

3-1-68 Dr. Engberg ✓
(Mr. Kraker is copy given to Dr. Johnson)

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DEPARTMENT OF PUBLIC WELFARE
cc: cjc

TO: Mr. Harry Atwood, Chairman
Governor's Council on Health, Welfare,
and Rehabilitation

Feb. 21, 1968

FROM: David J. Vail, M. D.
Medical Director

SUBJECT: State Advisory Council on Mental Health and Mental Retardation
Construction

The Commissioner of Public Welfare, who is the state authority for receiving federal construction funds for both mental health and mental retardation facilities, is required under the respective titles (II and I-C) of P.L. 88-164 to appoint an advisory council for each. The situation is quite analogous to the state advisory council required under Hill-Burton.

Historically the council for mental health construction derived from the old Minnesota Mental Health Planning Council and is officially called the State Advisory Council on Comprehensive Community Mental Health Centers Construction. The current membership and fields of representation are shown in Attachment A.

The council for mental retardation construction derived from the old Minnesota Mental Retardation Planning Council and is officially called the State Advisory Council on Mental Retardation Facilities Construction. The current list of members is shown in Attachment B, though the fields of representation are not. You will no doubt recognize the names and I could provide the information by telephone if you need it.

To confuse matters, the State-federal channels and offices through which project applications proceed are different, with different ideologies and different rules. For example, we have been pressured from the mental health side to open up the council to more "consumers" while on the mental retardation side "consumer" representation seems to be of little concern. Of the mental retardation council I believe only Mrs. Dahlgren, Mrs. Hubbard, Mrs. Thiel, Mr. Doyle and possibly Mr. Gilbertson could be called consumers and the remainder are all professional producers of one sort or another.

The councils have no terms of tenure and the method for replacing or adding members has never been spelled out. There is no official relationship as yet to the Governor's Advisory Council on Health, Welfare, and Rehabilitation or any of its Task Forces or subcommittees.

You will note that Dr. Barr, Mr. Gehrke, Dr. Haavik, Mrs. Luther and I are members of both councils.

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Until January 1, 1968, the staff work for the two councils was handled separately. Now they are combined in our Community Programs Section, of which Mr. John Moede is director.

To try to simplify an extremely confusing situation, I propose the following steps.

- A. The councils would be combined as of now. If federal rules require, the group could meet as a mental health council under one chairman and at the same time sitting as a mental retardation council under another chairman. We know of no rule that would require this.
- B. Present chairmen are, for mental health, Dr. Robert Barr, and for mental retardation, Mrs. Betty Hubbard. If there must be two chairmen, these two could remain until the councils themselves might decide otherwise. If we go to a single chairman, which I would recommend, the combined council could elect its chairman.
- C. Beginning July 1, 1968, I believe that Dr. Barr, Commissioner Hatfield, and I should serve ex-officio on an indeterminate basis. Otherwise, as of that date we should go toward three-year terms starting on a staggered basis, with the initial sorting into one-, two-, and three-year terms from that date being done on a random basis. There should be a clear policy on duration of tenure; I would suggest in the interest of freshness that no person should serve for more than two three-year terms. The chairman would be elected by the combined council on a yearly basis, with no more than two consecutive re-elections permitted.
- D. As of July 1, 1968, the list of members on the combined council or councils should be sorted out again in terms of consumers and producers of service, using the best available criteria. Then new members could be appointed for three-year terms to equalize the representation. The names of new members starting then and from that time forward could be recommended to the Commissioner by the Governor's Advisory Council on Health, Welfare, and Rehabilitation on the basis of a pool of names to be supplied to the Governor's Council from various sources, including our own staff. Here would be a golden opportunity to get at the real "consumers" -- the poor, the underprivileged, and the minority groups -- by appointing them to the combined mental health-mental retardation council. Toward this end, eligibility of members to recover expenses should be clarified.

Through this mechanism the Governor's Council could ensure that its own membership would also be adequately represented on the combined mental health-mental retardation council and would in any event have a say in the membership.

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E. The review procedure should be standardized. Based on the system originally devised for mental health construction application, I suggest the following channel for all applications for construction funds under Titles I-C and II of P.L. 88-164, starting July 1, 1968:

1. The area community mental health-mental retardation board, which must initiate or endorse the project if it is to have any official status.
2. The regional hospital or comprehensive health planning body, if one exists in the area (or the Metropolitan Council if that takes over that function for the metropolitan area).
3. The regional mental health-mental retardation coordinating committee, if one exists in the area.
4. The combined mental health-mental retardation council.
5. The Mental Health Medical Policy Committee, a statutory body advisory to the Commissioner of Public Welfare.

(Between steps 4 and 5 the project might be taken to the Community Mental Health Advisory Committee and/or the Daytime Activity Center Advisory Committee for informational purposes only. In the interests of simplicity making this permissive rather than mandatory eliminates one step from the existing procedure.)

6. The Commissioner of Public Welfare.
7. The Commissioner of Administration, in the instance of projects involving state funds or property.
8. The Governor's Advisory Council on Health, Welfare, and Rehabilitation. The Governor's Advisory Council could delegate to the Executive Committee and/or staff the power of discretion to act on applications without involving further meetings of the full Council and Task Forces if time is a matter of concern, as it probably would be in most cases; and assuming no controversy exists.

The effect of the Governor's Advisory Council action would be to ratify the decision of the Commissioner of Public Welfare (Step 6). However, the Governor's Advisory Council should have the power to veto the project for good cause and return it to the Commissioner of Public Welfare for further work.

9. The application if approved by the Governor's Advisory Council would return to the Commissioner of Public Welfare for final action.

- F. I propose that the combined mental health-mental retardation council be named, as of July 1, 1968, the State Advisory Council on Mental Retardation and Mental Health Facilities Construction.
- G. We seek the approval of the Governor's Advisory Council on Health, Welfare and Rehabilitation for the above plan, or such modifications as you may find necessary. Once an approved plan is adopted we will study ways of widespread publicity so that all potential applicants may be advised about the review procedures.

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I would appreciate the prompt attention of the Governor's Advisory Council to this matter so that we can proceed with the necessary staff work.

Thank you.

DJV:rcj

cc - Mr. Ray Olson

Dr. Ellen Fifer

Mr. Wallace R. Hoaglund

The Honorable James B. Goetz, Lieutenant Governor

Mr. Rolland F. Hatfield, Commissioner, Department of Administration

The Honorable Douglas Head, Attorney General

Mr. John Jackson, Director, Civil Service Department

Mr. Morris Hursh, Commissioner, Department of Public Welfare

DPW Cabinet

Mental Health Medical Policy Committee

Community Mental Health Advisory Committee

Governor's Advisory Council on Health, Welfare, and Rehabilitation

Hospital Construction Advisory Council

State Advisory Council on Mental Retardation Facilities Construction

State Advisory Council on Comprehensive Community Mental Health Centers Construction

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cc -- (Cont'd.)

Legislative Building Commission

Medical and Administrative Chiefs -- All Medical Services Division
Institutions

Community Mental Health Programs
Attention: Board Chairmen
Program Directors

Medical Services Division Staff

Regional Coordinating Committees

University of Minnesota - Department of Psychiatry and Neurology
Department of Pediatrics
Department of Public Health
School of Hospital Administration
Administrator, University Hospitals

Mayo Clinic, Psychiatry Section -- Attention: Dr. Edward Litin

Mr. Virgil Shoop, Regional Program Director, Mental Health
Services, 601 East 12th Street, Kansas City, Missouri 64106

Dr. Arthur A. Eidemann, Director, Mental Retardation Programs,
601 East 12th Street, Kansas City, Missouri 64106

Veterans Administration Hospital, Minneapolis, Minnesota

Veterans Administration Hospital, St. Cloud, Minnesota

ATTACHMENT A

STATE ADVISORY COUNCIL ON COMPREHENSIVE COMMUNITY CENTERS CONSTRUCTION

Robert N. Barr, M. D., Chairman
Secretary & Executive Officer,
State Board of Health
University of Minnesota Campus
Minneapolis, Minnesota 55455 Representing Dept. of Health

Earl J. Beatt, Ex. Director
Family & Children's Service
Citizens Aid Building Annex
414 South 8th Street
Minneapolis, Minnesota 55404 Representing Family & Children's Service

Robert M. Spano
Community Health Consultant
National Association of Social Workers
Minneapolis Section
Citizens Aid Building
404 South 8th Street
Minneapolis, Minnesota 55404 Representing Health & Welfare Council
of Hennepin County

Walter P. Gardner, M. D.
1068 Lowry Medical Arts Bldg.
St. Paul, Minnesota 55102 Representing Minn. Med. Assn. -
M. H. Committee

Einar M. Martinson, D. D.
Exec. Director
Minnesota Assn. for Mental Health
807 - 13th Avenue South
Minneapolis, Minnesota 55404 Representing Minnesota Assn. for
Mental Health

Helen L. Knudsen, M. D.
Division Director
State Board of Health
School of Public Health
University of Minnesota Campus
Minneapolis, Minnesota 55455 Representing Minnesota Dept. of Health

Robert D. Wirt, M. D.
Department of Psychology
University of Minnesota
Minneapolis, Minnesota 55455 Representing Minn. Psychological Assn.

Mrs. R. Stonich
2435 Indian Way
North St. Paul, Minn. 55109

Representing American Assn. of University
Women

August W. Gehrke
Department of Education
1745 University Avenue
St. Paul, Minnesota 55101

Representing Dept. of Education

Harry Warneke
Assistant Director
Minnesota Hospital Association
720 Washington Avenue S. E.
Minneapolis, Minnesota 55455

Representing Minn. Hospital Assn.

Roy L. Anderson, Program Director
Lakeland Mental Health Center, Inc.
126 Alcott Street
Fergus Falls, Minnesota 56537

Representing N.W. Regional Mental
Health Coordinating Committee

John E. Haavik, M. D.
Program Director
Duluth Mental Hygiene Clinic, Inc.
1401 East First Street
Duluth, Minnesota 55802

Representing N. E. Regional Mental
Health Coordinating Committee

Robert G. Zabel
Zumbro Valley Mental Health Center
2100 East Center Street
Rochester, Minnesota 55901

Representing S. E. Regional Mental
Health Coordinating Committee

John R. Malban, Administrator
Hastings State Hospital
Hastings, Minnesota

Mrs. Sally Luther
American Rehabilitation Foundation
1800 Chicago Avenue
Minneapolis, Minnesota 55404

Representing American Rehabilitation
Foundation

Sister Edith, C. S. J.
Assistant Professor of Nursing
College of St. Catherine
c/o St. Joseph's Hospital
69 West Exchange
St. Paul, Minnesota 55102

Representing Minnesota League of Nursing

David J. Vail, M. D.
Medical Director
Department of Public Welfare
Centennial Office Building
St. Paul, Minnesota 55101

John M. Moede, ACSW
Director
Community Programs
Medical Services Division
Department of Public Welfare
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Kent T. Hawkins - Ex. Secy.
Assistant Director
Medical Services Division
Department of Public Welfare
Centennial Office Building
St. Paul, Minnesota 55101

ATTACHMENT B

MINNESOTA MENTAL RETARDATION PLANNING COUNCIL

ADVISORY COUNCIL ON MENTAL RETARDATION FACILITIES CONSTRUCTION

Dr. John A. Anderson

Dr. Robert N. Barr *

Clyde Bezanson

Mrs. Mildred Dahlgren

Raymond W. Doyle

Donald Dunn

Berdine Erickson

August Gehrke *

Victor C. Gilbertson

Dr. John E. Haavik *

Mrs. Betty Hubbard

Dr. Edward M. LaFond

Gustav Larson

Mrs. Sally Luther *

Howard L. Paulsen

Harold R. Popp

Rolland Hatfield

Dr. Harold Stevenson

Mrs. Gerald Thiel

Dr. David J. Vail

Harry J. Wernecke

*Dual membership