

Who we are and what we do Data Practices Office Informal advice/technical assistance Commissioner of Administration advisory opinions Website and informational materials: https://mn.gov/admin/data-practices/ Listserv and newsletters Legislative assistance Training



Today's Objectives

- Identify LE data provisions & requirements in the Minnesota Government Data Practices Act and other applicable statutes
 - Investigative data
 - Law enforcement videos
 - Miscellaneous provisions that apply to law enforcement work
- Apply Data Practices Act requirements in different situations

4



Law Enforcement Data Handouts

https://mn.gov/admin/data-practices/news/events/workshops/handouts/



5

Data practices laws

- MN Government Data Practices Act, Ch. 13
 - Presumes government data are public
 - Classifies data that are not public
 - Access rights for the public and data subjects
 - \bullet Data on individuals are accurate, complete, current, and secure
- Official Records Act requires preservation of all records necessary to a full and accurate knowledge of official activities
- Records Management Statute requires records retention schedules approved by records disposition panel
 - MN State Archives: <u>www.mnhs.org/preserve/records/gov_services.htm</u>

Government data defined Minn. Stat. §13.02, subd. 7

"All data collected, created, received, maintained or disseminated by any government entity regardless of its physical form, storage media or conditions of use."



7

Classification of government data

| Classification | Meaning of Classification | Examples |
|---|---|--|
| Public | Available to anyone for any reason | Adult arrest information |
| Private/ Nonpublic | Available to: Data subject Those in entity whose work requires access Entities authorized by law Those authorized by data subject | Inactive body camera footage, 911 audio |
| Confidential/ Protected Nonpublic | Available to: Those in entity whose work requires access Entities authorized by law Not available to data subject | Active criminal investigative data |

8



Redaction Exercise

Handout 102



Application Applies to agencies which carry on a law enforcement function • Municipal police and county sheriff departments • Fire departments • BCA, state patrol, POST • Other agencies (DNR, DHS) Does not include prosecuting attorneys • Informal AG opinion disagrees with advisory opinion 01-079 • Public prosecutors in original provision; removed in 1981 amendment • Section 13.393 applies to data held by government attorneys • Local prosecution authorities are criminal justice agencies

What's public? Is there an active investigation? • Yes: • The following data are public, subject to protection of certain identities: • Arrest data (subd. 2) • Request for service data (subd. 3) • Response or incident data (subd. 6) • Criminal investigative data presented in court (subd. 7) • No: • All inactive investigation data are public (subject to several exceptions) No investigation = Data are presumptively public

Arrest data

Section 13.82, subd. 2

Actions taken to cite, arrest, incarcerate or otherwise substantially deprive an adult individual of liberty shall be public *at all times* in the originating agency:

- If adult:
 - · Name, age, sex, and last known address of adults
 - Time, date, and place of action
 - · Resistance, pursuit, weapons
 - Legal basis for action (charge, arrest or search warrant)
 - · Agency, units and individuals taking action
 - Custody info (whether and where)
 - Use of ALPR, body cam, wiretapping (unless jeopardize investigation)
 - Manner received info leading to arrest and names of informants (unless protected identities)
- · If juvenile (hearing not public): age and sex only

13

Request for service data

Section 13.82, subd. 3

Requests by the public for law enforcement services *shall be public*:

- Nature of the request or the activity
- Name and address of the individual making the request (unless protected identity)
- Time and date of the request or complaint
- Response initiated and the response or incident report number







14

Response or incident data Section 13.82, subd. 6

Data describing the agency's response to a request for service, or actions taken by the agency on its own initiative *shall be public*:

- Date, time and place of the action
- Agencies, etc. participating in the action (unless protected identities)
- \bullet Any resistance encountered, pursuit engaged in, or weapons used
- \bullet Brief factual reconstruction of events associated with the action
- Names and addresses of witnesses to agency action or incident (unless protected identities)

Response or incident data, cont. • Names and addresses of any victims (unless protected identities) • Name and location of the health care facility to which victims were taken • Response or incident report number • Use of body camera to document the agency's response • Specific to traffic accidents: · Dates of birth of the parties involved • Whether the parties involved were wearing seat belts · Alcohol concentration of each driver 16 Criminal investigations Section 13.82, subd. 7 Active investigative data - data collected or created by law enforcement to prepare a case against a person are confidential/protected nonpublic • Except: $\boldsymbol{\cdot}$ Arrest, request for service, response or incident data (public) · Protected identities (private) • Public benefit data (discretion to release) \bullet Exchange of information by law enforcement agencies – "pertinent and necessary" to an investigation · Prosecutor shall release to victim upon written request • Data presented as evidence in court 17

Inactive investigative data

Inactive investigative data are public

Except:

- Jeopardize ongoing investigation (confidential/protected nonpublic)
- Reveal protected identities (private)
- Images and recordings (photographs, video, audio records) offensive to common sensibilities (private)
- Certain child or vulnerable adult abuse data (private)
- Certain body camera data (private)

When are investigations inactive?

- Decision not to further pursue or prosecute the case
- Time to charge expires
- All rights to appeal exhausted or expired
- Not guilty/exonerated*



19

Public benefit data § 13.82, subd. 15

- Applies to all confidential/protected nonpublic active investigative data (not protected IDs) AND any not public body camera or drone video data
- Public benefit data may be shared to
 - Aid in the law enforcement process,
 - Promote public safety, or
 - Dispel widespread rumor or unrest.

20

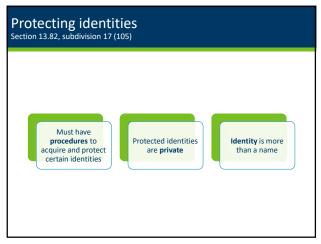
What do you think - answer

Reporter Mary Richards requests a copy of a photo of Petunia, the famously ugly dog. The photo is related to an incident that was not part of a criminal investigation.

- Can the Mary have the photo?
- What if the photo is part of an active investigation?
- What about when the case becomes inactive?







23

Identities you *must* protect

- Undercover law enforcement officer
- Victim or alleged victim of criminal sexual conduct or sex trafficking
- Deceased person unlawfully removed from a cemetery
- Mandated reporter
- Person making a 911 call or name and phone number of service subscriber if <u>either</u>:
 - Reason is for help in a mental health emergency; OR
 - Determine revealing identity would threaten safety of person or property

Identities you may protect

Document determinations to protect:

- Paid or unpaid informant threat to personal safety
- Victim or adult witness to a crime
 - Must ask AND
 - LEA determines that disclosure would threaten the personal safety or property of the individual
- Juvenile witness LEA determines subject matter of the investigation justifies protection

25

911 Calls Section 13.82, subd. 4

- •Recording of 911 call
 - Private data on the caller
- •Transcript of 911 call
 - Public
 - Unless it reveals a protected ID under subd. 17
 - Person requesting transcript shall pay actual cost of transcription
- Advisory Opinion 25-009

26

What do you think?

What is the classification of a recording of a call made to a police department nonemergency line (i.e., not 911)?



What do you think?

A 13-year-old called 911 for assistance in a medical emergency. Her 9-year-old brother was having an allergic reaction.

What can be released to a media requester?



28

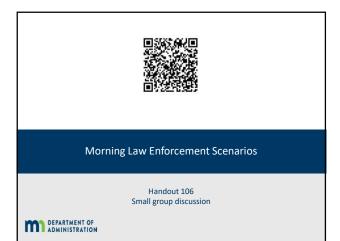
Peace officer records of children resources

- Law enforcement Data on Juveniles (35 minutes):
 - https://youtu.be/fuxkM0yC53Y?si=vJjal23Y9nZYwOeS
- Law enforcement data and school sharing
- https://mn.gov/admin/datapractices/data/types/lawenforcement/law-enforcement-schools/

29



Morning Break!





32

Criminal maltreatment investigations Minn. Stat. §13.82, subds. 8-11

- ID of a victim or alleged victim of child maltreatment or vulnerable adult maltreatment is always private (active or inactive)
- ID of a mandated reporter is private (subd. 17)
- ID of non-mandated reporters
 - Child maltreatment = confidential
 - Vulnerable adult maltreatment = private
- Active Investigative data are confidential/protected nonpublic (subd. 7)

Criminal maltreatment investigations – inactive Minn. Stat. §13.82, subds. 8-11

- Inactive investigative data = private when:
 - Statute of limitations has run or
 - There was a decision not to move forward with an investigation or
- Inactive investigative data = public when there has been a court process and appeal rights have been exhausted or expired

34

Maltreatment investigations – vulnerable adults Minn. Stat. §626.557

LEA may exchange not public data with:

 A tribal agency, facility, service provider, vulnerable adult, primary support person for a vulnerable adult, state licensing board, federal or state agency, the ombudsman for long-term care, or the ombudsman for mental health and developmental disabilities, and local county agencies

IF the data are pertinent and necessary to:

- Prevent further maltreatment of a vulnerable adult
- Safeguard a vulnerable adult
- For an investigation under §626.557

35

Maltreatment investigations - child maltreatment

LEA may may exchange not public data with

- Local welfare agencies
- Department of Health
 Department of Human Services
- Department of Education
- State or local child mortality review panel

To coordinate investigations and avoid duplication

- Broad authority to share not public data includes active investigative data
 The civil investigatory entity will maintain the data as confidential/protected non-public until it is inactive.

Must notify PELSB (teacher licensure board)

 \bullet When a licensee has been found to have abused a student (§260E.12)

| What do you think? |
|--|
| |
| Mom reported that Dad abused their child. Ultimately, no criminal charges are filed. The case is now closed. |
| Dad requests access to the police file. What can he access? |
| |
| |
| |
| 37 |
| |
| |
| What do you think? |
| A member of the public requested a case file. |
| The case is inactive but involved an |
| investigation into maltreatment of a vulnerable adult by their caretaker. |
| What can the public access? |
| |
| |
| 38 |
| |
| |
| DEPARTMENT OF ADMINISTRATION |
| |
| What other questions do you have? |
| Timat other questions do you have: |
| |

