



Facility Inspection Report Issued By The Minnesota Department of Corrections Pursuant to MN Statute 241.021, Subdivision 1

Inspection and Enforcement Unit, 1450 Energy Park Drive, Suite 200, St.Paul MN 55108
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INSPECTION DETAILS FOR:

Bethel Work Release Center

Address: 23 Mesaba Avenue, Duluth, MN 55806

MN Governing Rule: 2911 Local Adult Detention Facilities

Inspection Type: Biennial **Inspected By:** Sarah Johnson – Senior Detention Facility Inspector **Inspected on:** 03/10/2021

Inspection Method: Facility tour, staff interviews, employee and resident file reviews, review of video footage and related documentation reviews.

Officials Present During Inspection: Program Director Lisa Rindal

Officials Present for Exit Interview: Program Director Lisa Rindal

Issued Inspection Report to: Executive Director Dennis Cummings; Program Director Lisa Rindal; County Administrator Kevin Gray; District Supervisor Jake McLellan

RULE COMPLIANCE SUMMARY

Rule Chapter	Requirement Type	Total Applicable	Total Compliance	Total Non Compliance	Total Compliance With Concerns	Compliance Rating	Substantial Compliance Result/Criteria
2911	Mandatory	117	112	2	3	98.29%	Compliance rating of 100%
2911	Essential	75	74	0	1	100.00%	Compliance rating of 90%

TERMS OF OPERATION

Authority to Operate: conditional approval **Begins On:** 04/01/2021 **Ends On:** 03/31/2023 **Facility Type:** Jail Annex

Placed on Biennial Status: Yes **Biennial Status Annual Compliance Form Due On:** 03/31/2022

Delinquent Juvenile Hold Approval: no approval **Certificate Holder:** Duluth Bethel

Special Conditions: None.

Approved Capacity Details **Operational Capacity is calculated as a percent of Approved Capacity beds.*

Bed Type	Gender	Approved Capacity	%Operating Capacity	Operational Capacity	Bed Details	Conditions
Minimum secure	Female	15	100	15.00	None.	None.
Minimum secure	Male	35	100	35.00	None.	None.

RULE COMPLIANCE DETAILS

Chapter 2911 - Mandatory Rules Not In Compliance**Total: 2**

1. 2911.2600 CLASSIFICATION OF INMATES. Subpart 1. Policy and procedure.

A facility shall have a written policy and procedure that provides for inmate classification in terms of level of custody required, housing assignment, participation in facility programs, and use of any overrides. The facility's policy and procedure on classification shall include consideration of the following: A. inmate gender; B. juvenile or adult status; C. category of offense; D. severity of current charges, convictions, or both; E. degree of escape risk; F. potential risk of safety to others and self; G. institutional disciplinary history; H. serious offense history; I. special needs assessment, inclusive of vulnerable adults, which includes a determination of how medical needs, mental health needs, developmental disability, or other behavioral or physical limitations or disabilities may impact on the classification of an inmate and appropriate housing of same; and J. special management inmate status.

Inspection Findings:

All inmates are classified as minimum in this facility. They are screened by the facility and the jail or probation officer before admittance to the facility, but the screening is too informal to meet the rule requirements.

Corrective Actions:

The facility needs to create classification criteria for their facility that addresses the rule requirements and includes the offenders' past behavior. Documentation should be kept on each individual classification.

Response Needed By: 05/01/2021

2. 2911.5800 AVAILABILITY OF MEDICAL AND DENTAL RESOURCES. Subpart 2. Health care.

Medical, dental, and mental health matters involving clinical judgments are the sole province of the responsible physician, dentist, and psychiatrist or qualified psychologist respectively; however, security regulations applicable to facility personnel also apply to health personnel.

Inspection Findings:

Please see medical comments for findings and corrective action.

Corrective Actions:

NA.

Response Needed By: 05/01/2021**Chapter 2911 - Mandatory Rules In Compliance With Concerns****Total: 3**

1. 2911.1350 MEDICAL TRAINING FOR CUSTODY STAFF.

By policy and procedure a training program shall be established by the facility administrator in cooperation with the health authority, that provides instruction in the following areas: A. first aid training for custody personnel responsible for the supervision, safety, and well-being of prisoners; B. recognition of signs and symptoms of illness and knowledge of action required in potential emergency situations; C. administration of first aid and cardiopulmonary resuscitation (CPR). Recertification training shall occur as required with respect to first aid and CPR. The training shall be documented; D. methods of obtaining assistance; E. recognition of signs and symptoms of mental illness, developmental disabilities, emotional disturbance, and chemical dependency; and F. procedures for inmate transfers to appropriate medical facilities or other health care providers.

Inspection Findings:

Staff receive CPR, medication delivery, suicide prevention, but are lacking in recognizing signs of medical distress medical training.

Corrective Actions:

It is recommended to work with your medical provider or medical trainer to address more in-depth training in areas of signs and symptoms of medical distress and knowledge of action required in potential medical emergencies. Submit corrective action plan by 05/01/2021 to the Department of Corrections for review.

Response Needed By:

2. 2911.3700 EMERGENCIES AND UNUSUAL OCCURRENCES. Subpart 1. Emergency plan.

A facility shall have a written disaster plan. The plan shall include policies and procedures designed to protect the public by securely detaining inmates who represent a danger to the community or to themselves when the facility must be evacuated in total. The plan shall also include: A. location of alarms and fire fighting equipment; B. an emergency drill policy as follows: (1) at least annual drills at all facility locations; and (2) drills shall be conducted even when evacuation of extremely dangerous inmates may not be included; C. specific assignments and tasks for personnel; D. persons and emergency departments to be notified; E. procedure for evacuation of inmates; and F. arrangements for temporary confinement of inmates.

Inspection Findings:

The facility conducts extensive fire drills throughout the year, but due to COVID-19, an active evacuation drill has not been able to be completed.

Corrective Actions:

Conduct an emergency evacuation drill to include all staff when it is safe to conduct an in-person all staff drill.

Response Needed By:

3. 2911.5800 AVAILABILITY OF MEDICAL AND DENTAL RESOURCES. Subpart 1. Availability of resources, general.

Under the direction of a health authority, a facility shall develop a written policy and procedure that provides for the delivery of health care services, including medical, dental, and mental health services.

Inspection Findings:

The current medical policy directs the case manager to make medical and mental health decisions for inmates.

Corrective Actions:

The medical care policies for the facility need to be changed to reflect all medical decisions and clinical judgements are the sole province of the medical provider. Please submit updated policy and procedure plan to the Department of Corrections by 05/01/2021 for review.

Response Needed By:

Chapter 2911 - Essential Rules In Compliance With Concerns

Total: 1

1. 2911.5800 AVAILABILITY OF MEDICAL AND DENTAL RESOURCES. Subpart 5. Health care liaison.

In a facility without full-time qualified health care personnel, a designated health-trained staff member may act as liaison to coordinate the health care delivery in the facility under the direction of the health authority.

Inspection Findings:

The case manager for the facility is the liaison to coordinate health care for the facility but they are put in the position of making medical decisions on what medical care should be given. Routine medical decisions should be made by the health authority.

Corrective Actions:

Please see medical comments for corrective action.

Response Needed By:

INSPECTION COMMENTS

This scheduled inspection consisted of a review of the 2911 standards and a physical plant safety and security inspection. Staff members do an excellent job completing weekly and monthly checks of all areas. Staff training was maintained through Zoom during COVID-19 safety protocol requirements and the facility will resume active drills and classroom training once it is safe to do so. The physical plant inspection included intake, medical area, resident living areas, resident bedrooms, and kitchen of the minimum security facility.

The facility operates more as a halfway house for the men with strong emphasis on reentry and community-based programming. The Female Offender Program is operated as minimum security with strong programming centered on residential treatment, mental health, and sustainable reentry into the community.

Concerns:

Medical Services: Medical support for this facility is currently lacking and out of compliance with the 2911 medical standards. All medical charts, initial mental health screening, medical intakes, and health care complaints at the facility should be reviewed by medical personnel to identify and address ongoing medical issues of inmates. Currently, the case manager plays a key role in determining and arranging health care for inmates. All medical decisions should be addressed by a medical authority and not a facility case manager as is current policy. Also, it is recommended a medical assessment, to include a mental health screening, should be done by qualified health care personnel in addition to the medical screening completed at intake. These mandatory changes may require the facility to add additional nursing hours to address the medical needs for this facility. The facility must submit a corrective action plan by 05-01-2021 to the Department of Corrections for review.

Classification of inmates: The facility will need to address their classification requirements for the facility to set guidelines on who will qualify for their program. The facility sometimes will take female offenders that are pre-sentenced. It is recommended the facility not take a pre-sentenced female as they do not fit the criteria or the classification for this program. The physical plant of the facility is such that it would not meet the requirements of someone that is pre-sentenced.

The drop ceilings in inmate areas continue to be a concern. This concern has not been rectified from previous inspections. These ceilings provide places for inmates to hide contraband creating a potential security issue and searching the ceilings monthly is staff intensive. The Department of Corrections continues to recommend the facility install a security ceiling with security clips that prohibit resident access.

The facility will continue to be on biennial review.

JJDP A Compliance

On March 10th, 2021, a Juvenile Justice and Delinquency Prevention Act audit was conducted. The Bethel Work Release Center does not have approval to hold juveniles and they did not hold any juveniles for the federal fiscal year.

Report completed By: Sarah Johnson – Senior Detention Facility Inspector

Signature:

