

September 2025

Withdrawal Management and Detoxification Programs: Implementation plan for 2025 legislative changes

New laws passed by the 2025 Legislature include several provisions that impact withdrawal management and detoxification programs. This document outlines an overview of each change, instructions for what programs need to do about the change, and the date the change is effective.

The hyperlinks within this document direct license holders to where the new laws can be found. When reviewing the new laws:

- Text that is stricken with a line through it reflects words that are being removed from the law.
- Text that is underlined reflects words that are being added to the law.
- Text that is unchanged reflects what the law was before and continues to be the law.

Note that Minnesota Statutes 2024 will be updated with the changes from 2025 in the fall of 2025.

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Effective July 1, 2025

Temporary licensing moratorium

DHS may implement a temporary licensing moratorium when it determines that exceptional growth in applications for licensure or requests to add new services exceeds the determined need for service capacity. A temporary licensing moratorium may be effective for up to 24 months from the date it is issued. Any applicant that will not receive a license due to a moratorium may apply for a refund of application fees for up to one year from the date the moratorium is issued.

There are no moratoriums in place or current plans for a temporary moratorium for withdrawal management or detoxification programs. DHS will publish notice of a moratorium on the licensing webpage. DHS will also publish the processes and criteria that will be used to grant exceptions to the moratorium.

Laws of MN, [1st special session, chapter 9, article 10, section 1](#). Amends [Minnesota Statutes 245A.03](#) by adding subdivision 7a.

What programs need to do

No action is required.

Effective August 1, 2025

Anti-kickback

The session law updates anti-kickback statutes to state that offering, giving, soliciting, or receiving anything of value to influence referrals or services could result in administrative sanctions, such as withholding payments or recovering overpayments. Providing services contingent on billing Medicaid or the Behavioral Health Fund may constitute a kickback. The session law also adds kickbacks to the MN criminal code.

Laws of MN, [chapter 38, article 5, sections 27, 28, and 32](#). Amends [Minnesota Statutes 2024, section 256.98, subdivision 1](#), [Minnesota Statutes 2024, section 256B.064, subdivision 1a](#) and adds new section 609.542.

What programs need to do

Evaluate your program's services and any incentives associated with providing services to clients to determine if they may constitute a kickback. If needed, update policies and procedures and provide education and staff trainings on kickbacks and any programmatic changes.

Program-specific questions about kickbacks should be directed to your legal counsel. DHS is not able to provide legal advice.

Comprehensive Assessment

Adds qualified staff who may administer a comprehensive assessment (CA). In addition to an alcohol and drug counselor, these qualified staff may administer a comprehensive assessment:

- a mental health professional who practices within the scope of their licensure and who has at least 12 hours of training on substance use disorder
- a clinical trainee practicing under the supervision of a mental health professional
- an advanced practice registered nurse (APRN) who practices within the scope of their licensure with at least 12 hours of SUD training

Additionally, the qualified staff administering a comprehensive assessment may use a previous CA if the CA is reviewed, updated as clinically necessary, and signed by the qualified staff member.

Laws of MN, [chapter 38, article 4, section 21](#) and [chapter 38, article 5, section 13](#). Amends [Minnesota Statutes 2024, section 245G.05, subdivision 1](#).

What programs need to do

Update policies and procedures as necessary. For the staff types that require specific training, maintain documentation of completed trainings in personnel files, which may include certificates, syllabus, transcripts, or other documentation.

Training on the program's drug and alcohol policy

Beginning August 1, 2025, license holders must provide training to employees, subcontractors, and volunteers on the program's drug and alcohol policy *before the employee, subcontractor, or volunteer has direct contact with a person served by the program*. The drug and alcohol training is an existing training requirement, an addition to statute was made to clarify the timing of the training. Section 245C.02 subdivision 11 provides a definition of direct contact.

Laws of MN, [chapter 38, article 5, section 5](#). Amends [Minnesota Statutes 2024, section 245A.04, subdivision 1](#).

What programs need to do

Programs must update policies, procedures, and staff training documentation to meet the new requirements. Ensure that the training is completed before direct contact with a person served by the program. Maintain documentation of all training transcripts in staff personnel files.

Overdose medication administration training

Clarifies that training on the use of opiate antagonists for emergency treatment of opioid overdose must occur before the staff person has direct contact with a person served by the program.

Laws of MN, [chapter 38, article 5, section 8](#). Amends [Minnesota Statutes 2024, section 245A.242, subdivision 2](#).

What programs need to do

Programs must update policies, procedures, and staff training documentation to meet the new requirements. Ensure that the training is completed before direct contact with a person served by the program. Maintain documentation of all training transcripts in staff personnel files.

Client bill of rights

Clarifies the applicability of the health care bill of rights to apply to clients in all similarly licensed programs.

Language was added to specify that the health care bill of rights is applicable to residential substance use disorder programs for persons under 19 years of age, outpatient substance use disorder programs, withdrawal management and detoxification programs, and intensive residential treatment services or residential crisis stabilization services.

Subdivisions 1, 3 to 16, 18, 20 and 30 apply to outpatient SUD services and Children’s Residential Facilities that provide mental health or substance use disorder services.

All subdivisions in the health care bill of rights except subdivisions 28 and 29 apply to residential SUD programs, withdrawal management and detoxification programs, and IRTS/RCS.

Laws of MN, [chapter 38, article 5, section 4](#). Amends [Minnesota Statutes 2024, section 144.651, subdivision 2](#).

What programs need to do

If your program already complies with the client bill of rights as described in 144.651, no change is needed.

Otherwise, ensure that client orientation includes a copy of the bill of rights as described in Minn. State 144.651, subdivision 4. Review and update policies to include all subdivisions required for your program, and train staff on policies. Update the client and employee handbooks.

Effective January 1, 2026

License application and renewal fees

Effective January 1, 2026, license application fees for withdrawal management and detoxification programs will increase to \$2,100. License renewal fees will also increase, based on licensed capacity.

Licensed Capacity	Current	January 2026
1 to 24 persons	\$760	\$2,600

25 to 49 persons	\$960	\$3,000
50 or more persons	\$ 1,160	\$5,000

Laws of MN, 2025, [1st special session, chapter 9, article 10, sections 2, 6 and 8](#). Amends [Minnesota Statutes 2024, section 245A.10, subdivisions 3 and 4](#).

What programs need to do

No action needed at this time. Invoices for the 2026 calendar year will be sent out towards the end of September 2025. A detoxification program that also operates a withdrawal management program at the same location shall only pay one fee based upon the licensed capacity of the program with the higher overall capacity.

Change of ownership

Whenever there is any change to ownership, including a change of ownership that qualifies for the exception under section 245A.043, subdivision 2, paragraph (b), the license holder must notify DHS of the change and the date it takes effect. License holders will be charged a fee of \$2,100 for each license subject to the change of ownership, including the exception under section 245A.043, subdivision 2, paragraph (b).

Laws of MN, 2025, [1st special session, chapter 9, article 10, sections 3 and 7](#). Amends [Minnesota Statutes 2024, section 245A.043](#) and [Minnesota Statutes 2024, section 245A.10](#).

What programs need to do

License holders must notify DHS by contacting their licensor when they sell 100% of their program assets.

If 100% of the assets are being sold and all of the controlling individuals will change, the new license holder(s) must complete a new license application and submit an application fee. Starting January 1, 2026, the application fee for a 245G license is \$2,100.

Starting January 1, 2026, a fee of \$2,100 must be submitted if 100% of the assets are being sold but at least one controlling individual who has been affiliated with the license for at least 12 months prior is remaining on the license. A new license application does not need to be completed, but the change will need to be communicated to DHS through a change in information form. The process for submitting the fee and change form will be provided to the license holder after the notification to their licensor of the change.

Additional information

Temporary immediate suspension

This change allows DHS to issue a temporary immediate suspension if the license holder or controlling individual is the subject of a pending administrative, civil, or criminal investigation or subject to an administrative or civil action related to fraud against a program administered by a state or federal agency.

[Laws of Minnesota 2025, 1st Spec. Sess., chapter 3, article 17, section 6.](#) Amends [Minnesota Statutes 2024, section 245A.07, subdivision 2](#)

Effective date: July 1, 2025

Denial of Application

This change allows DHS to deny a license application if an applicant or controlling individual is the subject of a pending administrative, civil, or criminal investigation.

[Laws of Minnesota 2025, 1st Spec. Sess., chapter 3, article 17, section 5.](#) Amends [Minnesota Statutes 2024, section 245A.05](#)

Effective date: July 1, 2025

Compliance education

Starting in 2027, DHS will make licensing compliance education available to all license holders. The education materials will include clear explanations about how to comply with licensing requirements.

[Laws of Minnesota 2025, 1st Spec. Sess., chapter 9, article 2, section 2.](#) Amends [Minnesota Statutes 2024, section 245A.042](#) with new subdivision 5.

Effective date: January 1, 2027

Background studies

Updates on legislative changes related to background studies, as they become available, will be posted on the ["What's new" for background studies webpage.](#)