

Interstate Compact for Adult Offender Supervision & Interstate Compact for Juveniles 2024 Report to the Legislature



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This report can be provided in alternative format upon request.

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INTERSTATE COMPACT FOR ADULT OFFENDER SUPERVISION AND INTERSTATE COMPACT FOR JUVENILES – 2024 LEGISLATIVE REPORT

I. Background

The Interstate Compact for Adult Offender Supervision (ICAOS) is the law that regulates the interstate movement of adults on probation and supervision. The ICAOS is enacted in all 50 states and 3 territories. In March 2002, Minnesota passed Minnesota statutes, sections [243.1605](#), [243.1606](#), and [243.1607](#) regarding the ICAOS which authorizes individuals sentenced in Minnesota to apply for transfer to another state for community supervision. Minnesota statute [§243.1606](#) established an Advisory Council on the ICAOS in Minnesota which works with the Interstate Commission on Adult Offender Supervision, the national governing body, to ensure compliance with ICAOS and related rules. This statute also directs the Advisory Council to report to the governor and the chairs and ranking minority members of the committees of the senate and house of representatives having jurisdiction over criminal justice policy by March 1 each year on its activities, along with providing a copy of the ICAOS annual report which includes the activities of the interstate commission and executive committee.

The Interstate Compact for Juveniles (ICJ) is the law that regulates the interstate movement of juveniles who are under court supervision or need to be returned to their home states as a runaway, escapee, absconder, or juvenile delinquent and is also enacted in all 50 states and 3 territories. In May 2010, Minnesota passed Minn. Stat. [§260.515](#) regarding the Interstate Compact for Juveniles (ICJ), which similarly authorized juveniles in Minnesota to apply for transfer to another state for community supervision. Minnesota is required to establish an advisory committee which works with the Interstate Commission for Juveniles, the national governing body, to implement the ICJ and related rules. The statute also created similar legislative reporting requirements, including the ICJ annual report.

In Minnesota, similar to other states, the ICAOS advisory council and the ICJ advisory committee are combined and act as one Advisory Council that oversees implementation of both the ICAOS and ICJ.

II. Activities of the Advisory Council

In 2023, Minnesota updated Minn. Stat. [§243.1606](#) to accurately reflect the Advisory Council's required membership.

The 2024 membership included:

- Steve King, Chair, Mower County Court Services Director, representing county probation officers
- Suzanne Elwell, Vice-Chair, Victim's Representative
- Honorable Richard Kyle, Minnesota Court of Appeals
- Tracy Hudrlik, Interstate Commissioner and Deputy Compact Administrator, DOC
- Awaiting Appointment, Office of Governor Tim Walz; (previously Michael McGuire)

- Melissa Boone, Community Organization working with Victims of Crime
- Awaiting Appointment, Minnesota State Senate; (previously Senator Warren Limmer)
- Awaiting Appointment, Minnesota State Senate
- Elliott Engen, State Representative
- Kelly Moller, State Representative
- William Ward, State Public Defender, representing public defenders;
- Shane Baker, Minnesota County Attorney's Association
- Mical Peterson, DHS representing ICPC
- James Stuart, representing the Minnesota Sheriffs' Association
- Gina Evans, community representative
- Marlena Hanson, community representative
- Andrew Larson, representing Community Corrections Act Counties
- Angela Brewer, alternate representative Community Corrections Act Counties
- Callie Hargett, Juvenile Justice Advisory Committee

Advisory Council staff from the DOC included:

- Paul Schnell, Commissioner of Minnesota Department of Corrections
- Kelly Haff, Office of Government and External Relations, Minnesota Department of Corrections
- Rebecca Holmes-Larson, Executive Officer of Hearings and Release, Minnesota Department of Corrections
- Rebecca Hillestead, Deputy Compact Administrator, Interstate Compact for Juveniles, Minnesota Department of Corrections

The Advisory Council first met on August 21, 2002, and meets on a semi-annual basis or as needed.

In 2024, the Advisory Council met on June 4th via in person and via ZOOM and November 14th in person and via ZOOM video conference technology.

The primary focus of the Advisory Council in June 2024 was the review of rule amendment package proposal for the ICAOS regarding language change from "offender" to "supervised individual." The council voted to support this change. The council reviewed statewide training plans and speaking engagements involving the interstate compact statewide. Finally, the council reviewed recent legislative language and process regarding reimbursement to Sheriff Offices for the transportation of interstate compact clients back to MN as required by compact rules.

During the November 2024 meeting, both adult and juvenile national annual reports and new rules were reviewed. The council was advised of additional costs to MN and all member states to support the re-write of the Interstate Compact Offender Tracking System (ICOTS), the national data collection system for adult compact. The council further reviewed potential rule

amendment proposals, assessment procedures and had a discussion regarding the possibility of jail sanctions for interstate compact clients.

More information about interstate commission activity can be found in the annual reports.

- Link to Adult annual report: [Interactive Annual Report 2024 - Home page | ICAOS \(interstatecompact.org\)](https://www.interstatecompact.org/interstatecompact.org)
- Link to Juvenile annual report: <https://juvenilecompact.org/node/2385>

III. Activities of the Interstate Commissions

The Interstate Compact for Adult Offender Supervision (ICAOS) Interstate Commission is comprised of one voting member from each state party to the compact. The role of the Interstate Commission is to exercise day-to-day oversight of the compact between states. It promulgates rules to achieve the goals of the compact and ensures an opportunity for input and timely notice to victims and jurisdictions where defined clients are authorized to relocate across state lines.

The Interstate Commission established a system of uniform data collection (ICOTS), which provides access to information on active cases by authorized criminal justice officials. It coordinates regular reporting of compact activities to heads of state advisory councils, state executive/judicial/legislative branches, and criminal justice administrators.

The Interstate Commission also monitors compliance with rules governing interstate movement of clients, initiates interventions to address and correct noncompliance, and coordinates training and education regarding regulations of interstate movement of clients for officials involved in such activity.

The Interstate Commission is required to submit an annual report on the activities of the Commission. The current annual report (FY 2024), as well as past reports and newsletters regarding the Interstate Commission’s activities, can be found on the ICAOS site:

www.interstatecompact.org

CLIENT MOVEMENT AS REPORTED IN ICOTS:

| | Probation | Parole | Both |
|---|-------------|------------|-----------|
| Number of clients under supervision in Minnesota from other states as of 2-21-2025 | 1751 | 529 | 61 |
| Number of Minnesota clients under supervision in other states as of 2-21-2025 | 2316 | 343 | 0 |

Interstate Commission for Juveniles is the governing body of the Interstate Compact for Juveniles (ICJ). Commission members include representatives from all 50 states, the District of

Columbia, and the US Virgin Islands, who work together to preserve child welfare and promote public safety. The Commission is responsible for promulgating and enforcing rules to implement the ICJ.

The Interstate Commission is required to submit an annual report on the activities of the Commission. The current annual report (FY 2024), as well as past reports and newsletters regarding the Interstate Commission’s activities, can be found on the national website: www.juvenilecompact.org.

Incoming Juveniles (July 1, 2023 - June 30, 2024):

| | |
|------------------------------|-----------|
| Parole Supervision | 9 |
| Probation Supervision | 90 |

Outgoing Juveniles (July 1, 2023 - June 30, 2024):

| | |
|------------------------------|-----------|
| Parole Supervision | 0 |
| Probation Supervision | 74 |

IV. Summary

The Advisory Council has been in place for over 20 years and continues to meet as needed to address issues that arise regarding the ICAOS and ICJ since adoption. The Advisory Council has an active membership, with well attended meetings.