendations, as adopted by the Judicial Council, seek to establish a transparent, equitable, and predictable funding model for treatment courts, and ensure that Minnesota is able to provide long-term stability to the many new treatment court programs that have been established over the past decade.

#### Information security and risk management program

In an effort to mitigate the Judicial Branch's risk of major data breaches, data corruption, system outages, document/data loss, and cyber-attacks, I am also presenting a change request of \$1,968,000 in the FY2018-19 biennium to enhance our information security and risk management program. The Judicial Branch recognizes that as our courts transition to our new eCourtMN environment, the strength and security of our technology infrastructure needs to be one of our highest priorities. The request addresses necessary staff, training, hardware, and software needs for this effort.

#### Mandated services

The Judicial Branch budget proposal also includes a change request of \$2,328,000 in the FY2018-19 biennium to meet the increasing costs of providing state and federal mandated services, including psychological examinations and interpreter services. This funding will allow us to address the current deficit in our mandated services budget, and also increase long-frozen interpreter payment rates, thereby ensuring we can continue to find qualified interpreters to serve in our courts.

I am proud to present this budget request on behalf of the Minnesota Judicial Branch, and with the support of the Minnesota Judicial Council. The request focuses on the most important aspects of our work, and will help ensure that Minnesota's courts have the staff and resources we need to deliver justice effectively and efficiently, and continue to improve our service to the public through innovation and redesign.

The courts are one of the first promises made in our Constitution. A fully-functioning court system is essential to safeguarding our democracy, securing the rule of law, and ensuring public safety. Thank you for your past support, and we ask again for your support to preserve Minnesota's justice system.

Sincerely,

Lorie S. Gildea

Spira Oider

Chief Justice

# FY18-19 Biennial Budget Change Item

**Change Item Title: Maintain Core Justice Operations** 

Fiscal Impact (\$000s)	FY 2018	FY 2019	FY 2020	FY 2021
General Fund				
Expenditures	12,069	22,297	22,297	22,297
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	12,069	22,297	22,297	22,297
(Expenditures – Revenues)				
FTEs	82.5	128.3	128.3	128.3

#### Request:

Maintain Core Justice Operations.

The Judicial Branch seeks \$34,366,000 in the FY2018-19 biennium to increase the compensation of Trial Court judges by 3.5% each year of the biennium, provide a 3.5% compensation pool each year for employees, and to fund unavoidable health insurance premium increases and statutorily mandated employer pension contribution increases. The request represents a 6.2% increase in the Trial Courts biennial base budget.

#### Rationale/Background:

In order for the Judicial Branch to continue driving innovation in our court system and improve services to Minnesotans, the Judicial Branch needs to retain and attract skilled and knowledgeable employees and judges who can maintain and operate a modern, efficient, and technology-based court system. However, the Judicial Branch faces two significant challenges:

- Following a six year salary freeze, which made it possible to preserve essential court functions while managing difficult budget cuts and freezes between FY2008 and FY2013, the Judicial Branch has made concerted efforts to improve the competitiveness of the Judicial Branch salary structure. To ensure the salary structure supports a competent workforce, and to not fall below market in the future, the Branch must continue to keep pace with public-sector market competitors. Retaining a skilled and knowledgeable workforce is important to maintain a technology-based court. Minnesota judges rank in the bottom half nationally in judicial pay. Judges in some counties make significantly less than the county attorneys who appear before them, and, in some cases even less than the assistant county attorneys.
- The second workforce challenge is a significant retirement wave among both employees and judges. Nearly one-third of current Judicial Branch staff will be 65 years old or older in the next 10 years. In the last two years, 36 new judges have been appointed/elected to the Bench—11% of all judges in the state. By 2020, at least 37% of all judges that were on the Bench in 2015 will have either retired, or will have turned 65 years old.

This incredible loss of experience and talent is especially concerning when paired with a salary structure that must remain competitive for the Judicial Branch to compete for workers with the necessary skills.

The Trial Courts also request funding for unavoidable health insurance increases and statutorily mandated employer pension contribution increases. Health insurance premiums are estimated to increase by 8.9% in 2018 and 4.19% in 2019. The Judicial Branch does not negotiate its own insurance agreements – it participates in the general plan negotiated by Minnesota Management and Budget. The Minnesota State Retirement System (MSRS) will be seeking increases in the employer and employee contributions to the General Employees Retirement Plan which would result in a 1.5% increase in the Judicial Branch employer contribution. The Judicial Branch cannot absorb the increased insurance and pension contribution costs and would need to divert funding from court functions to pay for these increases without additional funding.

#### Proposal:

This change level request is not a new initiative. The Judicial Branch's FY2018-19 biennial budget request seeks funding to increase employee and judge salaries, which will help ensure that the Judicial Branch will be ready to respond to this retirement wave, while maintaining the caliber of workforce needed to continue driving innovation within the court system.

In addition, the request for funding unavoidable health insurance increases and the employer pension contribution increase will hold court services harmless from rising insurance costs for Judicial Branch judges and employees.

#### **Equity and Inclusion:**

- The change level request does not directly impact any Racial and Ethnic groups.
- The change level request is not aimed at reducing or eliminating any disparities for Racial and Ethnic groups.
- There are no potential positive or negative impacts on the identified groups.
- The change level request will enable the Judicial Branch to continue efforts to attract and retain skilled and knowledgeable employees and judges who can maintain and operate a modern, efficient, and technology-based court system. In FY17, the Branch implemented a formal pay-for-performance structure for unrepresented staff, which recognizes exemplary performance and serves as a performance accountability mechanism.

#### IT Related Proposals:

This request contains no information technology recommendation.

#### Results:

This request is sought to support the core mission and services of the Trial Courts and to allow the Courts to continue to undertake initiatives designed to increase efficiency, reduce costs, and improve public services.

Minnesotans bring their most important and complex matters to the courts for resolution. Judges and staff work every day to help the people resolve these disputes. At the same time staff and judges are driving major innovation within the court system. Their innovations are improving service to the public and creating new efficiencies throughout the justice system. It is critically important that the Judicial Branch continue to retain and attract a workforce that builds on this innovation.

#### Statutory Change(s):

# FY18-19 Biennial Budget Change Item

Change Item Title: New Judge Units

Fiscal Impact (\$000s)	FY 2018	FY 2019	FY 2020	FY 2021
General Fund				
Expenditures	884	818	818	818
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	884	818	818	818
(Expenditures – Revenues)				
FTEs	6.0	6.0	6.0	6.0

#### Request:

New Judge Units

The Judicial Branch seeks \$1,702,000 in the FY2018-19 biennium to add two new trial court judge units (judge, court reporter, law clerk). The request represents a .3% increase in the Trial Courts biennial base budget.

#### Rationale/Background:

Since FY12 the Judicial Branch has seen an increase in the number of case filings and an increase in the complexity of the cases brought to the trial courts. The most marked increase is in children in need of protection or services (CHIPS) cases and permanency cases with a 56% increase in filings from FY12-FY16. Over the last year major criminal case filings (felonies and gross misdemeanors) rose 12%. Drug related case filings (a sub-category of the Major Criminal group) increased 25% over the last year, and filings have consistently increased since 2013.

Since 1980, the Judicial Branch has used a weighted caseload analysis to estimate judicial resource needs. According to the most current weighted caseload analysis the Judicial Branch is in need of two additional judge units to process the trial court workload in an efficient and effective manner.

#### Proposal:

The change item is not a new initiative.

The addition of two judge units will enable the trial courts to address current caseload pressures, especially in the areas of dependency and neglect cases, permanency cases, and major criminal cases. It is imperative that the trial courts meet federal and state mandates in cases of child abuse and neglect. It is equally imperative that the trial courts carry out its constitutional and legal mandates to protect the rights and safety of all citizens. To do so the courts must be staffed sufficiently to ensure prompt service.

#### **Equity and Inclusion:**

• All Minnesotans are impacted by the proposed change item. The Minnesota Constitution provides that "every person is entitled to a certain remedy in law for all injuries or wrongs which he may receive...promptly and without delay."

#### IT Related Proposals:

This request contains no information technology recommendation.

# Results:

The Trial Courts conduct frequent assessments to ensure efficient court operations. It is the policy of the Minnesota Judicial Branch to establish core performance goals and to monitor key results that measure progress toward meeting these goals in order to ensure accountability of the Branch, improve overall operations of the court, and enhance the public's trust and confidence in the Judiciary. Throughout the year the trial courts are directed to review performance measure results. This review is shared with the Judicial Council (the Branch's governing body) twice a year.

# **Statutory Change(s):**

# FY18-19 Biennial Budget Change Item

Change Item Title: Treatment Courts Sustainability

Fiscal Impact (\$000s)	FY 2018	FY 2019	FY 2020	FY 2021
General Fund				
Expenditures	1,689	1,689	1,689	1,689
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	1,689	1,689	1,689	1,689
(Expenditures – Revenues)				
FTEs	0.0	0.0	0.0	0.0

#### Request:

Treatment Courts Sustainability

The Judicial Branch seeks \$3,378,000 in the FY2018-19 biennium to fund Treatment Courts¹ sustainability. The request represents a .5% increase in the Trial Courts biennial base budget.

#### Rationale/Background:

The growth in both the number and type of treatment courts operating in Minnesota over the last decade has been significant. This growth is a testament to the sustained popularity of treatment courts nationally and the positive outcomes achieved in treatment courts that adhere to best-practice principles. The current funding mechanism is a complex system primarily supported by the Minnesota Judicial Branch, the Department of Human Services, the Department of Public Safety/Office of Traffic Safety, county government, and federal grants. In addition to cash funding, treatment courts receive a substantial amount of in-kind support in the form of donated staff time and resources from a variety of agencies. The instability of this funding is viewed as a significant problem by the Judicial Branch. Minnesota will soon have 57 operational treatment courts, and there is a need to adopt a long-term funding strategy that addresses the long-term funding needs of treatment courts.

In June 2015, the Judicial Council approved the creation of the Drug Court Funding Workgroup to work in collaboration with the National Center for State Courts to develop recommendations for the long term financial stability of treatment courts. The Workgroup's recommendations, as adopted by the Judicial Council, seek to establish a transparent, equitable, and predictable funding model for treatment courts. This request is based on the Workgroup's recommendations.

#### Proposal:

This change level request is not a new initiative. The request includes money to implement a funding formula for the allocation of treatment court appropriations; provide funding for treatment court sustainability (decrease/discontinuation of grant funding); and to provide additional training and technical assistance to treatment courts.

#### **Equity and Inclusion:**

• Stable funding for treatment courts will enable all Racial and Ethnic groups, and Lesbian, Gay, Bisexual, and Transgender groups to access treatment courts.

<sup>&</sup>lt;sup>1</sup> Pursuant to Judicial Council Policy 511, the generic term "Drug Courts" was changed to "Treatment Courts," effective January 1, 2017. Policy 511 defines the term "treatment court" to include courts that utilize evidence-based practices and that are treatment-focused such as DWI, Drug, Mental Health, Veterans, and Family Dependency Treatment Court.

# **IT Related Proposals:**

This request contains no information technology recommendation.

#### Results

Implementation of a plan to stabilize funding for treatment courts through the creation of a predictable, equitable funding system will enable the Judicial Branch to continue to offer the services of treatment courts in counties throughout the state.

The Judicial Branch is in the process of developing implementation of a statewide drug court management information system (MIS) to support performance management, program evaluation, and case management.

# **Statutory Change(s):**

# FY18-19 Biennial Budget Change Item

Change Item Title: Mandated Services Deficit

Fiscal Impact (\$000s)	FY 2018	FY 2019	FY 2020	FY 2021
General Fund				
Expenditures	1,164	1,164	1,164	1,164
Revenues	0	0	0	0
Other Funds				
Expenditures	0	0	0	0
Revenues	0	0	0	0
Net Fiscal Impact =	1,164	1,164	1,164	1,164
(Expenditures – Revenues)				
FTEs	14.3	14.3	14.3	14.3

#### Request:

Mandated Services Budget Deficit

The Judicial Branch seeks \$2,328,000 in the FY2018-19 biennium to fund the Mandated Services budget deficit. The request represents a .4% increase in the Trial Court biennial base budget.

## Rationale/Background:

The Minnesota Constitution, federal and state laws, and Minnesota Court Rules mandate that certain services be provided to individuals in the court system:

Minnesota Statutes 2015, section 480.182 provides that the courts will pay the court-related costs of examinations under Rule 20 of the Criminal Rules of Procedure and under Minnesota Statutes Chapter 253B, civil commitments, including commitments of persons who are mentally ill and dangerous, persons with sexual psychopathic personalities, and sexually dangerous persons. In 86 counties the state contracts with licensed psychologists, licensed psychiatrists, and licensed medical doctors for these services. Hennepin County relies primarily on staff licensed psychiatrists and psychologists to provide these services. For the past several years the courts have seen substantially increasing costs for psychological examination services, due primarily to an increase in the number of psychological examinations requested in criminal proceedings. Expenditures for psychological services have increased 13% from FY12 to FY16. The biennial request relating to psychological services is \$2,156,000.

Both federal and state law mandate that courts provide interpreter services for individuals who are "handicapped in communication" (Minn. Stat. §§ 546.43 and 611.32). This includes both deaf / hard of hearing and non-English speaking persons. The Judicial Branch contracts with interpreters to provide trial court interpreting services in most counties. The First District, Second District, Third District, Fourth District and 8th District use a combination of staff and contract interpreters to provide the service. The Judicial Branch is finding it increasingly difficult to secure contract interpreters. The hourly payment rate for non-English speaking interpreters has not been increased since the rates were first established in 1999. The hourly payment rate for sign language interpreters was last raised in 2006. The high cost of parking, travel expenses (which are not reimbursed for assignments in Ramsey and Hennepin counties), increased health insurance costs, and agency fees also contribute to the need to increase the contractor hourly payment rate. The biennial request relating to interpreter services is \$172,000 for the biennium.

#### Proposal:

This change item is not a new initiative. It is aimed at addressing a budget deficit in the Mandated Services budget and at meeting statutory and Court Rules mandates to provide psychological services and interpreters to individuals who interact with the Judicial Branch on a daily basis.

## **Equity and Inclusion:**

- Non-English speaking and deaf and hard of hearing individuals will be impacted by the proposed change item.
   Representatives of the spoken language court interpreter community were consulted.
- Increasing the hourly payment rate for interpreters will enable the Judicial Branch to continue to provide interpreters on an as needed basis.

# IT Related Proposals:

This request contains no information technology recommendation.

#### Results:

This request is sought to comply with statutory and court rule mandates that the Judicial Branch fund court-related costs of examinations under Rule 20 of the Criminal Rules of Procedure and under Minnesota Statutes Chapter 253B, civil commitments, including commitments of persons who are mentally ill and dangerous, persons with sexual psychopathic personalities, and sexually dangerous persons.

This request is sought to comply with federal and state law mandates that courts provide interpreter services for individuals who are "handicapped in communication" (Minn. Stat. § 611.31). This includes both deaf / hard of hearing and non-English speaking persons.

# **Statutory Change(s):**