WAP PY16: LOOKING AHEAD
Energy Conference May 19, 2016
Jodi Bellefeuille, Jake McAlpine, Michelle Gransee
WAP PY16: Session Agenda

• Welcome & review of day
• Network
  – Mergers, assignment agreements & contracts
• State plan
  – Process, territory, eligibility, audit procedures, monitoring, training plan, health & safety, EAPWX
• Coordinator feedback
Welcome & review of day

• Welcome
• Today...thus far
  – Overview of WAP – EAP – LI CIP
  – CARD LI CIP
  – A16 Opportunities
Network: MN State WAP Team

• SEO Manager, CE&P: Michelle
• WAP Program Coordinator: Jake*
• WAP Program Administrator: Jodi
• Monitors: Dean, Ivan, Bill, Brian
• Training/Technical Asst: Ben
• Specialists: Jana, Steve, Kari
Network: MN WAP Providers

- **Agency Type**
  - 19 Community Action Agencies
  - 1 local non-profit
  - 1 local unit of government
  - 4 tribal nations

- **Crew Based Agencies**
  - 6 crew based service providers
  - 3 non-crew SPs partner with a crew-based SP

- **Other collaborations, assignments, MOUs**
Network: Contracts Timeline

- Contracts emailed to Authorized Representatives around June 1
- Updates to template under review
- Allocations/NFAs released on July 1 to agencies with an executed contract in place
Network: Assignment Agreements

• Executed between two Service Providers who have existing WAP contracts
• Requires Commerce approval & execution
• Assignor negotiates term with Assignee
  – Percentage assigned for Admin, TTA, Program
  – Duties of each party (client outreach and communication, reporting, etc.)
• Assigned funds allocated to the Assignee
• Assignor responsible for contract compliance
Network: Assignment Agreements

Insert name of “Grantee” has entered into an assignment agreement with Insert name of “Assignee” to perform weatherization program services within the Assignor’s service territory. The Grantee assigns and directs the State to allocate to the Assignee the funds allocated to the Grantee for the performance of weatherization program services as follows:

- **XX%** of administrative funds
- **XX%** of training and technical assistance funds (Relevant funds only)
- **XX%** of program funds
## Contracts: Assignment Agreements

### CLIENT SERVICE TASK

<table>
<thead>
<tr>
<th>Task</th>
<th>Grantee</th>
<th>Assignee</th>
</tr>
</thead>
<tbody>
<tr>
<td>Determine WAP household eligibility <em>(Is the household income or categorically eligible?)</em></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Determine dwelling eligibility <em>(Has the dwelling been weatherized after 9/30/94?)</em></td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Select households to be weatherized from list of those eligible</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Make initial contact with selected households and explain weatherization services.</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Set appointment for energy audit/site visit</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Complete energy audit</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Set appointments for weatherization work and final inspection</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Complete weatherization work according to WAP program rules and policies</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Inspect completed work</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Other (specify):</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other (specify):</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>

### ADMINISTRATIVE TASKS

<table>
<thead>
<tr>
<th>Task</th>
<th>Grantee</th>
<th>Assignee</th>
</tr>
</thead>
<tbody>
<tr>
<td>Complete Grantee budgets and work plans in eHEAT.</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Report Grantee expenses in eHEAT.</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Complete Assignee budgets and work plans in eHEAT</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Report Assignee expenses in eHEAT</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Report program activities to Commerce via Weatherization Assistant (WA) monthly uploads.</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Provide monthly report of WAP activities to Assignor.</td>
<td></td>
<td>X</td>
</tr>
<tr>
<td>Other (specify):</td>
<td></td>
<td></td>
</tr>
<tr>
<td>Other (specify):</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Contracts: Assignment Agreements

• Short term solution to ensure continuous service
  – Staff shortages, transition periods

• Long term in limited cases where a community benefits from the maintained relationship

• PY15 assignment agreements
  – Fond du Lac (Assignor) & AEOA (Assignee)
  – Leech Lake (Assignor) & KOOTASCA (Assignee)
QUESTIONS?
## IV.1 Subgrantees:

<table>
<thead>
<tr>
<th>Subgrantee (City)</th>
<th>Planned Funds/Units</th>
</tr>
</thead>
<tbody>
<tr>
<td>Arrowhead Economic Opportunity Agency, Inc. (Virginia)</td>
<td>$75,114.00</td>
</tr>
<tr>
<td>Bi-County Community Action program, Inc. (Bemidji)</td>
<td>$251,000.00</td>
</tr>
<tr>
<td>Community Action Partnership of Ramsey &amp; Washington Counties (Saint Paul)</td>
<td>$1,059,800.00</td>
</tr>
<tr>
<td>Duluth County Community Development Agency (Duluth)</td>
<td>$382,317.00</td>
</tr>
<tr>
<td>Fond Du Lac Reservation Business Council (Cloquet)</td>
<td>$27,022.00</td>
</tr>
<tr>
<td>Hearstland Community Action Program (Willmar)</td>
<td>$194,311.00</td>
</tr>
<tr>
<td>Inter-County Community Council (Chisago)</td>
<td>$161,176.00</td>
</tr>
<tr>
<td>EOTASCA Community Action, Inc. (Green Bay)</td>
<td>$169,677.00</td>
</tr>
<tr>
<td>Lakes and Plains Community Action Council, Inc. (Moorhead)</td>
<td>$455,200.00</td>
</tr>
<tr>
<td>Laokua-Lakota Reserve Tribal Council (Cass Lake)</td>
<td>$54,767.00</td>
</tr>
<tr>
<td>Malheur-OITWA Community Action Partnership, Inc. (Desert Lakes)</td>
<td>$539,135.00</td>
</tr>
<tr>
<td>Mille Lacs Band of Chippewa Indians (Onamia)</td>
<td>$30,210.00</td>
</tr>
<tr>
<td>Minnesota Valley Action Council (Montevideo)</td>
<td>$392,277.00</td>
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<tr>
<td>Northwest Community Action, Inc. (Sturgeon Lake)</td>
<td>$107,312.00</td>
</tr>
<tr>
<td>Prairie Five Community Action Council, Inc. (Mankato)</td>
<td>$115,174.00</td>
</tr>
<tr>
<td>Santee (Sisseton)</td>
<td>$512,972.00</td>
</tr>
<tr>
<td>Southeast Minnesota Opportunity Council, Inc. (Winona)</td>
<td>$130,076.00</td>
</tr>
<tr>
<td>Sustainable Resources Center (Minneapolis)</td>
<td>$1,183,616.00</td>
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<tr>
<td>Three Rivers Community Action, Inc. (Zumbrota)</td>
<td>$164,150.00</td>
</tr>
<tr>
<td>Tri-County Action Programs, Inc. (SC) (White Park)</td>
<td>$443,312.00</td>
</tr>
<tr>
<td>Tri-County Community Action Program, Inc. (EL) (Little Falls)</td>
<td>$305,933.00</td>
</tr>
<tr>
<td>West Central Minnesota Community Action, Inc. (Elbow Lake)</td>
<td>$558,900.00</td>
</tr>
<tr>
<td>Western Community Action, Inc. (Mankato)</td>
<td>$155,812.00</td>
</tr>
<tr>
<td>White Earth Reservation Tribal Council (White Earth)</td>
<td>$66,543.00</td>
</tr>
</tbody>
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### FFY2016 EAPWX State Annual Plan (Revised 4-1-2016)

#### Background

The Low Income Energy Assistance Program (EAP) transfers a portion of its EAP allocation to the Weatherization Assistance Program (WAP) to provide low-cost residential weatherization and other cost-effective energy-related home repairs. The EAPWX State Plan serves as the understanding between WAP and EAP for the use of these funds. This plan incorporates Commerce and OIA directives to provide reasonable internal controls to safeguard funds against loss or unauthorized use of funds and to attain strategic objectives.

#### Transfer of funds

1. The EAPWX transfer will be 10% of total FFY16 LINEAP regular award allocations.
2. FFY16 funds will be transferred to Commerce WAP by March 1 of the corresponding FFY, so long as 100% of LINEAP funds have been made available to Commerce EAP and the EAPWX State Plan has been signed. FFY16 EAPWX funds must be expended by September 30 of the following FFY.
3. Commerce WAP will retain three and one-half percent of EAPWX administrative funds for overall program administration, monitoring, and reporting.
4. The remaining six and one-half percent of the administrative funds and all program funds are distributed to Service Providers according to the same formula used for DOE WAP funds.

#### EAPWX Guidance and Rules

1. This plan applies to EAPWX funds available at the time this plan and guidance are implemented.
2. EAPWX transfer funds will be used in accordance with Section 5 of the FFY16 MIN LINEAP State Plan, the most current version of the MN WAP Policy Manual and its incorporated appendices, and this plan.
3. Average cost per unit and allowable measures by event type:
   a. Audit events:
      - The average cost per unit will follow the most current DOE approved average as identified in Commerce’s annual DOE State Plan.
      - The statewide health and safety average is $2,700.
      - All energy conservation, incidental repair, and health and safety measures will follow the “Allowable Measures Chart (Audit Event)”.
   b. Standalone events:
      - Standalone events will follow Section 5 of the MN WAP Policy Manual.
      - All standalone measures will follow the “Allowable Measures Chart (Standalone Event)”.
4. In situations where full weatherization services cannot be provided, EAPWX standalone funds may be used for allowed activities in non-emergency situations during the entire grant period (WAP Policy E.4).
5. State level EAP and WAP coordination includes:
   a. Annual EAP and WAP planning activities
   b. Coordination and communication of roles identified through monitoring of local Service Providers
   c. Coordination and management of complaints, appeals, suspected fraud, local Service Provider data, etc.
6. EAPWX administrative funds may be used for Training and Technical Assistance (T&T) and purchasing of hardware or software. EAPWX program funds may not be used for T&T and purchasing of hardware or software.
7. EAPWX funds may not be used for purchasing or leasing of equipment, including vehicles.
State Plan: Process

• PY16 DOE State Plan process:
  – Draft posted for public review – April 1, 2016
  – PAC approval – April 12, 2016
  – Public hearing – April 13, 2016
  – Final draft submitted – April 29, 2016

• Next Steps:
  – DOE review
  – Changes made as needed
  – Final approved plan posted on Commerce website
State Plan: Territory

• Change in Service Territory (IV.7)
  – Merger between Western Community Action & Heartland Community Action Agency
    • Planned for October 1, 2016
    • 9 counties affected: WAP service not interrupted
    • State Plan and public hearing served as formal notice
    • Pending DOE approval of State Plan
State Plan: Eligibility

• Building Eligibility (V.1.2)
  – Structure eligibility (page 2/16)
    • MN received DOE re-approval for single family and mobile home audit procedures in PY15
  – Rental Units & Multifamily
    • **Change:** Landlord contributions cannot be required for single family (1 unit) dwellings but are strongly encouraged
    • Service Providers may continue to require contributions for 2-4 unit dwellings
    • Contribution still required for 5+ unit dwelling
    • Comprehensive rental and multifamily policies will be added to manual for PY16
State Plan: Eligibility

– Deferral Process

• **New:** Service Providers must defer if the condition of the structure makes WX impossible or impractical

• **New:** (added to WAP Manual 01/2016) Service Providers may defer when:
  – A dwellings is in the process of being sold
  – A dwelling is in the process of being remodeled

• **Updated:** Scheduled for demolition (vs. w/in 12 mo.)

• **Updated:** deferral when the cost of WX is so significant that it will negatively impact the SPs ability to meet their production goals. **Commerce must be notified in writing prior to deferral for this reason.**
State Plan: Energy Audits

• Energy Audit Procedures (V.5.2)
  – Updated: WA upgraded to include LED lighting retrofit option, ASHRAE calculations
  – Updated: DOE approval of fuel switch policy
    • Final MN WAP policy to be released for PY16
    • Currently reviewing individual requests case-by-case
State Plan: Monitoring

• Monitoring Activities (V.8.3)
  – **Changed:** Service Providers will receive a minimum of one administrative visit per grant cycle
    • Grant cycle = Commerce’s 3 year contract with DOE
    • Priorities for monitoring will be based on a risk assessment
State Plan: Monitoring

• Risk Assessment = Probability + Impact

• Based on review of:
  – Structural risks: size, change of staff
  – Past performance: monitoring reports, production and spending
  – External input: fiscal audits, risks identified by EAP/DHS
State Plan: Monitoring

• Minimum of one visit per Service Provider during each DOE grant cycle
  – More thorough visits
  – Increased TTA visits
  – Increased desk monitoring and fiscal review

• Field monitoring
  – Team visits (tentative)
  – Increased in-progress TTA visits

• Combined field/administrative monitoring
  – When appropriate (ex: small agency)
State Plan: Monitoring

Goals:

• Reduce disruption in field production
• Maintain state administrative cost %
• Address increased federal and state oversight requirements
• Provide support where it is needed most
• Follow USDOE lead on managing risk
QUESTIONS?
State Plan: Training

• Analysis of Needs:
  – Quality Control Inspectors (QCI)
    • 56 QCI in MN’s WAP network
    • Approximately 60% of QCI certifications expiring during PY16
  – Energy Auditors (EA)
    • Majority of EAs are QCI certified
    • No additional EA certification required
    • First weeklong EA course took place in PY15
State Plan: Training

• Analysis of Needs Cont’d:
  – Crew Leader (CL) and Retrofit Installer (RI)
    • No certification currently required
    • 2 weeklong CL trainings held in PY15
  – Multifamily – All four job titles
    • Not a training focus in recent years
    • Commerce staff attended multi-ventilation training in PY15
State Plan: Training

• PY16 Tier 1 Training Plan
  – Plan includes Job Task Analysis (JTA) aligned trainings for CLs, EAs, and QCIs
  – Goal of PY16 trainings:
    • Reflect industrywide initiatives
    • Broaden the skills needed to maintain quality WAP work
State Plan: Training

• Planned Tier 1 Trainings
  – QCI:
    • Offered up to two times this program year
    • Five day training and BPI certification training
    • One day refresher and field test for all QCIs whose certification expires in PY16
  – Multifamily QCI:
    • Offered up to two times
    • Five day training and testing for staff who plan to work on multifamily buildings,
    • Two Commerce staff will go through training
State Plan: Training

• Planned Tier 1 Trainings (Cont’d)
  – EA: five day training and testing offered up to two times in PY16
  – CL: five day training and testing offered up to two times in PY16, provided for crew and contractor leaders
State Plan: Training

- Planned Tier 2 Training
  - Mechanical Systems/CAZ
    - One day course
    - Will cover aspects of water heater and heating plants operation and diagnostic testing
    - Will include CAZ testing and effects of CAZ conditions on water heaters and heating plants
    - Training materials to be developed for ongoing use
    - New training facility...
State Plan: Training

MN’s upcoming mechanical training room!
State Plan: Training

• Planned Tier 2 Training (Cont’d)
  – Introduction to WA 8.10
    • 1-2 day course offered up to two times in PY16
    • Complete overview of WA (NEAT and MHEA)
    • Geared towards new technical staff
  – Advanced WA 8.10
    • 1-2 day course offered up to two times in PY16
    • In depth overview of setup libraries and backend database functions
State Plan: Training

• Planned Tier 2 Training (Cont’d)
  – PY16 Policy Changes and Intro
    • July 19-21 – Coyote Moon, St. Cloud, MN
    • July 19 – Pre-meeting training on WAP Policies
    • July 20 – PY16 Kickoff meeting
    • July 21 – MWAG coordinator feedback session
  – Administrative training
    • Topical, as needed
State Plan: Training

• Planned Tier 2 Training (Cont’d)
  – ASHRAE 62.2-2016, web based
  – Techniques for measuring and upgrading multifamily ventilation systems
  – Regional or state energy conference
State Plan: Training

• Training needs survey
  – Suggestions shared with Commerce in PY15:
    • WA training for coordinators and support staff
    • Home ownership and rental law
    • Mechanical training for contractors
    • Online contractor training
    • Comprehensive multifamily weatherization
State Plan: Training

• Training needs survey
  – Small group discussion (10 minutes)
    • Identify any other training needs
    • Identify top 2-3 priorities for PY16, per group
    • 1 person share for each group
DISCUSSION
State Plan: Health & Safety

• H&S Average (page 2)
  – Average remains at $1,100
  – PY15 average is $2,475 (all funds included)
  – EAPWX average has increased to $2,700

• Building Structure and Roofing (page 5)
  – Dwellings needing major rehab are deferred and referred to other programs as needed
  – **New:** structural conditions beyond the scope of WAP includes missing more than 100 square feet of sheetrock
State Plan: Health & Safety

• Client Education (page 14)
  – Energy auditors encouraged to use moisture meters to determine moisture content

• Spray Polyurethane (page 18)
  – Per the SWS, moisture meter readings must be taken prior to application

• Ventilation (page 18)
  – ASHRAE 62.2-2016 will be implemented in PY16

More information about moisture meters and ASHRAE 2016 will be provided at the July 2016 training
State Plan: EAPWX Transfer

• EAPWX A2107 State Plan Changes
  – H&S average increased to $2,700
  – Unit average follows current DOE average
  – Removed policies already incorporated into WAP manual
  – Removed policies related to Commerce’s internal controls

Posted under Appendix A of the WAP Policy Manual
State Plan: EAPWX Transfer

• Transfer increase
  – 10% of EAPWX A2107 funds transferred to WAP
  – Transfer due to surplus of LIHEAP funding, decreased demand
  – Unknown whether surplus/ funding increase will continue at this level
Software: Background

• Background:
  – MNWAP utilizes multiple software programs:
    • Statewide: eHEAT, WA, FTP
    • Local software development/investments
  – eHEAT 2.0 under development
  – Issues identified cannot be resolved with the current configuration
  – PY16 DOE budget includes funds for the development of statewide comprehensive software
Goal: provide high quality service
Software: Steps in the Process

1. Initial scan of options
2. Budget (in DOE State Plan)
3. Identification of needs/wants
4. RFP/Procurement
5. Testing/Pilot
6. Implementation
7. Evaluation
Software: Steps in the Process

1. Initial scan of options
2. Budget (in DOE State Plan)
3. Identification of needs/wants
4. RFP/Procurement
5. Testing/Pilot
6. Implementation
7. Evaluation
Software: Wants & Needs

- Commerce examples
- Small group identification of Wants/Needs
  - Post
  - Organize
  - Prioritize
DISCUSSION
Review

• Program Year 2016 starts July 1!
  – Contracting process underway
  – DOE State Plan submitted, pending approval
    • Minimal policy changes, updated manual to be released in late June
    • Changes to monitoring plan
    • PY16 training in July
    • Additional training dates to come
  – EAPWX transfer at 10%, H&S average increased
  – Work groups, feedback opportunities
  – Increased focused on leveraging
Thank you!

Michelle Gransee, Jake McAlpine, Jodi Bellefeuille

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